VIRGINIA WASTE Management Board

## SEPTEMBER 6, 2023 REGULAR BOARD MEETING

BOARD BOOK

#### **TENTATIVE AGENDA**

#### WASTE MANAGEMENT BOARD MEETING WEDNESDAY, SEPTEMBER 6, 2023

#### BANK OF AMERICA BUILDING 3<sup>rd</sup> Floor Conference Room 1111 E. Main Street Richmond, Virginia

#### **CONVENE** – 10:30 A.M.

Age	Agenda ItemPresenterTab			Tab	
1.	1. Call to Order				
2. Review and Approve Minutes (October 28, 2022)				А	
	1	t Regulations – Annual Update 2023, Virginia Vaste Management Regulations (9VAC20-60)	Ellis	В	
	Regulations ( a. F I 7 b. S	t Regulations – Regulated Medical Waste Management Citation Update Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment Facilities (9VAC20- 70) Solid Waste Management Permit Action Fees and Annual Fees (9VAC20-90) Solid Waste Planning and Recycling Regulations	Rohrer	С	
	<ul><li>(9VAC20-130)</li><li>d. Transportation of Solid and Medical Wastes on State Waters (9VAC20-170)</li></ul>				
<ul> <li>5. Final Exempt Regulations – Implementation of Chapter 503 of the 2023 Acts of Assembly (SB1050) and Regulated Medical Waste Management Regulations Citation Update, Solid Waste Management Regulations (9VAC20-81)</li> </ul>		Perszyk	D		
6.	6. Division Director Report Perszyk				
7.	7. Public Forum				
8.	3. Future Meetings				
9.					

NOTES: The Board reserves the right to revise this agenda without notice unless prohibited by law. Revisions to the agenda include, but are not limited to, scheduling changes, additions, or deletions. Questions on the latest status of the agenda should be directed to Jill R. Hrynciw at (804) 929-6559 or Jill.Hrynciw@deq.virginia.gov.

#### PUBLIC COMMENTS AT WASTE MANAGEMENT BOARD MEETINGS

The Board encourages public participation in the performance of its duties and responsibilities. To this end, the Board has adopted public participation procedures for regulatory action and for case decisions. These procedures establish the times for the public to provide appropriate comment to the Board for its consideration.

For REGULATORY ACTIONS (adoption, amendment or repeal of regulations), public participation is governed by the

Administrative Process Act and the Board's Public Participation Guidelines. Public comment is accepted during the Notice of Intended Regulatory Action phase (minimum 30-day comment period) and during the Notice of Public Comment Period on Proposed Regulatory Action (minimum 60-day comment period). Notice of these comment periods is announced in the Virginia Register, by posting to the Department of Environmental Quality and Virginia Regulatory Town Hall web sites and by mail to those on the Regulatory Development Mailing List. The comments received during the announced public comment periods are summarized for the Board and considered by the Board when making a decision on the regulatory action.

For <u>CASE DECISIONS (issuance and amendment of permits and enforcement orders)</u>, the Board adopts public participation procedures in the individual regulations which establish the permit programs. As a general rule, public comment is accepted on a draft permit for a period of 30 days. If a public hearing is held, there is an additional comment period, usually 45 days, during which the public hearing is held.

In light of these established procedures, the Board accepts public comment on regulatory actions and case decisions, as well as general comments, at Board meetings in accordance with the following:

REGULATORY ACTIONS: Comments on regulatory actions are allowed only when the staff initially presents a regulatory action to the Board for final adoption. At that time, those persons who commented during the public comment period on the proposal are allowed up to 3 minutes to respond to the summary of the comments presented to the Board. Adoption of an emergency regulation is a final adoption for the purposes of this policy. Also, public comment will be accepted for certain final exempt actions where there has been no public comment period. Persons are allowed up to 3 minutes to address the Board on the emergency regulation and final exempt actions under consideration.

POOLING MINUTES: Those persons who commented during the public hearing or public comment period and attend the Board meeting may pool their minutes to allow for a single presentation to the Board that does not exceed the time limitation of 3 minutes times the number of persons pooling minutes, or 15 minutes, whichever is less.

NEW INFORMATION will not be accepted at the meeting. The Board expects comments and information on a regulatory action or pending case decision to be submitted during the established public comment periods. However, the Board recognizes that in rare instances new information may become available after the close of the public comment period. To provide for consideration of and ensure the appropriate review of this new information, persons who commented during the prior public comment period shall submit the new information to the Department staff contact listed below at least 10 days prior to the Board meeting. The Board's decision will be based on the Department-developed official file and discussions at the Board meeting. In the case of a regulatory action, should the Board or Department decide that the new information was not reasonably available during the prior public comment period, is significant to the Board's decision and should be included in the official file, the Department may announce an additional public comment period in order for all interested persons to have an opportunity to participate.

PUBLIC FORUM: The Board schedules a public forum at each regular meeting to provide an opportunity for citizens to address the Board on matters other than those on the agenda, pending regulatory actions or pending case decisions. Those persons wishing to address the Board during this time should indicate their desire when registering and limit their presentations to 3 minutes or less. Note, there is no pooling of minutes during the public forum.

The Board reserves the right to alter the time limitations set forth in this policy without notice and to ensure comments presented at the meeting conform to this policy.

Department of Environmental Quality Staff Contact: Jill R. Hrynciw, Policy Analyst, Division of Policy, Department of Environmental Quality, 1111 E. Main Street, Suite 1400, P.O. Box 1105, Richmond, Virginia 23218, phone (804) 929-6559; email Jill.Hrynciw@deq.virginia.gov

#### Additional Meeting Information

• Attendees are not entitled to be disorderly or disrupt the meeting from proceeding in an orderly, efficient, and effective fashion. Disruptive behavior may result in a recess of or removal from the meeting.

- Possession or use of any device that may disrupt the conduct of business is prohibited, including but not limited to: voiceamplification equipment; bullhorns; blow horns; sirens, or other noise-producing devices; as well as signs on sticks, poles or stakes; or helium-filled balloons.
- Attendees shall not block or gather in exits, doors, or aisles.
- Attendees shall not access non-public spaces/floors of the Building.
- All attendees are asked to be respectful of all speakers.
- Signs, banners, posters and other materials advocating the election or defeat of any candidate for public office may NOT be displayed at any time in any public space in the Building.
- Signs, banners, posters and other materials larger than standard paper size or with profane messages are not permitted.
- Rules will be enforced fairly and impartially enforced, not only to ensure the participation and enjoyment of all meeting attendees, but for those persons working in the building so that they are able to perform their responsibilities.
- All violators are subject to removal.

## Tab A



#### Commonwealth of Virginia

#### VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

1111 E. Main Street, Suite 1400, Richmond, Virginia 23219 P.O. Box 1105, Richmond, Virginia 23218 (800) 592-5482 FAX (804) 698-4178

www.deq.virginia.gov

Travis A. Voyles Secretary of Natural and Historic Resources Michael S. Rolband, PE, PWD, PWS Emeritus Director (804) 698-4020

#### **MEMORANDUM**

**TO:** Members of the Virginia Waste Management Board

**FROM:** Jill R. Hrynciw

**DATE:** July 17, 2023

**SUBJECT:** Minutes

Attached are the minutes from your meeting on October 28, 2022. Staff will seek your approval of these minutes at your next regular meeting on September 6, 2023.

If you have any questions, please contact me at (804) 929-6559 or <u>Jill.Hrynciw@deq.virginia.gov</u>.

Attachment

#### MINUTES VIRGINIA WASTE MANAGEMENT BOARD MEETING

#### FRIDAY, OCTOBER 28, 2022

#### **Board Members Present:**

EJ Scott, Chair Michael P. Benedetto Daniel R. Ciesla Amarjit Singh Riat Jennifer P. Johnson Steven J. Yob Eric A. DeGroff

#### **Department of Environmental Quality (Department):**

Michael S. Rolband, Director Jenny Poland Geoff Christe Melissa Porterfield Rachael Harrell Kathryn Perszyk Lisa Ellis William Norris

Priscilla Rohrer Jeffery Steers Jill Hrynciw

#### **Attorney General's Office:**

Katherine Kulbok, Assistant Attorney General

These minutes summarize activities that took place at this Board meeting. The meeting was convened by the chairperson, Ms. EJ Scott, at 10:02 a.m. and was adjourned at 12:57 p.m.

#### Minute No. 1 - Introductions.

Ms. EJ Scott led the Board, Agency Director and Assistant Attorney General in introductions.

#### Minute No. 2 - Minutes.

On a motion by Mr. DeGroff, and seconded by Mr. Riat, the Board unanimously approved the minutes from the Board's meeting on October 8, 2021.

### Minute No. 3 – Final Exempt Regulations – Virginia Hazardous Waste Management Regulations (9VAC20-60), Annual Update 2022

Ms. Lisa Ellis of the Office of Financial Responsibility and Waste Programs presented a regulatory amendment to 9VAC20-60 for the Board's consideration for adoption. Ms. Ellis informed the Board that their Virginia Hazardous Waste Management Regulations under 9VAC20-60 are regularly amended to keep Virginia's regulation current with the federal regulations and that this annual update will cover the federal rules amended from July 1, 2021 to June 30, 2022. Ms. Ellis then provided an explanation of the changes to the regulations that were being included and explained that the Conforming Changes to Canada-Specific Hazardous Waste Import-Export Recovery and Disposal Operation Codes, (86 FR 54381 10/1/2021) would be adopted during a future regulatory update. It was explained that the process used for this amendment is the final exempt process as stipulated in the Administrative Process Act (APA). Ms. Ellis responded to questions from Board members regarding aerosol cans and outreach.

Based on the Board book material, staff presentation and Board discussions, the Board, on a motion by Mr. Benedetto and seconded by Mr. Riat, unanimously voted to adopt this amendment to 9VAC20-60 as a final regulation, authorized its publication, and affirmed that the Board will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision.

### Minute No. 4 – Final Exempt Regulations – Regulations Governing the Transportation of Hazardous Materials (9VAC20-110), Annual Update 2022

Mr. William Norris of the Division of Water Planning presented a regulatory amendment to 9VAC20-110 for the Board's consideration for adoption. Mr. Norris informed the Board that the Regulations Governing the Transportation of Hazardous Materials, 9VAC20-110, are amended to keep Virginia's regulation current with the federal regulations in order for the Virginia State Police (VSP) to inspect and enforce the federal requirements for hazardous materials transport. Mr. Norris noted that this update will cover the federal rules amended by the U.S. Department of Transportation regarding the transportation of hazardous materials from October 1, 2020 to September 30, 2022. Mr. Norris then provided an explanation of the changes to the regulation and noted that the VSP had no comments on the proposed changes. It was explained that the process used for this amendment is the final exempt process as stipulated in the Administrative Process Act (APA).

Based on the Board book material, staff presentation and Board discussions, the Board, on a motion by Mr. Yob and seconded by Mr. Ciesla, unanimously voted to adopt this amendment to 9VAC20-110 as a final regulation, authorized its publication, and affirmed that the Board will receive, consider and respond to petitions by any interested person at any time with respect to reconsideration or revision.

#### Minute No. 5 – Final Regulations – Regulated Medical Waste Regulations (9VAC20-120)

Ms. Priscilla Rohrer of the Office of Financial Responsibility and Waste Programs presented a final regulation to 9VAC20-120. Ms. Rohrer explained the background history of these regulations and why the final regulation is necessary. Ms. Rohrer also explained that this final regulation, due to its reorganization and modernization of standards, will repeal Chapter 120 and will establish a new Chapter 121. The Board was then provided an outline of the proposed final regulation and Ms. Rohrer explained each part of the revised regulations. Part I will be the definitions which were revised to remove outdated terms. Part II will include general information including prohibitions and exemptions. Part III will include the standards for the management RMW. Part IV will include the standards for permitted RMW transfer stations and treatment facilities and this part was reorganized to make the sections more intuitive and consistent in format with the Solid Waste Management Regulations. Ms. Rohrer discussed the requirements including the new requirements for recordkeeping, waste control, training and for modernizing the treatment requirements and standards in accordance with the industry's best management practices. Ms. Rohrer explained that permits are still not required for RMW generators or transporters. A grace period for existing facilities to come into compliance with any new requirements is also proposed. Ms. Rohrer went over the benefits of this final regulation amendment such as greater clarity and ease of use due to the simplification of the structure and organization, simplifying generator requirements, modernizing treatment standards for RMW, and to also better prepare Virginia to deal with emerging disease RMW and Category A waste. The Board asked clarifying questions. Ms. Rohrer responded to the questions from Board members regarding inspections, enforcement, out of state medical waste, regulated medical waste in landfills, sharps, autoclaving and the regulatory process.

Based on the Board book material, staff presentation, and Board discussions, the Board, on a motion by Mr. Riat and seconded by Mr. DeGroff, unanimously voted to approve the final regulation.

#### Minute No. 6 – Final Regulations – Solid Waste Management Regulations (9VAC20-81)

Ms. Jenny Poland of the Office of Financial Responsibility and Waste Programs presented a final regulation to 9VAC20-81. Ms. Poland advised the Board that the Virginia Solid Waste Management Regulations, establish standards and procedures for the siting, design, construction, operation, maintenance, closure, and post-closure care of solid waste facilities in the Commonwealth. It also

establishes standards and procedures pertaining to the management of solid wastes. The requirements found in these regulations are protective of human health and the environment. Ms. Poland then provided details of the process used to develop the proposed final regulation. Ms. Poland then presented and explained the proposed final regulation in the areas of Landfill Siting, Landfill Operations, Landfill Groundwater Monitoring, Open Burning Exemptions and other changes that promote composting activities, require closure cost estimates in response to Executive Order 6, to offer clarification and assist the regulated community with understanding of the requirements, and technical amendments. The Board asked clarifying questions. Ms. Poland, Ms. Rohrer and Mr. Christe responded to the questions from Board members regarding the VDH's establishment of MCLs, EPA's response to PFAS and open burn notification and enforcement. Two citizens addressed the Board, Chris Bergin on behalf of the Virginia Manufacturer's Association, and Christopher Leven on behalf of the Virginia League of Conservation Voters. Mr. Bergin spoke on concerns about the requirement that industrial landfills cover weekly verses as frequently as needed. Mr. Leven spoke on concerns about monitoring and testing of groundwater for PFAS and 1,4-dioxane prior to adoption of MCLs. Ms. Scott asked DEQ staff questions in response to Mr. Bergin and Mr. Leyen's comments. Ms. Poland, Ms. Rohrer and Mr. Christe addressed those questions.

Based on the Board book material, staff presentation, and Board discussions, the Board, on a motion by Mr. Riat and seconded by Mr. Yob, voted 6-0, with Mr. Benedetto abstaining from the vote, to approve the final regulation.

#### Minute No. 7 - Public Forum.

No members of the public spoke.

#### Minute No. 8 – Virginia's Response to Per- and Polyfluoroalkyl Substances (PFAS)

The Board received a presentation from Jeffery Steers, Director of Regional Operations, regarding the status of Virginia's response plan to PFAS.

#### Minute No. 9 – Division Director's Report.

The Board received a report from Kathryn Perszyk, Land Protection and Revitalization Director. Ms. Perszyk provided an overview of the land division's programs and accomplishments.

#### Minute No. 10 - Future Meetings.

No future meetings were set for the Board at this meeting.

Jill R. Hrynciw Policy Analyst Division of Policy

## Tab B



#### Commonwealth of Virginia

#### VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

1111 E. Main Street, Suite 1400, Richmond, Virginia 23219
 P.O. Box 1105, Richmond, Virginia 23218
 (800) 592-5482 FAX (804) 698-4178

www.deq.virginia.gov

Travis A. Voyles Secretary of Natural and Historic Resources Michael S. Rolband, PE, PWD, PWS Emeritus Director (804) 698-4020

#### Memorandum

То:	Members of the Virginia Waste Management Board		
Through:	Kathryn Perszyk, Director, Division of Land Protection and Revitalization		
Through:	Leslie A. Romanchik, Hazardous Waste Program Manager		
From:	Lisa A. Ellis, Hazardous Waste Compliance Coordinator		
Date:	July 20, 2023		
Subject:	Virginia Hazardous Waste Management Regulations, 9VAC 20-60 Annual Update 2023		

The attached regulatory amendment is presented to the Board for your consideration for adoption. The final exempt action amends the Virginia Hazardous Waste Management Regulations under 9VAC 20-60. The Virginia Hazardous Waste Management Regulations include citations and requirements in the form of incorporated federal regulatory text at Title 40 of the Code of Federal Regulations (CFR). This regulatory amendment will bring these citations up to date and incorporate the latest Title 40 of the CFR to the one as published in the July 1, 2023 update which includes EPA's rules published between October 1, 2021, through June 30, 2023.

With this regulatory action, the Board is adopting the following EPA rules: "Conforming Changes to Canada-Specific Hazardous Waste Import-Export Recovery and Disposal Operation Codes," which was published in the Federal Register on October 1, 2021, and which will be administered by EPA. Adopting this EPA rule was put on hold during the 2022 annual update.

*"Hazardous Waste Management System; Final Exclusion for Identifying and Listing Hazardous Waste"* which was published in the Federal Register on July 13, 2022.

*"EPA Method 23—Determination of Polychlorinated Dibenzo-p-Dioxins and Polychlorinated Dibenzofurans From Stationary Sources"* which was published in the Federal Register on March 20, 2023.

Section 2.2-4006 A 3 and A 4 (c) of the Code of Virginia allows the Board to adopt this regulatory amendment to 9VAC20-60 as a final exempt regulatory action as the changes are necessary to correct technical errors and to conform to changes in the federal regulations. This regulatory amendment will be effective 30 days after publication in the *Virginia Register*. A draft Virginia Regulatory Town Hall document and a table of the CFR changes are attached for your information.

At your Board meeting on September 6, 2023, the DEQ will request that the Board adopt Annual Update 2023 to 9VAC20-60, authorize its publication, and affirm that the Board will receive, consider, and respond to requests by any interested person at any time with respect to reconsideration or revision.

cc: Jill Hrynciw, DEQ - Policy Division

#### **ATTACHMENTS:**

- Attachment A Draft Virginia Regulatory Town Hall Document (TH-09)
- Attachment B Summary of Changes to Federal Hazardous Waste Management Regulations for Annual Update 2023
- Attachment C Office of Regulatory Management Economic Impact Form
- Attachment D- Virginia Hazardous Waste Management Regulations, Annual Update 2023 Regulatory Text



townhall.virginia.gov

#### Exempt Action: Final Regulation Agency Background Document

Agency name Virginia Waste Management Board	
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC 20-60
VAC Chapter title(s)	Virginia Hazardous Waste Management Regulations
Action title	Annual Update 2023 – Exempt Final Action
Final agency action date	September 6, 2023
Date this document prepared	July 13, 2023

This information is required for executive branch review pursuant to Executive Order 19 (2022) (EO 19), any instructions or procedures issued by the Office of Regulatory Management (ORM) or the Department of Planning and Budget (DPB) pursuant to EO 19. In addition, this information is required by the Virginia Registrar of Regulations pursuant to the Virginia Register Act (§ 2.2-4100 et seq. of the Code of Virginia). Regulations must conform to the Regulations for Filing and Publishing Agency Regulations (1 VAC 7-10), and the *Form and Style Requirements for the Virginia Register of Regulations and Virginia Administrative Code*.

#### **Brief Summary**

Provide a brief summary (preferably no more than 2 or 3 paragraphs) of this regulatory change (i.e., new regulation, amendments to an existing regulation, or repeal of an existing regulation). Alert the reader to all substantive matters. If applicable, generally describe the existing regulation.

The Virginia Hazardous Waste Management Regulations, 9VAC20-60, include citations and requirements in the form of federal regulatory text at Title 40 of the Code of Federal Regulations (CFR) which is incorporated by reference. This regulatory amendment, Annual Update 2023, will bring the citations up to date and incorporate the 2023 Annual edition of Title 40 of the CFR published on July 1, 2023.

With this regulatory action, the Board is adopting the following EPA rules:

"Conforming Changes to Canada-Specific Hazardous Waste Import-Export Recovery and Disposal Operation Codes," which was published in the Federal Register on October 1, 2021, and which will be administered by EPA. Adopting this EPA rule was put on hold during the 2022 annual update.

"Hazardous Waste Management System; Final Exclusion for Identifying and Listing Hazardous Waste" which was published in the Federal Register on July 13, 2022.

"EPA Method 23—Determination of Polychlorinated Dibenzo-p-Dioxins and Polychlorinated Dibenzofurans from Stationary Sources" which was published in the Federal Register on March 20, 2023.

Sections 2.2-4006 A 3 and A 4 (c) of the Code of Virginia allows the Board to adopt this regulatory amendment to 9VAC20-60 as a final exempt action as the changes are necessary to conform to changes in the federal regulations.

#### **Mandate and Impetus**

Identify the mandate for this regulatory change and any other impetus that specifically prompted its initiation (e.g., new or modified mandate, internal staff review, petition for rulemaking, periodic review, or board decision). For purposes of executive branch review, "mandate" has the same meaning as defined in the ORM procedures, "a directive from the General Assembly, the federal government, or a court that requires that a regulation be promulgated, amended, or repealed in whole or part."

EPA-authorized states are required to modify their programs only when EPA promulgates federal regulations that are more stringent or broader in scope than the authorized state regulations.

The revisions to the Canada specific import-export movement codes are considered to be neither more nor less stringent than the existing codes. Thus, authorized states may, but are not required to, adopt these changes.

The revisions to Test Methods for Standards to Control Organic Emissions are considered to be neither more nor less stringent than the existing methods. Thus, authorized states may, but are not required to, adopt these changes.

The revisions to Final Exclusion for Identifying and Listing Hazardous Waste are considered to be neither more nor less stringent than the existing methods. Thus, authorized states may, but are not required to, adopt these changes.

Adoption of the changes allows DEQ to be consistent with the federal regulations. This amendment incorporates recent changes made by EPA to federal hazardous waste regulations into Virginia's regulations. Conforming state regulations to those of the EPA is necessary to maintain federally granted authority to implement the national programs.

#### **Acronyms and Definitions**

Define all acronyms used in this form, and any technical terms that are not also defined in the "Definitions" section of the regulation.

Board – Virginia Waste Management Board CFR – Code of Federal Regulations FR – Federal Register EPA – United States Environmental Protection Agency VAC – Virginia Administrative Code RCRA – Resource Conservation and Recovery Act

#### **Statement of Final Agency Action**

Provide a statement of the final action taken by the agency including: 1) the date the action was taken; 2) the name of the agency taking the action; and 3) the title of the regulation.

The Virginia Waste Management Board approved this amendment, Annual Update 2023, to 9VAC20-60 on September 6, 2023, as a final regulation and affirmed that the Board will receive, consider, and respond to requests by any interested person at any time with respect to reconsideration or revision.

#### Legal Basis

Identify (1) the agency or other promulgating entity, and (2) the state and/or federal legal authority for the regulatory change, including the most relevant citations to the Code of Virginia or Acts of Assembly chapter number(s), if applicable. Your citation must include a specific provision, if any, authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency or promulgating entity's overall regulatory authority.

Section 10.1-1402 of the Code of Virginia authorizes the Virginia Waste Management Board to issue regulations as may be necessary to carry out its powers and duties required by the Virginia Waste Management Act (Act). Additionally, Sections 2.2-4006 A 3 and A 4 (c) of the Code of Virginia allow the Board to adopt this regulatory amendment to 9VAC20-60 as a final exempt action as the changes are necessary to conform to changes in the federal regulations.

#### Purpose

Explain the need for the regulatory change, including a description of: (1) the rationale or justification, (2) the specific reasons the regulatory change is essential to protect the health, safety or welfare of citizens, and (3) the goals of the regulatory change and the problems it's intended to solve.

Conforming the regulations to federal regulations, when required to do so, maintains Virginia's federally granted authority to implement the national hazardous waste management programs and is essential for the protection of the health, safety and welfare of citizens. Additionally, an advantage for businesses and facilities in Virginia is that, by keeping our rules as current as possible, they benefit from state implementation of the programs as they have easier access to decision makers who have a clearer understanding of state-specific issues and needs.

#### Substance

Briefly identify and explain the new substantive provisions, the substantive changes to existing sections, or both. A more detailed discussion is provided in the "Detail of Changes" section below.

The regulatory action, Annual Update 2023, will update the 40 CFR citation to the most recent annual update of July 1, 2023, thereby incorporating the following rules promulgated by EPA:

"Hazardous Waste Management System; Final Exclusion for Identifying and Listing Hazardous Waste" which was published in the Federal Register on July 13, 2022. (87 FR41604, 7/13/22)

"EPA Method 23—Determination of Polychlorinated Dibenzo-p-Dioxins and Polychlorinated Dibenzofurans from Stationary Sources" which was published in the Federal Register on March 20, 2023. (88FR 16732, 3/20/23)

This regulatory action will also incorporate the following rule promulgated by EPA in 2021 by removing the existing exception language:

"Conforming Changes to Canada-Specific Hazardous Waste Import-Export Recovery and Disposal Operation Codes." (86 FR 54381, 10/1/2021)

A summary of these rules is provided in Attachment B to this Town Hall document.

#### Issues

Identify the issues associated with the regulatory change, including: 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions; 2) the primary advantages and disadvantages to the agency or the Commonwealth; and 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, include a specific statement to that effect.

The primary advantage of this amendment is that it conforms 9VAC20-60, Virginia Hazardous Waste Management Regulations, to the federal hazardous waste regulations by incorporating new rules promulgated by the EPA (see Attachment B). This causes less confusion for the regulated community. Conforming our regulations to EPA's recent rulemakings, when required to do so, maintains Virginia's federally granted authority to implement the national hazardous waste management programs. Additionally, an advantage for businesses and facilities in Virginia is that, by keeping our rules as current as possible, they benefit from state implementation of the programs as they have easier access to decision makers who have a clearer understanding of state-specific issues and needs.

#### **Requirements More Restrictive than Federal**

Identify and describe any requirement of the regulatory change that is more restrictive than applicable federal requirements. Include a specific citation for each applicable federal requirement, and a rationale for the need for the more restrictive requirements. If there are no applicable federal requirements, or no requirements that exceed applicable federal requirements, include a specific statement to that effect.

There are no requirements of the regulatory update which are more restrictive than applicable federal requirements.

#### Agencies, Localities, and Other Entities Particularly Affected

Identify any other state agencies, localities, or other entities particularly affected by the regulatory change. "Particularly affected" are those that are likely to bear any identified disproportionate material impact, which would not be experienced by other agencies, localities, or entities. "Locality" can refer to either local governments or the locations in the Commonwealth where the activities relevant to the regulation or regulatory change are most likely to occur. If no agency, locality, or entity is particularly affected, include a specific statement to that effect.

Other State Agencies Particularly Affected:

There are no other state agencies particularly affected by this regulatory amendment.

Localities Particularly Affected: There are no localities particularly affected by this regulatory amendment.

Other Entities Particularly Affected:

There are no entities particularly affected by this regulatory amendment.

#### **Details of All Changes Proposed in this Regulatory Action**

List all changes proposed in this action and the rationale for the changes. For example, describe the intent of the language and the expected impact. Describe the difference between existing requirement(s) and/or agency practice(s) and what is being proposed in this regulatory change. Explain the new requirements and what they mean rather than merely quoting the text of the regulation. <u>\* Put an asterisk</u> next to any substantive changes.

Current section number	New section number, if applicable	Current requirement	Change, intent, rationale, and likely impact of new requirements
9VAC20-60- 18	N/A	Applicability of incorporated references based on the dates on which they became effective.	Updated the 40 CFR citation to the most recent annual update of July 1, 2023. Removed the incorporation exception for EPA's Conforming Changes to Canada-Specific Hazardous Waste Import-Export Recovery and Disposal Operation Codes, (86 FR 54381 10/1/2021).

#### **Regulatory Flexibility Analysis**

Pursuant to § 2.2-4007.1B of the Code of Virginia, please describe the agency's analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) establishing less stringent compliance or reporting requirements; 2) establishing less stringent schedules or deadlines for compliance or reporting requirements; 3) consolidation or simplification of compliance or reporting requirements; 4) establishing performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the regulatory change.

The Virginia Hazardous Waste Management Regulations apply to all facilities including small businesses. Any (1) establishment of less stringent compliance or reporting standards; (2) establishment of less stringent schedules or deadlines for compliance and reporting requirements; (3) consolidation or simplification of compliance or reporting requirements; (4) establishment of performance standards for small businesses to replace design or operational standards required in the regulation; or (5) exemption of small businesses from all or any part of the requirements contained in this regulation for all small businesses would directly, significantly and adversely affect the benefits achieved through the implementation of the regulations for the safe management of hazardous waste.

Conforming state regulations to those of the EPA, when required to do so, is necessary to maintain federally granted authority to implement the national program. Facilities benefit from state implementation of the program as they have easier access to decision makers with a clearer understanding of state-specific issues and needs. This causes less confusion for the regulated community.

#### **Family Impact**

In accordance with § 2.2-606 of the Code of Virginia, please assess the potential impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

There is no impact on the institution of the family or family stability.

#### Attachment B

#### EPA Rule Included with Annual Update 2023 Title 40 of the CFR —July 1, 2022, through June 30, 2023, and October 1, 2021

Title	Federal Register	Summary
Conforming Changes to Canada-Specific Hazardous Waste Import- Export Recovery and Disposal Operation Codes	86 FR 54381, 10/1/2021 Effective: 10/31/2021	EPA amended existing regulations to conform to changes made in the regulations relating to twelve hazardous waste import-export recovery and disposal operations used in hazardous waste export and import notices submitted to EPA by U.S. exporters and importers, and in movement documents that accompany export and import shipments. The changes to regulations related to these twelve recovery and disposal operations are needed to reflect changes to regulations related to Canadian import-export recovery and disposal operations that Canada promulgated in the Canada Gazette Part II on March 17, 2021 ("Cross-border Movement of Hazardous Waste and Hazardous Recyclable Material Regulations," Canada Gazette Part II, volume 155, number 6, pp. 324-543), and that become effective in Canada on October 31, 2021. The changes in the regulations are being made solely to conform to Canada's regulatory changes to Canada-specific operation codes and descriptions.
Hazardous Waste Management System; Final Exclusion for Identifying and Listing Hazardous Waste	87 FR 41604, 7/13/2022 Effective: 7/13/2022	EPA is granting a petition submitted by Emerald Kalama Chemical, LLC, in Kalama, Washington to exclude (or "delist") up to 3,500 cubic yards of U019 (benzene) and U220 (toluene) industrial wastewater biological solids (IWBS) per year from the list of Federal hazardous wastes under the Resource Conservation and Recovery Act.
EPA Method 23— Determination of Polychlorinated Dibenzo-p- Dioxins and Polychlorinated Dibenzofurans From	88 FR 16732, 3/20/2023 Effective: 3/20/2023	This action finalizes editorial and technical revisions to EPA's Method 23 (Determination of Polychlorinated Dibenzo-p- Dioxins, Polychlorinated Dibenzofurans, and Polycyclic Aromatic Hydrocarbons from Stationary Sources). Final revisions include incorporating true, comprehensive, and stable isotope dilution for quantifying target compounds using corresponding carbon-13 labeled compounds for each target compound including most of the polycyclic aromatic hydrocarbons (PAH) and changing the method quality control from the current prescriptive format to a more flexible performance-based approach with specified performance criteria. It also expands the list of target compounds of Method 23 to include PAH and polychlorinated biphenyls (PCB). The final revisions allow facilities and their test teams flexibility when sampling and measuring polychlorinated dibenzo-p-dioxins and polychlorinated dibenzofurans (PCDD/PCDF), PAH, and PCB from stationary sources.

#### Office of Regulatory Management

#### Economic Review Form

Agency name	Virginia Department of Environmental Quality
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC20-60
VAC Chapter title(s)	Virginia Hazardous Waste Management Regulations
Action title	Virginia Hazardous Waste Management Regulations Annual Update 2023
Date this document prepared	7/6/2023
Regulatory Stage (including Issuance of Guidance Documents)	Exempt Final Action

#### **Cost Benefit Analysis**

Complete Tables 1a and 1b for all regulatory actions. You do not need to complete Table 1c if the regulatory action is required by state statute or federal statute or regulation and leaves no discretion in its implementation.

Table 1a should provide analysis for the regulatory approach you are taking. Table 1b should provide analysis for the approach of leaving the current regulations intact (i.e., no further change is implemented). Table 1c should provide analysis for at least one alternative approach. You should not limit yourself to one alternative, however, and can add additional charts as needed.

Report both direct and indirect costs and benefits that can be monetized in Boxes 1 and 2. Report direct and indirect costs and benefits that cannot be monetized in Box 4. See the ORM Regulatory Economic Analysis Manual for additional guidance.

#### <u>Agency Note: This is a final exempt regulatory action necessary only to conform to changes</u> in federal regulations. Therefore, Table 1c is not required and has been removed.

#### Table 1a: Costs and Benefits of the Proposed Changes (Primary Option)

Indirect Costs & Benefits (Monetized)of this regulatory change.Indirect CostsIndirect Costs: There are no indirect costs associated with the adoption of this regulatory change.Direct Benefits: This proposed change allows the Virginia Hazardous Waste Management Regulations (VHWMR) to maintain consistency with the federal waste management regulations at 40 CFR Parts 260 through 279.The changes in the federal regulations were made solely to conform to Canada's regulatory changes to Canada-specific operation codes and descriptions related to hazardous waste imports to and exports from Canada. This will keep any importers or exporters in Virginia aware of new requirements.The changes in the federal regulations regarding delisting of waste for a company in Washington are made solely for the company in Washington. Changing our regs to coincide will keep them up to date.The changes in test methods refer to changes in testing for companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation. Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia. Indirect Benefits: The Virginia Hazardous Waste Management
(Monetized)Indirect Costs: There are no indirect costs associated with the adoption of this regulatory change.Direct Benefits: This proposed change allows the Virginia Hazardous Waste Management Regulations (VHWMR) to maintain consistency with the federal waste management regulations at 40 CFR Parts 260 through 279.The changes in the federal regulations were made solely to conform to Canada's regulatory changes to Canada-specific operation codes and descriptions related to hazardous waste imports to and exports from Canada. This will keep any importers or exporters in Virginia aware of new requirements.The changes in the federal regulations regarding delisting of waste for a company in Washington are made solely for the company in Washington. Changing our regs to coincide will keep them up to date.The changes in test methods refer to changes in testing for companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation change will allow us to keep pace with the changing federal regulations.Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.
<ul> <li>Hazardous Waste Management Regulations (VHWMR) to maintain consistency with the federal waste management regulations at 40 CFR Parts 260 through 279.</li> <li>The changes in the federal regulations were made solely to conform to Canada's regulatory changes to Canada-specific operation codes and descriptions related to hazardous waste imports to and exports from Canada. This will keep any importers or exporters in Virginia aware of new requirements.</li> <li>The changes in the federal regulations regarding delisting of waste for a company in Washington are made solely for the company in Washington are made solely for the company in Washington. Changing our regs to coincide will keep them up to date.</li> <li>The changes in test methods refer to changes in testing for companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation change will allow us to keep pace with the changing federal regulations.</li> <li>Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.</li> </ul>
<ul> <li>to Canada's regulatory changes to Canada-specific operation codes and descriptions related to hazardous waste imports to and exports from Canada. This will keep any importers or exporters in Virginia aware of new requirements.</li> <li>The changes in the federal regulations regarding delisting of waste for a company in Washington are made solely for the company in Washington and anyone receiving waste from that facility in Washington. Changing our regs to coincide will keep them up to date.</li> <li>The changes in test methods refer to changes in testing for companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation change will allow us to keep pace with the changing federal regulations.</li> <li>Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.</li> </ul>
<ul> <li>for a company in Washington are made solely for the company in Washington and anyone receiving waste from that facility in Washington. Changing our regs to coincide will keep them up to date.</li> <li>The changes in test methods refer to changes in testing for companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation change will allow us to keep pace with the changing federal regulations.</li> <li>Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.</li> </ul>
<ul><li>companies with boilers and industrial furnaces. We currently do not have any of these facilities in Virginia, but incorporating the regulation change will allow us to keep pace with the changing federal regulations.</li><li>Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.</li></ul>
Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia.
Indirect Benefits: The Virginia Hazardous Waste Management
Regulations adopt the federal Resource Conservation and Recovery Act requirements by reference. By maintaining environmental regulations at the state level, Virginia has been able to hire staff to ensure compliance and enforcement with these regulations, which has provided jobs.
(0)Present
Monetized ValuesDirect & Indirect CostsDirect & Indirect Benefits(a) 0(b) 0

(2) Net Monetized Benefit	0
(3) Other Costs & Benefits (Non- Monetized)	0
(4) Information Sources	Final Rules: https://www.federalregister.gov/documents/2021/10/01/2021- 21417/conforming-changes-to-canada-specific-hazardous-waste-import- export-recovery-and-disposal-operation https://www.federalregister.gov/documents/2022/07/13/2022- 15009/hazardous-waste-management-system-final-exclusion-for- identifying-and-listing-hazardous-waste https://www.federalregister.gov/documents/2023/03/20/2023-04958/epa- method-23-determination-of-polychlorinated-dibenzo-p-dioxins-and- polychlorinated-dibenzofurans

<ul><li>(1) Direct &amp;</li><li>Indirect Costs &amp;</li><li>Benefits</li><li>(Monetized)</li></ul>	Direct Costs: There are no direct costs associated with maintaining the regulations as currently written. However, the VHWMR would then be inconsistent with the federal regulations.			
	Indirect Costs: There are no indirect costs associated with maintaining the regulations as currently written.			
	Direct Benefits: Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia. This also benefits the regulated community by causing less confusion.			
	Regulations adopt the federa requirements by reference. If the state level, Virginia has and enforcement with these state-adopted regulations and state level gives the Commo	direct Benefits: The Virginia Hazardous Waste Management egulations adopt the federal Resource Conservation and Recovery Act quirements by reference. By maintaining environmental regulations at e state level, Virginia has been able to hire staff to ensure compliance ad enforcement with these regulations, which has provided jobs. Having ate-adopted regulations and having these regulations enforced at the ate level gives the Commonwealth more control over what is taking ace in Virginia. This also benefits the regulated community by causing ss confusion.		
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits		
	(a) 0	(b) 0		
(3) Net Monetized Benefit	0			
(4) Other Costs & Benefits (Non- Monetized)	0			

#### Table 1b: Costs and Benefits under the Status Quo (No change to the regulation)

(5) Information	Final Rules:
Sources	https://www.federalregister.gov/documents/2021/10/01/2021- 21417/conforming-changes-to-canada-specific-hazardous-waste-import- export-recovery-and-disposal-operation https://www.federalregister.gov/documents/2022/07/13/2022-
	15009/hazardous-waste-management-system-final-exclusion-for- identifying-and-listing-hazardous-waste https://www.federalregister.gov/documents/2023/03/20/2023-04958/epa- method-23-determination-of-polychlorinated-dibenzo-p-dioxins-and- polychlorinated-dibenzofurans

#### **Impact on Local Partners**

Use this chart to describe impacts on local partners. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Table 2. Impact on Local Farthers			
(1) Direct &	Direct Costs: There are no direct costs to local partners from the adoption		
Indirect Costs &	of this regulatory change. Changes in the description for twelve recovery		
Benefits	and disposal operations for imports and exports to and from Canada are		
(Monetized)	needed to reflect changes to regulations related to Canadian import- export recovery and disposal operations that Canada promulgated in the Canada Gazette Part II on March 17, 2021, and that become effective in Canada on October 31, 2021. The resulting changes in EPA's rule were made solely to conform to Canada's regulatory changes to Canadas- specific operation codes and descriptions. The regulatory changes to the test method for boilers and industrial furnaces and delisting a waste stream in Washington state have no impacts on wastes or local partners		
	in Virginia. Indirect Costs: No conclusive statements can be made about specific, indirect costs (monetized) of this regulatory change. However, failure to comply with the regulations on either a state or federal level can result in possible penalties for non-compliance being imposed.		
	Direct Benefits: Environmental regulations are necessary to ensure that the Commonwealth is a safe and healthy place for people to live and work. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia and is less confusing to the regulated community.		
	Indirect Benefits: The Virginia Hazardous Waste Management Regulations adopt the federal Resource Conservation and Recovery Act		

#### Table 2: Impact on Local Partners

	requirements by reference. By maintaining environmental regulations at the state level, Virginia has been able to hire staff to ensure compliance and enforcement with these regulations, which has provided jobs. Having state-adopted regulations and having these regulations enforced at the state level gives the Commonwealth more control over what is taking place in Virginia. This also benefits the regulated community by causing less confusion.		
(2) Present			
Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits	
	Direct & indirect CostsDirect & indirect Benefits(a) 0(b) 0		
	I		
(3) Other Costs &	No conclusive statement can be made about other costs or benefits (non-		
Benefits (Non- Monetized)	monetized) of this regulatory adoption.		
(4) Assistance	N/A		
(5) Information Sources	Final Rules:         https://www.federalregister.gov/documents/2021/10/01/2021-         21417/conforming-changes-to-canada-specific-hazardous-waste-import-         export-recovery-and-disposal-operation		
	https://www.federalregister.gov/documents/2022/07/13/2022- 15009/hazardous-waste-management-system-final-exclusion-for- identifying-and-listing-hazardous-waste		
	https://www.federalregister.gov/documents/2023/03/20/2023-04958/epa- method-23-determination-of-polychlorinated-dibenzo-p-dioxins-and- polychlorinated-dibenzofurans		

#### **Impacts on Families**

Use this chart to describe impacts on families. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

<b>1</b>	
(1) Direct &	Families are not particularly impacted by this regulatory change and the
Indirect Costs &	change does not impose specific, direct, or indirect monetized costs to
Benefits	families or provide specific, direct, or indirect monetized benefits to
(Monetized)	families.
	Direct Costs: There are no direct costs as household hazardous waste is
	not regulated under the hazardous waste regulations.

#### **Table 3: Impact on Families**

	<ul> <li>Indirect Costs: There are no indirect costs as household hazardous waste is not regulated under the hazardous waste regulations.</li> <li>Direct Benefits: The direct benefits of maintaining environmental regulations in Virginia are a clean, healthy, beautiful state where people want to live, raise their children and visit as tourist.</li> <li>Indirect Benefits: There are no indirect benefits to families from incorporating these changes into the VHWMR. However, the regulations help to ensure the</li> </ul>		
	Commonwealth's environment is here to live here.		
(2) Present			
Monetized Values	Direct & Indirect Costs Direct & Indirect Benefits		
	(a) 0 (b) 0		
(3) Other Costs & Benefits (Non- Monetized)	No conclusive statement can be made about specific, indirect costs or benefits (non-monetized) of this regulatory change. However, families generally benefit from the protection of the Commonwealth's environment and natural resources from pollution, impairment, or destruction. The safe and secure generation and management of hazardous materials helps to maintain a certain quality of life and well- being for families. Incorporating these changes into the hazardous waste regulations ensures that hazardous waste requirements continue to be implemented and enforced leading to continued protection of the Commonwealth's environment and natural resources.		
(4) Information Sources	N/A		

#### **Impacts on Small Businesses**

Use this chart to describe impacts on small businesses. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

#### Table 4: Impact on Small Businesses

(1) Direct &	Direct Costs: There are no direct costs for small businesses associated
Indirect Costs &	with incorporating these changes into the VHWMR. This change in
Benefits	regulation does not impose any additional direct or indirect monetized
(Monetized)	costs for small businesses and is consistent with Federal requirements.

	<ul> <li>Indirect Costs: There are no indirect costs for small business associated with incorporating these changes into the VHWMR.</li> <li>Direct Benefits: Direct benefits for small businesses include that regulating hazardous waste at a state level makes regulators more accessible to local companies should the business have questions or the need to better understand the regulations and requirements and is less confusing to the regulated community.</li> <li>Indirect Benefits: Indirect benefits for small businesses include operating a business in a state that attracts new residents because the state is beautiful, clean and a healthy place to raise children. These residents would likely become patrons of Virginia's small businesses.</li> </ul>			
	I			
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Ponofite		
Monetized values	Direct & Indirect Costs (a) 0	Direct & Indirect Benefits (b) 0		
	(a) 0			
(3) Other Costs & Benefits (Non- Monetized)	No conclusive statement can be made about other costs or benefits (non- monetized) of this regulatory adoption.			
(4) Alternatives	N/A			
(5) Information Sources	Final Rules: <u>https://www.federalregister.gov/documents/2021/10/01/2021-</u> <u>21417/conforming-changes-to-canada-specific-hazardous-waste-import-</u> <u>export-recovery-and-disposal-operation</u>			
	https://www.federalregister.gov/documents/2022/07/13/2022- 15009/hazardous-waste-management-system-final-exclusion-for- identifying-and-listing-hazardous-waste https://www.federalregister.gov/documents/2023/03/20/2023-04958/epa- method-23-determination-of-polychlorinated-dibenzo-p-dioxins-and- polychlorinated-dibenzofurans			

#### **Changes to Number of Regulatory Requirements**

#### Table 5: Regulatory Reduction

For each individual action, please fill out the appropriate chart to reflect any change in regulatory requirements, costs, regulatory stringency, or the overall length of any guidance documents.

Change in Regulatory Requirements

InvolvedImage: Second seco	VAC Section(s)	Initial Count	Additions	Subtractions	Net Change
regulatory requirements, only changes in citations and descriptions in the form of incorporated federal	Involved				
	regulatory requirements, only changes in citations and descriptions in the form of incorporated federal				

Agency Note: This is a final exempt regulatory action necessary only to conform to changes in federal regulations.

Cost Reductions or Increases (if applicable)

VAC Section(s) Involved	Description of Regulatory Requirement	Initial Cost	New Cost	Overall Cost Savings/Increases
N/A				

Other Decreases or Increases in Regulatory Stringency (if applicable)

VAC Section(s) Involved	Description of Regulatory Change	Overview of How It Reduces or Increases Regulatory Burden
N/A		

#### Length of Guidance Documents (only applicable if guidance document is being revised)

Title of Guidance	Original Length	New Length	Net Change in
Document			Length
N/A			

#### 1 **Project 7626 - Exempt Final**

2

#### Virginia Waste Management Board

3

#### Haz Waste Annual Update 2023

### 9VAC20-60-18. Applicability of incorporated references based on the dates on which they became effective.

6 Except as noted, when a regulation of the U.S. Environmental Protection Agency (EPA) set 7 forth in Title 40 of the Code of Federal Regulations is referenced and incorporated into this chapter, that regulation shall be as it exists and has been published in the July 1, 2022 July 1, 8 2023, annual edition; however, the incorporation by reference of Title 40 of the Code of Federal 9 Regulations shall not include the requirements of EPA's Response to Vacatur of Certain 10 Provisions of the Definition of Solid Waste Rule (83 FR 24664, May 30, 2018) or Conforming 11 Changes to Canada-specific Hazardous Waste Import-Export Recovery and Disposal Operation 12 Codes (86 FR 54381, October 1, 2021). 13

# Tab C



#### Commonwealth of Virginia

#### VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

1111 E. Main Street, Suite 1400, Richmond, Virginia 23219
 P.O. Box 1105, Richmond, Virginia 23218
 (800) 592-5482 FAX (804) 698-4178

www.deq.virginia.gov

Travis A. Voyles Secretary of Natural and Historic Resources Michael S. Rolband, PE, PWD, PWS Emeritus Director (804) 698-4020

#### Memorandum

То:	Members of the Virginia Waste Management Board		
Through:	Kathryn Perszyk, Director, Division of Land Protection and Revitalization		
Through:	Brent Williams, Office of Financial Responsibility & Waste Programs Manager		
From:	Priscilla Rohrer, Solid Waste Compliance Coordinator		
Date:	June 8, 2023		
Subject:	Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70 (primary) Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90 (secondary) Solid Waste Planning and Recycling Regulations, 9VAC20-130 (secondary) Transportation of Solid and Medical Wastes on State Waters, 9VAC20-170 (secondary) Regulated Medical Waste Citation Correction		

The attached regulatory amendment is presented to the Board for your consideration for adoption. This final exempt regulatory action is necessary to correct citations and technical errors in applicable waste management regulations as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121.

Amendment 3 to the Regulated Medical Waste Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This regulatory action makes appropriate citation changes and corrections of technical errors in applicable waste management regulations including:

- Sections 10, 50, 70, 75, 90, and 290 of the Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70
- Sections 10, 50, 70, 90, 110, and 120 of the Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90

- Section 10 of the Solid Waste Planning and Recycling Regulations, 9VAC20-130
- Sections 10 and 40 of the Transportation of Solid and Medical Wastes on State Waters, 9VAC20-170

Section 2.2-4006 A 3 of the Code of Virginia allows the Board to adopt these regulatory amendments to 9VAC20-70, 9VAC20-90, 9VAC20-130, and 9VAC20-170 as a final exempt regulatory action as the changes include only changes in style or form or corrections of technical errors. This regulatory amendment will be effective 30 days after publication in the *Virginia Register*. A draft Virginia Regulatory Town Hall document is attached for your information.

At your Board meeting on September 6, 2023, the DEQ will request that the Board adopt the Amendment in response to Regulated Medical Waste Citation Corrections to 9VAC20-70, 9VAC20-90, 9VAC20-130, and 9VAC20-170, authorize its publication, and affirm that the Board will receive, consider and respond to requests by any interested person at any time with respect to reconsideration or revision.

cc: Jill Hrynciw, DEQ – Policy Division

#### **ATTACHMENTS:**

- Attachment A Draft Virginia Regulatory Town Hall Document (TH-09)
- Attachment B Economic Review Form
- Attachment C RMW Citation Correction Regulatory Text



#### townhall.virginia.gov

#### Exempt Action: Final Regulation Agency Background Document

Agency name	Virginia Waste Management Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC20-70 (primary) 9VAC20-90 (secondary) 9VAC20-130 (secondary) 9VAC20-170 (secondary)
VAC Chapter title(s)	Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities (primary) Solid Waste Management Permit Action Fees and Annual Fees (secondary) Solid Waste Planning and Recycling Regulations (secondary) Transportation of Solid and Medical Wastes on State Waters (secondary)
Action title	Regulated Medical Waste Citation Correction
Final agency action date	September 6, 2023
Date this document prepared	June 8, 2023

This information is required for executive branch review pursuant to Executive Order 19 (2022) (EO 19), any instructions or procedures issued by the Office of Regulatory Management (ORM) or the Department of Planning and Budget (DPB) pursuant to EO 19. In addition, this information is required by the Virginia Registrar of Regulations pursuant to the Virginia Register Act (§ 2.2-4100 et seq. of the Code of Virginia). Regulations must conform to the Regulations for Filing and Publishing Agency Regulations (1 VAC 7-10), and the *Form and Style Requirements for the Virginia Register of Regulations and Virginia Administrative Code*.

#### **Brief Summary**

Provide a brief summary (preferably no more than 2 or 3 paragraphs) of this regulatory change (i.e., new regulation, amendments to an existing regulation, or repeal of an existing regulation). Alert the reader to all substantive matters. If applicable, generally describe the existing regulation.

Amendment 3 to the Regulated Medical Waste Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This final exempt regulatory action makes

appropriate citation changes and corrections of technical errors in applicable waste management regulations.

These regulatory amendments are exempt from the state administrative procedures for adoption of regulations because they include only changes in style or form or corrections of technical errors ( $\S$  2.2-4006(A)(3) of the Code of Virginia).

#### **Mandate and Impetus**

Identify the mandate for this regulatory change and any other impetus that specifically prompted its initiation (e.g., new or modified mandate, internal staff review, petition for rulemaking, periodic review, or board decision). For purposes of executive branch review, "mandate" has the same meaning as defined in the ORM procedures, "a directive from the General Assembly, the federal government, or a court that requires that a regulation be promulgated, amended, or repealed in whole or part."

Amendment 3 to the Regulated Medical Waste Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This final exempt regulatory action makes appropriate citation changes and corrections of technical errors in applicable waste management regulations.

#### **Acronyms and Definitions**

Define all acronyms used in this form, and any technical terms that are not also defined in the "Definitions" section of the regulation.

RMW – Regulated Medical Waste RMWMR – Regulated Medical Waste Management Regulations VAC – Virginia Administrative Code

#### **Statement of Final Agency Action**

Provide a statement of the final action taken by the agency including: 1) the date the action was taken; 2) the name of the agency taking the action; and 3) the title of the regulation.

The Virginia Waste Management Board adopted the amendments at its meeting on September 6, 2023.

The regulation amendments are exempt from the state administrative procedures for adoption of regulations contained in Article 2 of the Administrative Process Act by the provisions of § 2.2-4006(A)(3) of the Administrative Process Act as they are changes in form, style, and technical corrections.

#### Legal Basis

Identify (1) the agency or other promulgating entity, and (2) the state and/or federal legal authority for the regulatory change, including the most relevant citations to the Code of Virginia or Acts of Assembly chapter number(s), if applicable. Your citation must include a specific provision, if any, authorizing the

promulgating entity to regulate this specific subject or program, as well as a reference to the agency or promulgating entity's overall regulatory authority.

The statutory authority for these regulations is under § 10.1-1402 of the Code of Virginia. Changes to this chapter of the Virginia Administrative Code are exempt from Article 2 of the Administrative Process Act (2.2-4006(A)(3)).

#### Purpose

Explain the need for the regulatory change, including a description of: (1) the rationale or justification, (2) the specific reasons the regulatory change is essential to protect the health, safety or welfare of citizens, and (3) the goals of the regulatory change and the problems it's intended to solve.

This final exempt regulatory action includes corrections to chapters of regulations governed by the Virginia Waste Management Board. These corrections are to technical errors and citations referencing the RMW Management Regulations which were recodified from Chapter 120 to Chapter 121 effective March 15, 2023.

#### **Details of All Changes Proposed in this Regulatory Action**

List all changes proposed in this action and the rationale for the changes. For example, describe the intent of the language and the expected impact. Describe the difference between existing requirement(s) and/or agency practice(s) and what is being proposed in this regulatory change. Explain the new requirements and what they mean rather than merely quoting the text of the regulation. <u>\* Put an asterisk</u> next to any substantive changes.

Current section number	New section number, if applicable	Current requirements in VAC	Change, intent, rationale, and likely impact of new requirements
9VAC20- 70-10	N/A	Definitions	Updates references to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 70-50	N/A	Applicability of chapter	Updates references to the RMWMR from 9VAC20-120 to 9VAC20-121. Updates references to sections of RMWMR specifying conditional exemptions and exclusions (9VAC20-121-90 C, 90 D, and 300 E).
9VAC20- 70-70	N/A	Suspensions and revocations	Updates references to sections of RMWMR specifying authority to modify or terminate a permit for cause (9VAC20-121-310 and 320).
9VAC20- 70-75	N/A	Forfeitures	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 70-90	N/A	Closure, post-closure care and corrective action requirements	Updates reference to section of RMWMR specifying closure requirements (9VAC20-121-290).
9VAC20- 70-290	N/A	Wording of financial mechanisms	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 90-10	N/A	Definitions	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.

Current section number	New section number, if applicable	Current requirements in VAC	Change, intent, rationale, and likely impact of new requirements
9VAC20- 90-50	N/A	Applicability of regulations	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121. Updates reference to sections of RMWMR specifying permitting of RMW facilities (Part V (9VAC20-121-300 through 9VAC20-121-340)).
9VAC20- 90-70	N/A	General requirements	Updates reference to section of RMWMR specifying routine inspection authority (9VAC20-121-320). Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 90-90	N/A	Applications for permit actions, amendment or modification	Updates language for consistency with new terminology under RMWMR, 9VAC20-121.
9VAC20- 90-110	N/A	Review of variance requests	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 90-120	N/A	Permit application fee schedules	Updates language for consistency with new terminology under RMWMR, 9VAC20-121.
9VAC20- 130-10	N/A	Definitions	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 170-10	N/A	Definitions	Updates reference from Part III to Part II of the RMWMR. Updates references to the RMWMR from 9VAC20-120 to 9VAC20-121.
9VAC20- 170-40	N/A	Relationship to other regulations	Updates reference to the RMWMR from 9VAC20-120 to 9VAC20-121.

# Office of Regulatory Management

# Economic Review Form

Agency name	Virginia Waste Management Board
Virginia Administrative	9 VAC 20-70 (primary)
Code (VAC) Chapter	9 VAC 20-90 (secondary)
citation(s)	9 VAC 20-130 (secondary)
	9 VAC 20-170 (secondary)
VAC Chapter title(s)	Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities (primary)
	Solid Waste Management Permit Action Fees and Annual Fees (secondary)
	Solid Waste Planning and Recycling Regulations (secondary)
	Transportation of Solid and Medical Wastes on State Waters (secondary)
Action title	Regulated Medical Waste Citation Correction
Date this document prepared	June 30, 2023
Regulatory Stage (including Issuance of Guidance Documents)	Final Exempt

### **Cost Benefit Analysis**

Complete Tables 1a and 1b for all regulatory actions. You do not need to complete Table 1c if the regulatory action is required by state statute or federal statute or regulation and leaves no discretion in its implementation.

Table 1a should provide analysis for the regulatory approach you are taking. Table 1b should provide analysis for the approach of leaving the current regulations intact (i.e., no further change is implemented). Table 1c should provide analysis for at least one alternative approach. You should not limit yourself to one alternative, however, and can add additional charts as needed.

Report both direct and indirect costs and benefits that can be monetized in Boxes 1 and 2. Report direct and indirect costs and benefits that cannot be monetized in Box 4. See the ORM Regulatory Economic Analysis Manual for additional guidance.

<ul><li>(1) Direct &amp;</li><li>Indirect Costs &amp;</li><li>Benefits</li><li>(Monetized)</li></ul>	<ul> <li>This is a final exempt regulatory action. No changes are proposed other than corrections of technical errors (updating citation references and terminology) in applicable waste management regulations as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121, effective March 15, 2023.</li> <li>Direct Costs: N/A. There are no new direct costs associated with these corrections of technical errors.</li> <li>Indirect Costs: N/A. There are no new indirect costs associated with</li> </ul>	
	these corrections of technica Direct Benefits: N/A. There these corrections of technica	l errors. are no new direct benefits associated with l errors. e are no new indirect benefits associated
(2) Present Monetized Values	Direct & Indirect Costs (a) \$0	Direct & Indirect Benefits (b) \$0
(3) Net Monetized Benefit	\$0	
(4) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated with these corrections of technical errors.	
(5) Information Sources	Regulated Medical Waste Management Regulations, 9VAC20-121	

### Table 1a: Costs and Benefits of the Proposed Changes (Primary Option)

### Table 1b: Costs and Benefits under the Status Quo (No change to the regulation)

(1) Direct &	Financial Assurance Regulations for Solid Waste Disposal, Transfer	
Indirect Costs &	and Treatment Facilities, 9VAC20-70	
Benefits		
(Monetized)	Direct Costs: Federal Regulations (40 CFR Part 258) require owners and operators of Municipal Solid Waste Landfill units to provide financial assurance.	
	Section 10.1-1402 of the Code of Virginia authorizes the Virginia	
	Waste Management Board to promulgate and enforce regulations	
	necessary to carry out its powers and duties and the intent of the	
	chapter and federal law. Specifically, Section 10.1-1410 authorizes	

the Board to promulgate regulations which ensure that, if a solid waste treatment, transfer or disposal facility is abandoned, the costs associated with protecting the public health and safety from the consequences of such abandonment may be recovered from the person abandoning the facility.
The amount of financial assurance required to be provided is based on factors such as the facility size and the amount of solid waste managed at the facility. The amount of financial assurance required is based on the estimated costs related to properly close the facility. During the active life of the solid waste management facility and if applicable during the post-closure care period, the facility is required to adjust the cost estimates annually for inflation within 60 days prior to the anniversary date of the financial mechanism used to comply with the regulation.
The regulations contain many ways to demonstrate financial assurance; the multiple financial assurance mechanisms included in the regulations provide additional flexibility to the regulated community, including small businesses.
Examples of direct costs: a company with a permitted industrial landfill and a transfer station in Virginia that uses an irrevocable standby letter of credit for its financial assurance obligation was charged a fee of \$8,520.51 by the issuing bank in order to maintain a \$6.7 million dollar letter of credit for a one-year period. Additionally, if a facility uses a third-party mechanism for financial assurance (a letter of credit, surety bond, or an assignment of certificate of deposit account), the facility is also required to maintain a standby trust account with a bank; the annual cost for maintaining a standby trust account at one bank in Virginia is \$1,500.00.
Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
Direct Benefits: If a facility for the disposal, transfer, or treatment of solid waste is abandoned, the facility will need to be closed in a manner to minimize impacts to human health and the environment. This regulation requires owners and operators to provide funding to properly close the facility prior to operation of the facility.
Indirect Benefits: This regulation is necessary for the protection of public health, safety and welfare and is clearly written and easily understandable. These requirements protect citizens of the Commonwealth from having to pay for the closure of these facilities if they are abandoned.

Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90
Direct Costs: These are the costs incurred by the solid waste facilities applying for a permit or operating a solid waste facility.
Permit Fee: (Code of Virginia §10.1-1402.1) Permit application fees vary by the type of facility that is being permitted and type of permit required. All landfills \$4,180 (Part A Fee) & \$18,680 (Part B Fee)
Annual Fee: (Fee amount specified in Code of Virginia §10.1 – 1402.1:1) with annual CPI adjustment
Waste recycled is not subject to the solid waste annual fee.
Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
Direct Benefits: Required by law to maintain these regulations to provide funding for the implementation of solid waste program. Permit Fees are collected in order to recover a portion of the agency's costs associated with the processing of an application to issue, reissue, amend or modify permits.
Annual fee funds are used to support VADEQ's solid waste program, which includes staff salaries and other expenses for all solid waste activities such as permitting, compliance, inspection, monitoring, training, and enforcement. These activities are critical for protection of human health and the environment consistent with the waste management act.
Also, the current regulations allow a schedule of reduced annual fees (discount mentioned below) for facilities that have established a record of compliance with the terms and requirements of their permits. The regulation provides for reductions in the annual fee amount assessed for facilities based upon acceptance into the Department's programs to recognize excellent environmental performance.
Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.

# Solid Waste Planning and Recycling Regulations, 9VAC20-130

Direct Costs: Section 10.1-1411 of the Code of Virginia authorizes the Virginia Waste Management Board to promulgate regulations necessary to specifying requirements for local and regional solid waste management plans. The direct cost would be the for preparation of such plans by the localities.

Section 10.1-1411.B., requires the regulations to include all aspects of solid waste management including waste reduction, recycling and reuse, storage, treatment, and disposal and shall require that consideration be given to the handling of all types of nonhazardous solid waste generated in the region or locality. In promulgating such regulations, the Board has to consider urban concentrations, geographic conditions, markets, transportation conditions, and other appropriate factors with reasonable variances and exemptions from the minimum recycling rates.

Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.

Direct Benefits: These regulations require the localities to maintain minimum recycling rates per statute. Recycling results in energy saving, increase in employment, and revenue.

Indirect Benefits: These regulations require localities to develop and implement solid waste management plans considering litter cleanup and recycling. The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.

Transportation of Solid and Medical Wastes on State Waters, 9VAC20-170

• Permit & Inspection Fees. The current regulations (9VAC20-170-190) require a permit certification fee, permit modification fees, and inspection fees for solid waste receiving facilities. Each certification for a permit by rule or each certification for a modification to a permit by rule is a separate action and shall be assessed a separate fee. The inspection fee is collected annually and its amount is based on the costs associated with the inspections program conducted by the department on at least a quarterly basis.

Direct Costs: The initial permit by rule certification fee for a solid
waste receiving facility is \$6,200. The fee for a facility permit modification with a closure plan amendment is \$2,500, while the permit fee for a modification without a closure plan amendment is \$1,250. The annual inspection fee is \$10,000. There is only one waste receiving facility operating under this regulation at this time; however a variance from payment of permit and inspection fees was granted to the facility in 2006, and remains in effect to date, due to the limited scope of the facility's operation, and since the facility only operates a few days per year.
Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
Direct Benefits: The current regulatory requirement prevents off- loading of solid waste or regulated medical waste to an unpermitted receiving facility. A facility utilized to receive nonhazardous solid waste (except scrap metal, dredged material, recyclable construction demolition debris being transported directly to a processing facility for recycling or reuse, and source-separated recyclables), municipal and industrial sludge, or regulated medical waste from a ship, barge or other vessel arriving at the facility upon the navigable waters of the Commonwealth, is a solid waste management facility and no facilities shall receive wastes from a ship, barge or other vessel without a permit.
Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.
• Public Notice Costs. The current regulatory requirement for a permit by rule requires the owner or operator of the solid waste receiving facility to pay publishing charges for a public notice. (9VAC20- 170-180).
Direct Costs: Before initiation of any construction of a new receiving facility or operation of an existing facility, the owner or operator shall publish a notice as a display ad in a major local newspaper of general circulation informing the public that he intends to construct and/or operate a facility eligible for a permit by rule. The average cost of publication of a public notice is \$450.
Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.

	Direct Benefits: The current regulatory requirement of public notice promotes public participation in the permit certification procedures for a new or existing receiving facility.
	Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.
•	Monthly Fees. The current regulatory requirement is for waste monthly fees to be collected by the receiving facility from any owner or operator of any ship, barge or other vessel off-loading waste and for fees to be transmitted to DEQ (9VAC20- 170-195).
	Direct Costs: The waste collection fee shall be based on the accurate weight of waste received at the receiving facility. If scales are unavailable, the maximum volumetric capacity of the container multiplied by 0.50 tons per cubic yard may be used an alternative to accurate weighing of the waste. If the volumetric alternative is used, accurate and complete records of the volume of each container of such waste must be maintained in addition to the calculated weight records described in this part. The fee for each ton or partial ton of waste (the weight of the waste subject to the fee does not include the weight of the empty container itself) off-loaded at the facility is \$1.00.
	If the ship, barge or other vessel that off-loads no more than 50 tons of waste per month in total at all facilities, then the owner or operator of the ship, barge or other vessel is exempt from the assessment and payment of operating fees and related requirements set out in this section, except for the maintenance of records.
	Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
	Direct Benefits: The current regulatory requirement of collecting waste monthly fees from the owner or operator of any ship, barge or other vessel carrying, loading or off-loading waste to the receiving facility is beneficial because it funds the administrative and enforcement costs associated with the receiving facility operations, including inspection and monitoring of ships, barges and other vessels, and for funding activities to abate pollution caused by barging of waste, to improve water quality, or for other waste-related purposes. Additionally, the fees collected for this regulation are deposited into a separate account within the Virginia Waste Management Board Permit Program Fund and may only be used for

funding purposes to abate pollution caused by barging of waste, to improve water quality, or for other-waste related purposes.

Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.

• Financial Responsibility. The current regulatory requirement is for owners and operators of ships, barges and other vessels transporting solid wastes or regulated medical wastes upon the navigable waters of the Commonwealth, to establish and demonstrate financial responsibility to cover liability of the owner or operator arising from the deposit of solid wastes or regulated medical wastes into state waters, as a condition of operation (9VAC20-170-270).

Direct Costs: The owner and operator of a vessel transporting solid wastes or regulated medical waste upon the navigable waters of the Commonwealth shall obtain one or a combination of financial mechanisms in order to ensure that the costs associated with protecting public health, welfare and property from the consequences of a deposit of solid wastes or medical wastes is recovered from the owner and operator of a vessel transporting the waste. Each owner or operator of a vessel transporting solid wastes shall demonstrate financial responsibility in the amount of \$1 million or \$300 per gross ton of such vessel, whichever is larger. If the owner or operator owns or operates more than one vessel transporting waste, the amount of financial responsibility shall equal \$1 million or \$300 per gross ton of the owned or operated vessel with the largest transporting capacity, whichever is larger.

As of the date this document was prepared, only one barge vessel owner/operator has been required to demonstrate financial responsibility under this regulation. The barge owner elected to demonstrate financial assurance using a surety bond and standby trust agreement. The annual cost for the surety bond was \$25,434 and the standby trust agreement with the bank was \$1,500 to set up and \$2,500 for the trust's annual administration fee. The Department released the barge owner/operator from the financial assurance obligation in January 2021 because it no longer needed to transport waste on state waters. There is only one waste receiving facility operating under this regulation at this time; however, a variance from the requirement to demonstrate financial responsibility was granted to the facility in 2006, and remains in effect to date, due to the limited

scope of the facility's operation, and since the facility only operates a few days per year.
Each owner and operator of a vessel transporting regulated medical waste or a combination of regulated medical waste and solid waste shall demonstrate financial responsibility in the amount of \$5 million or \$300 per gross ton of such vessel. If the owner or operator owns or operates more than one vessel transporting waste, the amount of financial responsibility shall equal \$5 million or \$300 per gross ton of the owned or operated vessel with the largest transporting capacity, whichever is larger.
Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
Direct Benefits: The regulations requiring owners and operators of ships, barges and other vessels transporting wastes to demonstrate financial responsibility are beneficial because they: 1) take into consideration the risk of potential damage or injury to state waters and the impairment of beneficial uses that may result from spillage or leakage from the ship, barge or vessel; 2) estimate the potential costs of containment and cleanup; and 3) help identify the nature and degree of injury or interference with general health, welfare and property that may result from the deposit of solid waste and/or regulated medical waste into state waters.
Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.
Liability Coverage. The current regulatory requirement is for owners and operators of ships, barges and other vessels transporting solid wastes or regulated medical wastes upon the navigable waters of the Commonwealth, to establish and demonstrate financial responsibility for bodily injury and property damage to third parties caused by sudden and/or nonsudden accidental occurrences arising from a deposit of solid wastes and/or regulated medical waste into the navigable waters of the Commonwealth (9VAC20-170-330).
Direct Costs: The owner and operator of a vessel shall establish and maintain liability coverage of \$1 million per occurrence with an annual aggregate of \$2 million annual aggregate (exclusive of legal defense costs) for sudden and/or nonsudden accidental occurrences

·	
	arising from the deposit of solid wastes from a vessel into the navigable waters of the Commonwealth.
	The owner or operator of a vessel shall establish and maintain liability coverage of at least \$3 million per occurrence with an annual aggregate of \$6 million (excluding legal defense costs) arising from sudden and/or nonsudden accidental occurrences from the deposit of regulated medical wastes, or a combination of solid wastes and regulated medical wastes, from a vessel into the navigable waters of the Commonwealth.
	Liability coverage shall include coverage for waste deposits that occur from loading and unloading the vessels.
	As of the date this document was prepared, only one barge vessel owner/operator has been required to demonstrate liability coverage for sudden and/or nonsudden accidental occurrences arising from the deposit of solid wastes from a vessel into the navigable waters of the Commonwealth under this regulation. The barge owner's liability coverage for this regulation was included with the company's Marine General Liability Policy and had an annual premium of \$495,622. The Department released the barge owner/operator from the financial assurance obligation in January 2021 because it no longer needed to transport waste on state waters. There is only one waste receiving facility operating under this regulation at this time; however, a variance from the requirement to demonstrate financial responsibility was granted to the facility in 2006, and remains in effect to date, due to the limited scope of the facility's operation, and since the facility only operates a few days per year.
	Indirect Costs: No conclusive statements can be made about specific, indirect costs of this regulation.
	Direct Benefits: The regulations are beneficial because they require owners and operators of ships, barges and other vessels transporting wastes to demonstrate financial responsibility for bodily injury and property damage to third parties caused by sudden and/or nonsudden accidental occurrences arising from the deposit of solid waste and/or regulated medical waste into state waters.
	Indirect Benefits: The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.

(2) Present		
Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits
	(a) Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70 Example Direct Costs: A company with an industrial landfill and a transfer station had a fee of \$8,520.51 by the issuing bank in order to maintain a \$6.7 million dollar letter of credit for a one-year period. If a facility uses a third- party mechanism for financial assurance (a letter of credit, surety bond, or an assignment of certificate of deposit account), the facility is also required by the regulations to maintain a standby trust account with a bank; the annual cost for maintaining a standby trust account at one bank in Virginia is \$1,500.00. Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90 Permit Fee: (Code of Virginia §10.1-1402.1) \$4,180 (Part A Fee) & \$18,680 (Part B Fee) Permit Fee SFY22: \$67,090 from 20 applications	(b) Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70 \$0 Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90 \$0 Solid Waste Planning and Recycling Regulations, 9VAC20-130 Increase in employment \$171M in wages Transportation of Solid and Medical Wastes on State Waters, 9VAC20-170 \$0

Annual Fee: (Code of	
Virginia §10.1-1402.1:1)	
with annual CPI	
adjustment	
CY2021 Annual	
(SFY2022)	
Fee: \$2,954,317.89	
Discount: (\$89,434.04)	
Total: \$2,864,883.85	
Permits: 330	
Permit fee for SFY2022 &	
Annual fee for CY2021:	
Total: \$2,931,973.85	
τοται. φ <b>ω</b> , σοτη στο το σ	
Solid Waste Planning and	
8	
Recycling Regulations, 9VAC20-130	
All 71 solid waste planning	
units in the Commonwealth	
are required to prepare and	
maintain a current solid	
waste management plan.	
The cost of preparation of a	
solid waste plans varies	
from approximately \$5,000	
to \$10,000+ depending on	
the size of the planning	
unit.	
Transportation of Solid	
and Medical Wastes on	
State Waters, 9VAC20-	
170	
Facility permit fee: \$6,200	
Annual Inspection fee:	
\$10,000	
Public Notice: \$450	
Bond Premium: \$25,434	
Trust Set up and Annual	
Fee: \$4,000	
Marine Liability: \$495,622	
Total: \$541,706	

	Present Value \$0; There is only one waste receiving facility operating under this regulation at this time; however, a variance from payment of permit and inspection fees, and from the requirement to demonstrate financial responsibility, was granted to the facility in 2006, and remains in effect to date, due to the limited scope of the facility's operation, and since the facility only operates a few days per year.
(3) Net Monetized Benefit	Financial Assurance Regulations for Solid Waste Disposal, Transfer         and Treatment Facilities, 9VAC20-70         §0         Solid Waste Management Permit Action Fees and Annual Fees,         9VAC20-90         §0         Solid Waste Planning and Recycling Regulations, 9VAC20-130         §0         Transportation of Solid and Medical Wastes on State Waters,         9VAC20-170         §0
(4) Other Costs & Benefits (Non- Monetized)	Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70 Section 10.1-1402 of the Code of Virginia authorizes the Virginia Waste Management Board to promulgate and enforce regulations necessary to carry out its powers and duties and the intent of the chapter and federal law. Specifically, Section 10.1-1410 authorizes the Board to promulgate regulations which ensure that, if a solid waste treatment, transfer or disposal facility is abandoned, the costs associated with protecting the public health and safety from the consequences of such abandonment may be recovered from the person abandoning the facility.The current financial assurance regulations are needed; if a facility for the disposal, transfer or treatment of solid waste is abandoned, the facility will need to be closed in a manner to minimize impacts to human

health and the environment. The regulation requires owners and operators to provide funding to properly close the facility prior to operation of the facility. These requirements protect citizens of the Commonwealth from having to pay for the closure of these facilities if they are abandoned.
The regulations provide for instruction for financial incapacity of owners, operators or financial institutions and allows the agency director to reject the proposed evidence of financial responsibility if the mechanism or mechanisms submitted do not adequately assure that funds will be available for closure, post-closure care or corrective action. Failure to provide or maintain adequate financial assurance in accordance with these regulations shall be a basis for revocation of a facility permit.
The amount of financial assurance required to be provided is based on factors such as the facility size and the amount of solid waste managed at a facility. The amount of financial assurance required is based on the estimated costs related to properly close the facility. Privately-owned facilities are required to meet the same requirements as local government-owned facilities in the Commonwealth.
The regulations contain many different ways to demonstrate financial assurance and these options may make the regulations appear to be complex to some readers, but the multiple financial assurance mechanisms included in the regulation provide additional flexibility to the regulated community, including small businesses.
Federal regulations (40 CFR Part 258) require owners and operators of Municipal Solid Waste Landfill units to provide financial assurance. Virginia law requires solid waste treatment, transfer or disposal facilities to demonstrate financial assurance. Virginia's regulations do not conflict with federal law or regulations or with state law.
Solid Waste Management Permit Action Fees and Annual Fees,
<b>9VAC20-90</b> The current regulations are needed to cover a portion of the cost of the solid waste program to protect public safety, health, and welfare. Annual fee amounts are specified by the statute. The current fee regulations do not provide adequate funding to cover the full cost of the solid waste program as identified by the Nonhazardous Solid Waste Fee Study Working Group established pursuant to § 1 of Chapter 275 of the 2021 Special Session 1 Acts of Assembly (SB 1210). The Department currently uses funds from other programs to cover the gap for operating the solid waste program.

	Solid Waste Planning and Recycling Regulations, 9VAC20-130 The current regulation is required for planning all aspects of solid waste management including waste reduction, recycling and reuse, storage, treatment, and disposal. These regulations also consider various factors such as urban concentrations, geographic conditions, markets, transportation conditions, and other appropriate factors. Localities may choose to develop their own plans or may join with other localities to form solid waste planning units for efficient management of resources and cost of preparing the plans.
	<b>Transportation of Solid and Medical Wastes on State Waters,</b> <b>9VAC20-170</b> No conclusive statements can be made about other non-monetized costs and benefits of this regulation. The regulation is protective of the public health, safety and welfare of the citizens of the Commonwealth and is protective the Commonwealth's environment and natural resources from pollution, impairment or destruction.
(5) Information Sources	<b>Financial Assurance Regulations for Solid Waste Disposal, Transfer and Treatment Facilities, 9VAC20-70</b> Section 10.1-1402 of the Code of Virginia; Federal regulations (40 CFR Part 258)
	Solid Waste Management Permit Action Fees and Annual Fees, 9VAC20-90 Annual fee – DEQ database
	<b>Solid Waste Planning and Recycling Regulations, 9VAC20-130</b> DEQ's Economic and Environmental Impact Assessment of Recycling in Virginia (In draft form. Due to the Governor and Chairs of the House Agriculture, Chesapeake and Natural Resources Committee and Senate Agriculture, Conservation and Natural Resources Committee by October 1, 2023)
	<b>Transportation of Solid and Medical Wastes on State Waters,</b> <b>9VAC20-170</b> § 10.1-1454.1 of the Code of Virginia
	Publishing fees charged by newspapers with general circulation within the Commonwealth of Virginia

Agency Note: This is a final exempt regulatory action necessary only to correct technical errors (updating citation references and terminology) in applicable waste management regulations as a result of the recodification of the Regulated Medical Waste Management Regulations, 9 VAC20-121, effective March 15, 2023. Therefore, Table 1c is not required and has been removed.

## **Impact on Local Partners**

Use this chart to describe impacts on local partners. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

(1) Direct & Indirect Costs & Benefits (Monetized)	action. No changes are proposed l errors (updating citation plicable waste management lification of the Regulated Medical 9VAC20-121, effective March 15, w direct costs associated with these			
Direct Benefits: N/A. There are no new direct benefits associated with these corrections of technical errors. Indirect Benefits: N/A. There are no new indirect benefits associated with these corrections of technical errors.				
(2) Present Monetized Values	Direct & Indirect Costs (a) 0	Direct & Indirect Benefits (b) 0		
(3) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated with these corrections of technical errors.			
(4) Assistance	N/A			
(5) Information Sources	N/A			

**Table 2: Impact on Local Partners** 

### **Impacts on Families**

Use this chart to describe impacts on families. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

# Table 3: Impact on Families

Table 3: Impact on	Fammes			
<ul><li>(1) Direct &amp;</li><li>Indirect Costs &amp;</li><li>Benefits</li><li>(Monetized)</li></ul>	<ul> <li>This is a final exempt regulatory action. No changes are proposed other than corrections of technical errors (updating citation references and terminology) in applicable waste management regulations as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121, effective March 15, 2023.</li> <li>Direct Costs: N/A. There are no new direct costs associated with these corrections of technical errors.</li> </ul>			
	Indirect Costs: N/A. There are no new indirect costs associated with these corrections of technical errors.			
	Direct Benefits: N/A. There are no new direct benefits associated with these corrections of technical errors. Indirect Benefits: N/A. There are no new indirect benefits associated with these corrections of technical errors.			
(2) Present				
Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits		
	(a) 0	(b) 0		
(3) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated with these corrections of technical errors.			
(4) Information Sources	N/A			

# **Impacts on Small Businesses**

Use this chart to describe impacts on small businesses. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

## **Table 4: Impact on Small Businesses**

1	
(1) Direct &	This is a final exempt regulatory action. No changes are proposed
Indirect Costs &	other than corrections of technical errors (updating citation
Benefits	references and terminology) in applicable waste management
(Monetized)	regulations as a result of the recodification of the Regulated Medical
	Waste Management Regulations, 9VAC20-121, effective March 15,
	2023.

	<ul> <li>Direct Costs: N/A. There are no new direct costs associated with these corrections of technical errors.</li> <li>Indirect Costs: N/A. There are no new indirect costs associated with these corrections of technical errors.</li> <li>Direct Benefits: N/A. There are no new direct benefits associated with these corrections of technical errors.</li> <li>Indirect Benefits: N/A. There are no new indirect benefits associated with these corrections of technical errors.</li> </ul>			
(2) Present Monetized Values	Direct & Indirect Costs (a) 0	Direct & Indirect Benefits (b) 0		
(3) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated with these corrections of technical errors.			
(4) Alternatives	N/A			
(5) Information Sources	N/A			

### **Changes to Number of Regulatory Requirements**

### Table 5: Regulatory Reduction

For each individual action, please fill out the appropriate chart to reflect any change in regulatory requirements, costs, regulatory stringency, or the overall length of any guidance documents.

Change in Regulatory Requirements

VAC Section(s) Involved	Initial Count	Additions	Subtractions	Net Change
N/A				

Agency Note: This is a final exempt regulatory action. No changes are proposed other than corrections of technical errors (updating citation references and terminology) in applicable waste management regulations as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121, effective March 15, 2023.

Cost Reductions or Increases (if applicable)

VAC Section(s) Involved	Description of Regulatory Requirement	Initial Cost	New Cost	Overall Cost Savings/Increases
N/A				

Other Decreases or Increases in Regulatory Stringency (if applicable)

VAC Section(s) Involved	Description of Regulatory	<b>Overview of How It Reduces</b>
	Change	or Increases Regulatory
		Burden
N/A		

Length of Guidance Documents (only applicable if guidance document is being revised)

Title of Guidance	Original Length	New Length	Net Change in
Document			Length
N/A			

#### 1 Project 7628 - Exempt Final

2

#### Virginia Waste Management Board

3

#### **Citation Updates**

#### 4 9VAC20-70-10. Definitions.

5 The following words and terms when used in this chapter shall have the following meanings,6 unless the context clearly indicates otherwise:

7 "Abandoned facility" means any inactive solid waste management facility that has not met8 closure and post-closure care requirements.

9 "Active life" means the period of operation beginning with the initial receipt of solid waste and
10 ending at the completion of closure activities required by the Solid Waste Management
11 Regulations (9VAC20-81). Active life does not include the post-closure care monitoring period.

12 "Anniversary date" means the date of issuance of a financial mechanism.

"Assets" means all existing and all probable future economic benefits obtained or controlledby a particular entity.

"Authority" means an authority created under the provisions of the Virginia Water and Waste
Authorities Act, Chapter 51 (§ 15.2-5100 et seq.) of Title 15.2 of the Code of Virginia, or, if any
such authority shall be abolished, the board, body, or commission succeeding to the principal
functions thereof or to whom the powers given by the Virginia Water and Waste Authorities Act to
such authority shall be given by law.

**20** "Board" means the Virginia Waste Management Board.

"Cash plus marketable securities" means all the cash plus marketable securities held on the
 last day of a fiscal year, excluding cash and marketable securities designed to satisfy past
 obligations such as pensions.

"Closed facility" means a solid waste management facility that has been properly secured in
 accordance with the requirements of the Solid Waste Management Regulations (9VAC20-81), the
 Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121), or the
 Transportation of Solid and Medical Wastes on State Waters Regulations (9VAC20-170). A
 closed facility may be undergoing post-closure care.

"Closure" means the act of securing a solid waste management facility pursuant to therequirements of this chapter and any other applicable solid waste management standards.

31 "Commercial transporter" means any person who transports for the purpose of commercial32 carriage of solid wastes or regulated medical wastes as cargo.

"Corrective action" means all actions necessary to mitigate the public health or environmental
threat from a release to the environment of solid waste or constituents of solid waste from an
operating, abandoned, or closed solid waste management facility and to restore the
environmental conditions as required.

"Current annual inflation factor" means the annual inflation factor derived from the most recent
 Implicit Price Deflator for Gross National Product published by the U.S. Department of Commerce
 in its Survey of Current Business.

"Current assets" means cash or other assets or resources commonly identified as those which
are reasonably expected to be realized in cash or sold or consumed during the normal operating
cycle of the business.

43 "Current closure cost estimate" means the most recent of the estimates prepared in44 accordance with the requirements of 9VAC20-70-111.

45 "Current dollars" means the figure represented by the total of the cost estimate multiplied by46 the current annual inflation factor.

47 "Current liabilities" means obligations whose liquidation is reasonably expected to require the
48 use of existing resources properly classifiable as current assets or the creation of other current
49 liabilities.

50 "Current post-closure cost estimate" means the most recent of the estimates prepared in51 accordance with the requirements of 9VAC20-70-112.

52 "Current year expenses for closure" means expenditures documented by the facility during
53 the previous fiscal year for construction-related activities associated with closing the facility.
54 Expenses for closure must be detailed and identified in an approved closure plan.

55 "Debt service" means the amount of principal and interest due on a loan in a given time period,56 typically the current year.

57 "Deficit" means total annual revenues less total annual expenditures.

**58** "Department" means the Virginia Department of Environmental Quality.

59 "Director" means the Director of the Department of Environmental Quality.

"Disposal" means the discharge, deposit, injection, dumping, spilling, leaking or placing of any
solid waste into or on any land or water so that such solid waste or any constituent thereof may
enter the environment or be emitted into the air or discharged into any waters.

63 "Facility" means any solid waste management facility unless the context clearly indicates64 otherwise. The term "facility" includes transfer stations.

65 "Federal agency" means any department, agency, or other instrumentality of the federal
66 government, any independent agency, or establishment of the federal government including any
67 government corporation and the Government Printing Office.

"Governmental unit" means any department, institution or commission of the Commonwealth
and any public corporate instrumentality thereof, and any district, and shall include local
governments.

"Groundwater" means any water, except capillary moisture or unsaturated zone moisture, beneath the land surface in the zone of saturation or beneath the bed of any stream, lake, reservoir or other body of surface water within the boundaries of this Commonwealth, whatever may be the subsurface geologic structure in which such water stands, flows, percolates or otherwise occurs.

"Hazardous waste" means a "hazardous waste" as defined by the Virginia Hazardous WasteManagement Regulations (9VAC20-60).

78 "Landfill" means а sanitary landfill, an industrial waste landfill. or а construction/demolition/debris landfill as defined by the Solid Waste Management Regulations 79 (9VAC20-81). 80

81 "Leachate" means a liquid that has passed through or emerged from solid waste and that
82 contains soluble, suspended, or miscible materials from such waste. Leachate and any material
83 with which it is mixed is solid waste; except that leachate that is pumped from a collection tank
84 for transportation for disposal in an off-site facility is regulated as septage, and leachate
85 discharged into a wastewater collection system is regulated as industrial wastewater.

86 "Liabilities" means probable future sacrifices of economic benefits arising from present
87 obligations to transfer assets or provide services to other entities in the future as a result of past
88 transactions or events.

89 "Local government" means a county, city or town or any authority, commission, or district90 created by one or more counties, cities or towns.

**91** "Net working capital" means current assets minus current liabilities.

92 "Net worth" means total assets minus total liabilities and is equivalent to owner's equity.

"Operator" means the person responsible for the overall operation and site management of asolid waste management facility.

"Owner" means a person who owns a solid waste management facility or part of a solid waste
management facility. For the purposes of this chapter, all individuals, corporations, companies,
partnerships, societies or associations, and any federal agency or governmental unit of the
Commonwealth having any title or interest in any solid waste management facility or the services
or facilities to be rendered thereby shall be considered an owner.

"Parent corporation" means a corporation that directly owns at least 50% of the voting stock
of the corporation that is the facility owner or operator; the latter corporation is deemed a
"subsidiary" of the parent corporation.

103 "Permit" means the written permission of the director to own, operate, modify, or construct a104 solid waste management facility.

"Person" means an individual, corporation, partnership, association, a governmental body, amunicipal corporation or any other legal entity.

"Post-closure care" means the requirements placed upon an owner or operator of a solid
 waste disposal facility after closure to ensure environmental and public health and safety are
 protected for a specified number of years after closure.

110 "Receiving facility" means a facility, vessel or operation that receives solid wastes or regulated 111 medical wastes transported, loaded or unloaded upon the navigable waters of the 112 Commonwealth, to the extent allowable under state law, by a commercial transporter. A receiving 113 facility is considered as a solid waste management facility. A facility that receives solid waste from 114 a ship, barge or other vessel and is regulated under § 10.1-1454.1 of the Code of Virginia shall 115 be considered a transfer facility for purposes of this chapter.

"Regulated medical waste" means solid waste so defined by the Regulated Medical Waste
 Management Regulations (9VAC20-120)(9VAC20-121) as promulgated by the Virginia Waste
 Management Board.

"Sanitary landfill" means an engineered land burial facility for the disposal of solid waste which
is so located, designed, constructed and operated to contain and isolate the solid waste so that it
does not pose a substantial present or potential hazard to human health or the environment.

122 "Signature" means the name of a person written with his own hand.

"Site" means all land and structures, other appurtenances, and improvements thereon used
for treating, storing, and disposing of solid waste. This term includes adjacent land within the
property boundary used for utility systems such as repair, storage, shipping or processing areas,
or other areas incident to the management of solid waste.

"Solid waste" means any of those materials defined as "solid waste" in the Virginia WasteManagement Act and the Solid Waste Management Regulations (9VAC20-81).

"Solid waste disposal facility" means a solid waste management facility at which solid wastewill remain after closure.

"Solid waste management facility (SWMF)" means a site used for planned treating, storing, or
 disposing of solid waste. A facility may consist of several treatment, storage, or disposal units.

"Storage" means the holding of waste, at the end of which the waste is treated, disposed, orstored elsewhere.

"Substantial business relationship" means the extent of a business relationship necessary
 under applicable Virginia law to make a guarantee contract incident to that relationship valid and
 enforceable. A "substantial business relationship" shall arise from a pattern of recent and on-

going business transactions, in addition to the guarantee itself, such that a currently existingbusiness relationship between the guarantor and the owner or operator is demonstrated to the

**140** satisfaction of the director.

141 "Tangible net worth" means the tangible assets that remain after deducting liabilities; such assets would not include intangibles such as goodwill and rights to patents or royalties.

**143** "Total expenditures" means all expenditures excluding capital outlays and debt repayment.

144 "Total revenue" means revenue from all taxes and fees but does not include the proceeds145 from borrowing or asset sales, excluding revenue from funds managed on behalf of a specific146 third party.

- 147 "Transfer station" means any solid waste storage or collection facility at which solid waste is
   148 transferred from collection vehicles to haulage vehicles for transportation to a central solid waste
   149 management facility for disposal, incineration or resource recovery.
- "Treatment" means any method, technique, or process, including incineration or neutralization, designed to change the physical, chemical, or biological character or composition of any waste to neutralize it or render it less hazardous or nonhazardous, safer for transport, or more amenable to use, reuse, reclamation or recovery.
- **154** "Unit" means a discrete area of land used for the management of solid waste.

#### 155 9VAC20-70-50. Applicability of chapter.

- A. This chapter applies to all persons who own, operate, or allow the following permitted orunpermitted facilities to be operated on their property:
- 1. Solid waste treatment, transfer and disposal facilities regulated under the Virginia Solid
   Waste Management Regulations (9VAC20-81);
- 160 2. Vegetative waste management facilities regulated under the Solid Waste Management161 Regulations (9VAC20-81);
- 162 3. Medical waste treatment, transfer or disposal facilities regulated under the Regulated
   163 Medical Waste Management Regulations (9VAC20-120)(9VAC20-121); or
- **164** 4. Receiving facilities as defined herein.
- B. Exemptions.
- 166 1. Owners or operators of facilities who are federal or state government entities whose
   167 debts and liabilities are the debts or liabilities of the United States or the Commonwealth,
   168 are exempt from this chapter;
- 2. Owners and operators of facilities conditionally exempt under 9VAC20-81-95 of the
  Solid Waste Management Regulations are exempt from this chapter so long as they meet
  the conditions of the exemption;
- 3. Owners and operators of facilities that manage solely wastes excluded or conditionally
   exempt under 9VAC20-81-95 of the Solid Waste Management Regulations are exempt
   from this chapter;
- 4. Owners or operators of facilities <u>conditionally</u> exempt under <del>9VAC20-120-1209VAC20-120</del>
   <u>121-90 D or 9VAC20-121-300 E</u> or excluded under <del>9VAC20-120-1309VAC20-121-90 C</del>
   of the Regulated Medical Waste Management Regulations <del>(9VAC20-120)(9VAC20-121)</del>
   are exempt from this chapter;
- 5. Owners and operators of yard waste composting facilities exempt under 9VAC20-8195 of the Solid Waste Management Regulations are exempt from this chapter; and
- 6. Owners and operators of hazardous waste management units regulated under the
  Virginia Hazardous Waste Management Regulations (9VAC20-60) are exempt from this
  chapter as far as such units are concerned.

C. Owners and operators of facilities or units that treat or dispose of wastes which are
 exempted from the Virginia Hazardous Waste Management Regulations (9VAC20-60) are subject
 to these regulations unless also exempted herein.

D. Facilities with separate ownership and operation. If separate, nonexempt persons own and
 operate a facility subject to this chapter, the owner and operator shall be jointly and severally
 liable for meeting the requirements of this chapter. If either the owner or operator is exempt, as
 provided in 9VAC20-70-50 B, then the other person shall be liable for meeting the requirements
 of this chapter. If both the owner and the operator are exempt, as provided in 9VAC20-70-50 B,
 then the requirements of this chapter are not applicable to that facility.

- **193** E. Exemptions for facilities owned and operated by local governments.
- 194 1. Closed facilities. Owners and operators of facilities who are local governmental entities
  195 or regional authorities that have completed closure by October 9, 1994, are exempt from
  196 all the requirements of this chapter, provided they:
- a. Have (i) disposed of less than 100 tons per day of solid waste during a representative period prior to October 9, 1993; (ii) disposed of less than 100 tons per day of solid waste each month between October 9, 1993, and April 9, 1994; (iii) ceased to accept solid waste prior to April 9, 1994; and (iv) whose units are not on the National Priority List as found in Appendix B to 40 CFR Part 300; or
- b. Have (i) disposed of more than 100 tons per day of solid waste prior to October 9, 1993, and (ii) ceased to accept solid waste prior to that date.
- 204 2. All other facilities. Owners and operators of facilities who are local governmental entities
  205 or regional authorities that are not exempt under subdivision 1 of this subsection are
  206 subject to the requirements of this chapter.

#### 207 9VAC20-70-70. Suspensions and revocations.

208 The director may revoke, suspend, or amend any permit for cause as set in § 10.1-1409 of the Code of Virginia and as provided for in 9VAC20-81-570 and 9VAC20-81-600 of the Solid 209 210 Waste Management Regulations, 9VAC20-120-7909VAC20-121-310 and 9VAC20-120-8109VAC20-121-320 of the Regulated Medical Waste Management Regulations, and any other 211 applicable regulations. Failure to provide or maintain adequate financial assurance in accordance 212 with these regulations shall be a basis for revocation of such facility permit. Failure to provide or 213 maintain adequate financial assurance in accordance with this chapter, taken with other relevant 214 facts and circumstances, may be a basis for summary suspension of such facility permit pending 215 a hearing to amend or revoke the permit, or to issue any other appropriate order. 216

### 217 9VAC20-70-75. Forfeitures.

Forfeiture of any financial obligation imposed pursuant to this chapter shall not relieve any owner or operator of a solid waste management facility from any obligations to comply with provisions of the Solid Waste Management Regulations (9VAC20-81) or the Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121), and any other applicable regulations or any other legal obligations for the consequences of abandonment of any facility.

### **9VAC20-70-90.** Closure, post-closure care and corrective action requirements.

224 225

#### Article 2 Closure, Post-Closure Care and Corrective Action Requirements

A. The owner or operator shall close his facility in a manner that minimizes the need for further maintenance; and controls, minimizes or eliminates, to the extent necessary to protect human health and the environment, the post-closure escape of uncontrolled leachate, surface runoff, or waste decomposition products to the groundwater, surface water, or to the atmosphere. The owner or operator shall close his facility in accordance with all applicable regulations. The closure standards applicable to the solid waste management facilities are described in 9VAC20-81-160, 9VAC20-81-360, and 9VAC20-81-370 of the Solid Waste Management Regulations. The closure requirements applicable to the regulated medical waste facilities are specified in <u>9VAC20-120-2909VAC20-121-290</u> of the Regulated Medical Waste Management Regulations.

B. Following closure of each solid waste disposal unit, the owner or operator shall conduct
 post-closure care in accordance with the requirements of 9VAC20-81-170 of the Solid Waste
 Management Regulations, as applicable.

C. The owner or operator shall institute a corrective action program when required to do so
 by 9VAC20-81-45 or 9VAC20-81-260 of the Solid Waste Management Regulations, as applicable.

D. During any re-examination of a determination of the amount of financial assurance required, the owner or operator of a landfill facility not closed in accordance with 9VAC20-81 shall demonstrate financial assurance by using one or more of the approved mechanisms listed in Article 4 (9VAC20-70-140 et seq.) of this part for the lesser of the following:

- **245** 1. The amount requested by the director; or
- 246 2. The following default amounts:
- a. \$200,000 per acre of fill for sanitary landfills; or
- 248b. \$150,000 per acre of fill for construction demolition debris landfills and industrial249landfills.

### 250 9VAC20-70-290. Wording of financial mechanisms.

- **251** A. Wording of trust agreements.
- (NOTE: Instructions in parentheses are to be replaced with the relevant information and theparentheses deleted.)
- **254** TRUST AGREEMENT

Trust agreement, the "Agreement," entered into as of (date) by and between (name of the
owner or operator), a (State) (corporation, partnership, association, proprietorship), the "Grantor,"
and (name of corporate trustee), a (State corporation) (national bank), the "Trustee."

Whereas, the Virginia Waste Management Board has established certain regulations applicable to the Grantor, requiring that the owner or operator of a (solid) (regulated medical) (yard) waste (transfer station) (receiving) (management) facility must provide assurance that funds will be available when needed for (closure, post-closure care, or corrective action) of the facility,

Whereas, the Grantor has elected to establish a trust to provide (all or part of) such financialassurance for the facility identified herein,

Whereas, the Grantor, acting through its duly authorized officers, has selected the Trustee tobe the trustee under this agreement, and the Trustee is willing to act as trustee,

- 267 Now, therefore, the Grantor and the Trustee agree as follows:
- 268 Section 1. Definitions. As used in this Agreement:
- A. The term "fiduciary" means any person who exercises any power of control,
   management, or disposition or renders investment advice for a fee or other compensation,
   direct or indirect, with respect to any moneys or other property of this trust fund, or has
   any authority or responsibility to do so, or who has any authority or responsibility in the
   administration of this trust fund.

B. The term "Grantor" means the owner or operator who enters into this Agreement and any successors or assigns of the Grantor.

C. The term "Trustee" means the Trustee who enters into this Agreement and any successor Trustee.

278 Section 2. Identification of Facility and Cost Estimates. This Agreement pertains to facility(ies)279 and cost estimates identified on attached Schedule A.

280 (NOTE: On Schedule A, for each facility list, as applicable, the permit number, name, address,
 281 and the current closure, post-closure, corrective action cost estimates, or portions thereof, for
 282 which financial assurance is demonstrated by this Agreement.)

Section 3. Establishment of Fund. The Grantor and the Trustee hereby establish a trust fund, 283 284 the "Fund," for the benefit of the Department of Environmental Quality, Commonwealth of Virginia. 285 The Grantor and the Trustee intend that no third party have access to the Fund except as herein provided. The Fund is established initially as property consisting of cash or securities, which are 286 287 acceptable to the Trustee, described in Schedule B attached hereto. Such property and any other property subsequently transferred to the Trustee is referred to as the fund, together with all 288 289 earnings and profits thereon, less any payments or distributions made by the Trustee pursuant to this Agreement. The Fund will be held by the Trustee, IN TRUST, as hereinafter provided. The 290 Trustee undertakes no responsibility for the amount or adequacy of, nor any duty to collect from 291 292 the Grantor, any payments to discharge any liabilities of the Grantor established by the Commonwealth of Virginia's Department of Environmental Quality. 293

- 294 Section 4. Payment for (Closure, Post-Closure Care, or Corrective Action). The Trustee will make such payments from the Fund as the Department of Environmental Quality, Commonwealth 295 of Virginia will direct, in writing, to provide for the payment of the costs of (closure, post-closure 296 care, corrective action) of the facility covered by this Agreement. The Trustee will reimburse the 297 Grantor or other persons as specified by the Department of Environmental Quality, 298 299 Commonwealth of Virginia, from the Fund for (closure, post-closure care, corrective action) 300 expenditures in such amounts as the Department of Environmental Quality will direct, in writing. In addition, the Trustee will refund to the Grantor such amounts as the Department of 301 Environmental Quality specifies in writing. Upon refund, such funds will no longer constitute part 302 of the Fund as defined herein. 303
- Section 5. Payments Comprising the Fund. Payments made to the Trustee for the fund willconsist of cash or securities acceptable to the Trustee.

Section 6. Trustee Management. The Trustee will invest and reinvest the principal and income 306 307 of the Fund and keep the Fund invested as a single fund, without distinction between principal and income, in accordance with investment guidelines and objectives communicated in writing to 308 the Trustee from time to time by the Grantor, subject, however, to the provisions of this Section. 309 310 In investing, reinvesting, exchanging, selling and managing the Fund, the Trustee or any other fiduciary will discharge his duties with respect to the trust fund solely in the interest of the 311 beneficiary and with the care, skill, prudence, and diligence under the circumstances then 312 313 prevailing which persons of prudence, acting in a like capacity and familiar with such matters, would use in the conduct of any enterprise of a like character and with like aims; except that: 314

- A. Securities or other obligations of the Grantor, or any other owner or operator of the
   facility, or any of their affiliates as defined in the Investment Company Act of 1940, as
   amended, 15 USC § 80a-2(a), will not be acquired or held, unless they are securities or
   other obligations of the federal or a state government;
- B. The Trustee is authorized to invest the Fund in time or demand deposits of the Trustee,
- 320 to the extent insured by an agency of the federal or state government; and

- 321 C. The Trustee is authorized to hold cash awaiting investment or distribution uninvested 322 for a reasonable time and without liability for the payment of interest thereon.
- 323 Section 7. Commingling and Investment. The Trustee is expressly authorized in its discretion:

A. To transfer from time to time any or all of the assets of the Fund to any common, commingled or collective trust fund created by the Trustee in which the Fund is eligible to participate subject to all of the provisions thereof, to be commingled with the assets of other trusts participating herein. To the extent of the equitable share of the Fund in any such commingled trust, such commingled trust will be part of the Fund; and

- B. To purchase shares in any investment company registered under the Investment
  Company Act of 1940, 15 USC § 80a-1 et seq., of one which may be created, managed,
  underwritten, or to which investment advice is rendered or the shares of which are sold by
  the Trustee. The Trustees may vote such shares in its discretion.
- Section 8. Express Powers of Trustee. Without in any way limiting the powers and discretions
   conferred upon the Trustee by the other provisions of this Agreement or by law, the Trustee is
   expressly authorized and empowered:
- A. To sell, exchange, convey, transfer or otherwise dispose of any property held by it, by
   private contract or at public auction. No person dealing with the Trustee will be bound to
   see to the application of the purchase money or to inquire into the validity or expediency
   of any such sale or other dispositions;
- B. To make, execute, acknowledge and deliver any and all documents of transfer and conveyance and any and all other instruments that may be necessary or appropriate to carry out the powers herein granted;
- C. To register any securities held in the fund in its own name or in the name of a nominee 343 and to hold any security in bearer form or in book entry, or to combine certificates 344 representing such securities with certificates of the same issue held by the Trustee in other 345 346 fiduciary capacities, or to deposit or arrange for the deposit of such securities in a gualified central depository even though, when so deposited, such securities may be merged and 347 348 held in bulk in the name of the nominee of such depository with other securities deposited therein by another person, or to deposit or arrange for the deposit of any securities issued 349 350 by the United State government, or any agency or instrumentality thereof with a Federal Reserve Bank, but the books and records of the Trustee will at all times show that all such 351 securities are part of the Fund; 352
- 353D. To deposit any cash in the fund in interest-bearing accounts maintained or savings354certificates issued by the Trustee, in its separate corporate capacity, or in any other355banking institution affiliated with the Trustee, to the extent insured by an agency of the356Federal or State government; and
- E. To compromise or otherwise adjust all claims in favor of or against the Fund.
- Section 9. Taxes and Expenses. All taxes of any kind that may be assessed or levied against or in respect of the Fund and all brokerage commissions incurred by the Fund will be paid from the Fund. All other expenses incurred by the Trustee in connection with the administration of this Trust, including fees for legal services rendered to the Trustee, the compensation of the Trustee to the extent not paid directly by the Grantor, and all other proper charges and disbursements of the Trustee will be paid from the Fund.

Section 10. Annual Valuation. The Trustee will annually, at the end of the month coincident with or preceding the anniversary date of establishment of the Fund, furnish the Grantor and to the director of the Department of Environmental Quality, Commonwealth of Virginia, a statement confirming the value of the Trust. Any securities in the Fund will be valued at market value as of no more than 30 days prior to the date of the statement. The failure of the Grantor to object in writing to the Trustee within 90 days after the statement has been furnished to the Grantor and
the director of the Department of Environmental Quality, Commonwealth of Virginia will constitute
a conclusively binding assent by the Grantor, barring the Grantor from asserting any claim or
liability against the Trustee with respect to matters disclosed in the statement.

Section 11. Advice of Counsel. The Trustee may from time to time consult with counsel, who
may be counsel to the Grantor, with respect to any question arising as to the construction of this
Agreement or any action to be taken hereunder. The Trustee will be fully protected, to the extent
permitted by law, in acting upon the advice of counsel.

377 Section 12. Trustee Compensation. The Trustee will be entitled to reasonable compensation378 for its services as agreed upon in writing from time to time with the Grantor.

379 Section 13. Successor Trustee. The Trustee may resign or the Grantor may replace the Trustee, but such resignation or replacement shall not be effective until the Grantor has appointed 380 a successor trustee and this successor accepts the appointment. The successor trustee shall 381 have the same powers and duties as those conferred upon the Trustee hereunder. Upon 382 acceptance of the appointment by the successor trustee, the Trustee will assign, transfer and pay 383 384 over to the successor trustee the funds and properties then constituting the Fund. If for any reason the grantor cannot or does not act in the event of the resignation of the Trustee, the Trustee may 385 apply to a court of competent jurisdiction for the appointment of a successor trustee or for 386 387 instructions. The successor trustee and the date on which he assumes administration of the trust 388 will be specified in writing and sent to the Grantor, the director of the Department of Environmental Quality, Commonwealth of Virginia, and the present trustees by certified mail 10 days before such 389 change becomes effective. Any expenses incurred by the Trustee as a result of any of the acts 390 contemplated by this section will be paid as provided in Part IX. 391

Section 14. Instructions to the Trustee. All orders, requests and instructions by the Grantor to 392 the Trustee will be in writing, signed by such persons as are designated in the attached Exhibit A 393 or such other designees as the grantor may designate by amendment to Exhibit A. The Trustee 394 will be fully protected in acting without inquiry in accordance with the Grantor's orders, requests 395 396 and instructions. All orders, requests, and instructions by the Director of the Department of 397 Environmental Quality, Commonwealth of Virginia, to the Trustee will be in writing, signed by the 398 Director and the Trustee will act and will be fully protected in acting in accordance with such orders, requests and instructions. The Trustee will have the right to assume, in the absence of 399 written notice to the contrary, that no event constituting a change or a termination of the authority 400 401 of any person to act on behalf of the Grantor or the Commonwealth of Virginia's Department of Environmental Quality hereunder has occurred. The Trustee will have no duty to act in the 402 403 absence of such orders, requests and instructions from the Grantor and/or the Commonwealth of Virginia's Department of Environmental Quality, except as provided for herein. 404

Section 15. Notice of Nonpayment. The Trustee will notify the Grantor and the Director of the
 Department of Environmental Quality, Commonwealth of Virginia, by certified mail within 10 days
 following the expiration of the 30-day period after the anniversary of the establishment of the
 Trust, if no payment is received from the Grantor during that period. After the pay-in period is
 completed, the Trustee is not required to send a notice of nonpayment.

Section 16. Amendment of Agreement. This Agreement may be amended by an instrument
in writing executed by the Grantor, the Trustee, and the Director of the Department of
Environmental Quality, Commonwealth of Virginia, or by the Trustee and the Director of the
Department of Environmental Quality, Commonwealth of Virginia, if the Grantor ceases to exist.

Section 17. Irrevocability and Termination. Subject to the right of the parties to amend this
Agreement as provided in Section 16, this Trust will be irrevocable and will continue until
terminated at the written agreement of the Grantor, the Trustee, and the Director of the
Department of Environmental Quality, Commonwealth of Virginia, or by the Trustee and the

418 Director if the Grantor ceases to exist. Upon termination of the Trust, all remaining trust property,419 less final trust administration expenses, will be delivered to the Grantor.

Section 18. Immunity and Indemnification. The Trustee will not incur personal liability of any 420 421 nature in connection with any act or omission, made in good faith, in the administration of this Trust, or in carrying out any directions by the Grantor or the Director of the Department of 422 Environmental Quality, Commonwealth of Virginia, issued in accordance with this Agreement. 423 424 The Trustee will be indemnified and saved harmless by the Grantor or from the Trust Fund, or 425 both, from and against any personal liability to which the Trustee may be subjected by reason of 426 any act or conduct in its official capacity, including all expenses reasonably incurred in its defense in the event the Grantor fails to provide such defense. 427

- 428 Section 19. Choice of Law. This Agreement will be administered, construed and enforced 429 according to the laws of the Commonwealth of Virginia.
- 430 Section 20. Interpretation. As used in the Agreement, words in the singular include the plural
  431 and words in the plural include the singular. The descriptive headings for each section of this
  432 Agreement will not affect the interpretation of the legal efficacy of this Agreement.

In witness whereof the parties have caused this Agreement to be executed by their respective
officers duly authorized and their corporate seals to be hereunto affixed and attested as of the
date first above written. The parties below certify that the wording of this Agreement is identical
to the wording specified in 9VAC20-70-290 A of the Financial Assurance Regulations for Solid
Waste Disposal, Transfer and Treatment Facilities, as such regulations were constituted on the
date shown immediately below.

(Signature of Grantor)	
By: (Title)	(Date)
Attest:	
(Title)	(Date)
(Seal)	
(Signature of Trustee)	
Ву	
Attest:	
(Title)	
(Seal)	(Date)

- **439** Certification of Acknowledgment:
- 440 COMMONWEALTH OF VIRGINIA

441 STATE OF

442 CITY/COUNTY OF

On this date, before me personally came (owner or operator) to me known, who being by me
duly sworn, did depose and say that she/he resides at (address), that she/he is (title) of
(corporation), the corporation described in and which executed the above instrument; that she/he
knows the seal of said corporation; that the seal affixed to such instrument is such corporate seal;
that it was so affixed by order of the Board of Directors of said corporation, and that she/he signed
her/his name thereto by like order.

449 (Signature of Notary Public)

- **450** B. Wording of surety bond guaranteeing performance or payment.
- 451 (NOTE: instructions in parentheses are to be replaced with the relevant information and the
- **452** parentheses deleted.)

#### **453** PERFORMANCE OR PAYMENT BOND

- 454 Date bond executed: \_\_\_\_\_
- 455 Effective date:
- 456 Principal: (legal name and business address)

457 Type of organization: (insert "individual," "joint venture," "partnership," or "corporation")

458

459 State of incorporation:

- 460 Surety: (name and business address)
- 463 Penal sum of bond: \$\_\_\_\_\_
- 464 Surety's bond number:

Know all men by these present, That we, the Principal and Surety hereto are firmly bound to 465 the Department of Environmental Quality, Commonwealth of Virginia, (hereinafter called the 466 467 Department) in the above penal sum for the payment of which we bind ourselves, our heirs, executors, administrators, successors and assigns, jointly and severally; provided that, where the 468 Surety(ies) are corporations acting as co-sureties, we, the Sureties, bind ourselves in such sum 469 "jointly and severally" only for the purpose of allowing a joint action or actions against any or all 470 of us, and for all other purposes each Surety binds itself, jointly and severally with the Principal, 471 for the payment of each sum only as is set forth opposite the name of such Surety, but if no limit 472 of liability is indicated, the limit of liability shall be the full amount of the penal sum. 473

Whereas, said Principal is required to have a permit from the Department of Environmental
Quality, Commonwealth of Virginia, in order to own or operate the (solid, regulated medical, yard)
waste management facility identified above, and

Whereas, said Principal is required to provide financial assurance for (closure, post-closure
care, corrective action) of the facility as a condition of the permit or an order issued by the
department,

Now, therefore the conditions of this obligation are such that if the Principal shall faithfully perform (closure, post-closure care, corrective action), whenever required to do so, of the facility identified above in accordance with the order or the (closure, post-closure care, corrective action) plan submitted to receive said permit and other requirements of said permit as such plan and permit may be amended or renewed pursuant to all applicable laws, statutes, rules, and regulations, as such laws, statutes, rules, and regulations may be amended,

486 Or, if the Principal shall faithfully perform (closure, post-closure care, corrective action)
487 following an order to begin (closure, post-closure care, corrective action) issued by the
488 Commonwealth of Virginia's Department of Environmental Quality or by a court, or following a
489 notice of termination of the permit,

490 Or, if the Principal shall provide alternate financial assurance as specified in the Department's 491 regulations and obtain the director's written approval of such assurance, within 90 days of the 492 date notice of cancellation is received by the Director of the Department of Environmental Quality 493 from the Surety, then this obligation will be null and void, otherwise it is to remain in full force and 494 effect for the life of the management facility identified above. The Surety shall become liable on this bond obligation only when the Principal has failed to fulfill the conditions described above. Upon notification by the Director of the Department of Environmental Quality, Commonwealth of Virginia, that the Principal has been found in violation of the requirements of the Department's regulations, the Surety must either perform (closure, post-closure care, corrective action) in accordance with the approved plan and other permit requirements or forfeit the (closure, post-closure care, corrective action) amount guaranteed for the facility to the Commonwealth of Virginia.

502 Upon notification by the Director of the Department of Environmental Quality, Commonwealth 503 of Virginia, that the Principal has been found in violation of an order to begin (closure, post-closure 504 care, corrective action), the Surety must either perform (closure, post-closure care, corrective 505 action) in accordance with the order or forfeit the amount of the (closure, post-closure care, 506 corrective action) guaranteed for the facility to the Commonwealth of Virginia.

507 The Surety hereby waives notification of amendments to the (closure, post-closure care, corrective action) plans, orders, permit, applicable laws, statutes, rules, and regulations and agrees that such amendments shall in no way alleviate its obligation on this bond.

For purposes of this bond, (closure, post-closure care, corrective action) shall be deemed to
have been completed when the Director of the Department of Environmental Quality,
Commonwealth of Virginia, determines that the conditions of the approved plan have been met.

513 The liability of the Surety shall not be discharged by any payment or succession of payments hereunder, unless and until such payment or payments shall amount in the aggregate to the penal 514 sum of the bond, but the obligation of the Surety hereunder shall not exceed the amount of said 515 516 penal sum unless the Director of the Department of Environmental Quality, Commonwealth of Virginia, should prevail in an action to enforce the terms of this bond. In this event, the Surety 517 shall pay, in addition to the penal sum due under the terms of the bond, all interest accrued from 518 the date the Director of the Department of Environmental Quality, Commonwealth of Virginia, first 519 ordered the Surety to perform. The accrued interest shall be calculated at the judgment rate of 520 521 interest pursuant to § 6.2-302 of the Code of Virginia.

The Surety may cancel the bond by sending written notice of cancellation to the owner or operator and to the Director of the Department of Environmental Quality, Commonwealth of Virginia, provided, however, that cancellation cannot occur (1) during the 120 days beginning on the date of receipt of the notice of cancellation by the director as shown on the signed return receipt; or (2) while an enforcement action is pending.

527 The Principal may terminate this bond by sending written notice to the Surety, provided,
528 however, that no such notice shall become effective until the Surety receives written authorization
529 for termination of the bond by the Director of the Department of Environmental Quality,
530 Commonwealth of Virginia.

In witness whereof, the Principal and Surety have executed this Performance Bond and haveaffixed their seals on the date set forth above.

The persons whose signatures appear below hereby certify that they are authorized to execute this surety bond on behalf of the Principal and Surety and I hereby certify that the wording of this surety bond is identical to the wording specified in 9VAC20-70-290 B of the Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment Facilities as such regulations were constituted on the date shown immediately below.

538 Principal

539 Signature(s):

- 540 Name(s) and Title(s): (typed)
- 541 Corporate Surety
- 542 Name and Address: \_\_\_\_\_

- 543 State of Incorporation: \_\_\_\_\_
- 544 Liability Limit: \$\_\_\_\_
- 545 Signature(s):

546 Name(s) and Title(s): (typed)

- **547** Corporate Seal:
- 548 C. Wording of irrevocable standby letter of credit.
- 549 (NOTE: Instructions in parentheses are to be replaced with the relevant information and the
- **550** parentheses deleted.)

#### IRREVOCABLE STANDBY LETTER OF CREDIT

552 Director

551

- ctor
- **553** Department of Environmental Quality
- **554** P.O. Box 1105
- **555** Richmond, Virginia 23218
- 556 Dear (Sir or Madam):

557 We hereby establish our Irrevocable Letter of Credit No..... in your favor at the request and
558 for the account of (owner's or operator's name and address) up to the aggregate amount of (in
559 words) U.S. dollars \$\_\_\_\_, available upon presentation of

- **560** 1. Your sight draft, bearing reference to this letter of credit No \_\_\_\_\_ together with
- 561 2. Your signed statement declaring that the amount of the draft is payable pursuant to
  562 regulations issued under the authority of the Department of Environmental Quality,
  563 Commonwealth of Virginia.
- The following amounts are included in the amount of this letter of credit: (Insert the facility permit number, if any, name and address, and the closure, post-closure care, corrective action cost estimate, or portions thereof, for which financial assurance is demonstrated by this letter of credit.)

This letter of credit is effective as of (date) and will expire on (date at least one year later), but 568 such expiration date will be automatically extended for a period of (at least one year) on (date) 569 and on each successive expiration date, unless, at least 120 days before the current expiration 570 date, we notify you and (owner or operator's name) by certified mail that we decide not to extend 571 the Letter of Credit beyond the current expiration date. In the event you are so notified, unused 572 portion of the credit will be available upon presentation of your sight draft for 120 days after the 573 574 date of receipt by you as shown on the signed return receipt or while a compliance procedure is pending, whichever is later. 575

576 Whenever this letter of credit is drawn on under and in compliance with the terms of this credit,
577 we will duly honor such draft upon presentation to us, and we will pay to you the amount of the
578 draft promptly and directly.

I hereby certify that I am authorized to execute this letter of credit on behalf of (issuing institution) and I hereby certify that the wording of this letter of credit is identical to the wording specified in 9VAC20-70-290 C of the Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment Facilities as such regulations were constituted on the date shown immediately below.

584 Attest:

585	(Print name	and title	of official	of issuing	institution)	(Date)	)
-----	-------------	-----------	-------------	------------	--------------	--------	---

(Signature)	(Date)
	( )

This credit is subject to (insert "the most recent edition of the Uniform Customs and Practice
for Documentary Credits, published by the International Chamber of Commerce," of "the Uniform
Commercial Code.")

- **589** D. Assignment of certificate of deposit account.
- 590

City \_

FOR VALUE RECEIVED, the undersigned assigns all right, title and interest to the Virginia
 Department of Environmental Quality, Commonwealth of Virginia, and its successors and assigns
 the Virginia Department of Environmental Quality the principal amount of the instrument, including
 all monies deposited now or in the future to that instrument, indicated below:

. 20

- 595 () If checked here, this assignment includes all interest now and hereafter accrued.
- 596 Certificate of Deposit Account No.

597 This assignment is given as security to the Virginia Department of Environmental Quality in 598 the amount of \_\_\_\_\_\_ Dollars (\$\_\_\_\_\_).

599 Continuing Assignment. This assignment shall continue to remain in effect for all subsequent 600 terms of the automatically renewable certificate of deposit.

- Assignment of Document. The undersigned also assigns any certificate or other documentevidencing ownership to the Virginia Department of Environmental Quality.
- Additional Security. This assignment shall secure the payment of any financial obligation of
   the (name of owner/operator) to the Virginia Department of Environmental Quality for ("closure"
   "post closure care" "corrective action") at the (facility name and permit number) located (physical
   address)

607 Application of Funds. The undersigned agrees that all or any part of the funds of the indicated account or instrument may be applied to the payment of any and all financial assurance 608 obligations of (name of owner/operator) to the Virginia Department of Environmental Quality for 609 ("closure" "post closure care" "corrective action") at the (facility name and address). The 610 undersigned authorizes the Virginia Department of Environmental Quality to withdraw any 611 principal amount on deposit in the indicated account or instrument including any interest, if 612 613 indicated, and to apply it in the Virginia Department of Environmental Quality's discretion to fund ("closure" "post closure care" "corrective action") at the (facility name) or in the event of (owner 614 or operator's) failure to comply with the Virginia Financial Assurance Regulations for Solid Waste 615 Disposal, Transfer, and Treatment Facilities, 9VAC20-70. The undersigned agrees that the 616 Virginia Department of Environmental Quality may withdraw any principal and/or interest from the 617 indicated account or instrument without demand or notice. (The undersigned) agrees to assume 618 619 any and all loss of penalty due to federal regulations concerning the early withdrawal of funds. 620 Any partial withdrawal of principal or interest shall not release this assignment.

621 The party or parties to this Assignment set their hand or seals, or if corporate, has caused this
622 assignment to be signed in its corporate name by its duly authorized officers and its seal to be
623 affixed by authority of its Board of Directors the day and year above written.

	SEAL
(Owner)	
(print owner's name)	
	SEAL
( <b>0</b> )	
(Owner)	

624 625	THE FOLLOWING SECTION IS T OFFICE:	O BE COMPLETED BY THE BRANCH OR LENDING
626 627 628 629	owner(s) of the Certificate of Deposit in	ompare correctly with the name(s) as shown on record as dicated above. The above assignment has been properly nt of \$ for the benefit of the
630 631		est on the Certificate of Deposit indicated above has been nailed by check or transferred to a deposit account.
	(Signature)	(Date)
	(print namo)	
	(Title)	
632	E. Wording of certificate of insurance	
633 634	(NOTE: Instructions in parentheses parentheses deleted.)	are to be replaced with the relevant information and the
635	CERTI	FICATE OF INSURANCE
636	Name and Address of Insurer (here	in called the "Insurer"):
637		
638	Name and Address of Insured (here	ein called the "Insured"):
639 640		
641 642 643	amount of insurance for closure, post- facilities covered shall total the face am	ility: Permit number (if applicable), name, address and the closure care, or corrective action. (These amounts for all nount shown below.))
644 645	Face Amount: \$	
645 646	Policy Number: Effective Date:	
647 648 649 650 651 652 653 654	The Insurer hereby certifies that it h above to provide financial assurance fo for the facilities identified above. The respects with the requirements of 9VA Solid Waste Disposal, Transfer, and Th regulations were constituted on the date	as issued to the Insured the policy of insurance identified r (insert "closure," "post-closure care," "corrective action") Insurer further warrants that such policy conforms in all AC20-70-190 of the Financial Assurance Regulations for reatment Facilities ("Regulations") (9VAC20-70), as such a shown immediately below. It is agreed that any provision in regulations is hereby amended to eliminate such
655 656	Whenever requested by the Director original of the policy listed above, include	r, the Insurer agrees to furnish to the Director a duplicate ding all endorsements thereon.
657 658 659 660	9VAC20-70-290 E of the Financial As	of this certificate is identical to the wording specified in surance Regulations for Solid Waste Disposal, Transfer, lations were constituted on the date shown immediately
661	(Authorized signature for Insurer)	
662	(Name of person signing)	
663	(Title of person signing)	

- 664 Signature of witness or notary:
- 665 (Date)
- **666** F. Wording of letter from chief financial officer.

667 (NOTE: Instructions in parentheses are to be replaced with the relevant information and the 668 parentheses removed.)

- 669 Director
- **670** Department of Environmental Quality
- 671 P.O. Box 1105
- 672 Richmond, Virginia 23218
- **673** Dear (Sir, Madam):

I am the chief financial officer of (name and address of firm). This letter is in support of this
firm's use of the financial test to demonstrate financial assurance, as specified in 9VAC20-70-200
of the Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment
Facilities (9VAC20-70) ("Regulations").

678 (Fill out the following four paragraphs regarding solid waste, regulated medical waste, yard waste composting, hazardous waste, underground injection (regulated under the federal program 679 in 40 CFR Part 144, or its equivalent in other states), petroleum underground storage (9VAC25-680 681 590), above ground storage facilities (9VAC25-640) and PCB storage (regulated under 40 CFR Part 761) facilities and associated cost estimates. If your firm has no facilities that belong in a 682 683 particular paragraph, write "None" in the space indicated. For each facility, include its name, 684 address, permit number, if any, and current closure, post-closure care, corrective action or any other environmental obligation cost estimates. Identify each cost estimate as to whether it is for 685 closure, post-closure care, corrective action or other environmental obligation.) 686

- 687
  1. This firm is the owner or operator of the following facilities for which financial assurance
  688
  689
  689
  689
  689
  680
  680
  680
  681
  682
  683
  684
  685
  685
  685
  686
  686
  687
  687
  688
  688
  688
  689
  689
  689
  689
  680
  680
  680
  680
  680
  680
  680
  680
  681
  681
  682
  683
  684
  684
  685
  685
  686
  686
  687
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  688
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  690
  691
  691
  691
  691
- 691 2. This firm guarantees, through the corporate guarantee specified in 9VAC20-70-220, the
  692 financial assurance for the following facilities owned or operated by subsidiaries of this
  693 firm. The current cost estimates so guaranteed are shown for each facility:
- 694 3. This firm, as owner or operator or guarantor, is demonstrating financial assurance for
  695 the following facilities through the use of a financial test. The current cost estimates
  696 covered by such a test are shown for each facility:
- 4. This firm is the owner or operator of the following waste management facilities for which
  financial assurance is not demonstrated through the financial test or any other financial
  assurance mechanism. The current cost estimates for the facilities which are not covered
  by such financial assurance are shown for each facility:
- 701 This firm (insert "is required" or "is not required") to file a Form 10K with the Securities and702 Exchange Commission (SEC) for the latest fiscal year.
- 703 The fiscal year of this firm ends on (month, day). The figures for the following items marked
  704 with an asterisk are derived from this firm's independently audited, year-end financial statements
  705 for the latest completed fiscal year, ended (date).

1) Sum of current closure, post-closure care,	
corrective action or other environmental oblig	Jations
cost estimates (total of all cost estimates sho	wn in
the four paragraphs above.)	\$

a (1) a ative II l ted deb l sure ca	l if the c t and na are,	criteria of 9	ernative II i VAC20-70
a (1) a ative II l ted deb l sure ca	t and na	criteria of 9	9VAC20-70
ative II I ted deb I sure ca st estim	l if the c t and na are,	criteria of 9	9VAC20-70
ative II I ted deb I sure ca st estim	l if the c t and na are,	criteria of 9	9VAC20-70
ative II I ted deb I sure ca st estim	l if the c t and na are,	criteria of 9	9VAC20-70
ted deb I sure ca	are,	ame of rati	ng service
l osure ca	are,	ame of rati	ng service
osure ca st estim			
st estim			
of that p	ortion	\$	
		\$	
	NO		
		\$	
		\$	
YES	S NO		
	YES II YES ical to 1 ste Dis	II YES NO ical to the wor ste Disposal,	\$ \$ II II \$ \$

- (Name)
- (Title)
- (Date)
- G. Wording of the local government letter from chief financial officer.
- (NOTE: Instructions in parentheses are to be replaced with the relevant information and theparentheses deleted.)
- 724 LETTER FROM CHIEF FINANCIAL OFFICER
- I am the chief financial officer of (insert: name and address of local government owner or operator, or guarantor). This letter is in support of the use of the financial test to demonstrate

financial responsibility for ("closure care" "post-closure care" "corrective action costs") arisingfrom operating a solid waste management facility.

The following facilities are assured by this financial test: (List for each facility: the name and address of the facility, the permit number, the closure, post-closure and/or corrective action costs, whichever applicable, for each facility covered by this instrument).

This owner's or operator's financial statements were prepared in conformity with Generally
Accepted Accounting Principles for governments and have been audited by ("an independent
certified public accountant" "Auditor of Public Accounts"). The owner or operator has not received
an adverse opinion or a disclaimer of opinion from ("an independent certified public accountant"
"Auditor of Public Accounts") on its financial statements for the latest completed fiscal year.

This owner or operator is not currently in default on any outstanding general obligation bond.
Any outstanding issues of general obligation, if rated, have a Moody's rating of Aaa, Aa, A, or Baa
or a Standard and Poor's rating of AAA, AA, A or BBB; if rated by both firms, the bonds have a
Moody's rating of Aaa, Aa, A or Baa and a Standard and Poor's rating of AAA, AA, A, or BBB.

The fiscal year of this owner or operator ends on (month, day). The figures for the following
items marked with the asterisk are derived from this owner's or operator's independently audited,
year-end financial statements for the latest completed fiscal year ended (date).

744 (Please complete Alternative I or Alternative II.)

(Fill in Alternative I if the criteria in 9VAC20-70-210 1 a (1) are used. Fill in Alternative II if the criteria of 9VAC20-70-210 1 a (2) are used.)

747 ALTERNATIVE I - BOND RATING TEST

The details of the issue date, maturity, outstanding amount, bond rating, and bond rating
agency of all outstanding general obligation bond issues that are being used by (name of local
government owner or operator, or guarantor) to demonstrate financial responsibility are as
follows: (complete table):

Issue Date	Maturity Date	Outstanding Amount	Bond Rating	Rating Agency
				<u> </u>

Any outstanding issues of general obligation bonds, if rated, have a Moody's rating of Aaa,
Aa, A, or Baa or a Standard and Poor's rating of AAA, AA, A or BBB; if rated by both firms, the
bonds have a Moody's rating of Aaa, Aa, A or Baa and a Standard and Poor's rating of AAA, AA,
A or BBB.

	Sum of current closure, post-closure and corrective action t estimates (total of all cost estimates listed above)	\$
*2)	Operating Deficit	
	(a) latest completed fiscal year (insert year)	\$
	(b) previous fiscal year (insert year)	\$

*3)	Total Revenue				 
	(a) latest completed fiscal year (insert year)	\$	 		
	(b) previous fiscal year (insert year)	\$			
4) C	Other self-insured environmental costs				
	(a) Amount of aggregate underground inject systems financial assurance insured by a fir under 40 CFR 144.62			\$	 
	(b) Amount of annual underground storage t aggregate coverage insured by a financial te CFR Part 280 and 9VAC25-590		40	\$	
	(c) Amount of aggregate costs associated w storage facilities insured by a financial test u Part 761		FR	\$	
	(d) Amount of annual aggregate hazardous waste financial assurance insured by a financial test under 40 CFR Parts 264 and 265 and 9VAC20-60			\$	
	(e) Total of lines 4(a) through 4(d)			\$	
	A	YES	N	0	 
5) l:	s (line 2a / line 3a) < 0.05?				
6) l:	s (line 2b / line 3b) < 0.05?				
7) I:	s (line 1 + line 4e) <= (line 3a x 0.43)?				
A	ALTERNATIVE II - FINANCIAL RATIO TEST				
	Sum of current closure, post-closure and corre	ective action	on		 
cos	t estimates			\$	 
*2)	Operating Deficit				 
	(a) latest completed fiscal year (insert year)			\$	 
	(b) previous fiscal year (insert year)				 
*3)	3) Total Revenue				 
	(a) latest completed fiscal year (insert year)			\$	 
	(b) previous fiscal year (insert year)	\$	 		
4) C	Other self-insured environmental costs				 
	(a) Amount of aggregate underground injection control systems financial assurance insured by a financial test under 40 CFR 144.62				
	***************************************				 

	(b) Amount of annual underground stora aggregate coverage insured by a financi CFR Part 280 and 9VAC25-590		40	\$			
	(c) Amount of aggregate costs associate storage facilities insured by a financial te Part 761		CFR	\$			
	(d) Amount of annual aggregate hazardo financial assurance insured by a financia CFR Parts 264 and 265 and 9VAC20-60	al test under 4	10	\$			
	(e) Total of lines 4(a) through 4(d)			\$			
*5	) Cash plus marketable securities			\$			
*6	i) Total Expenditures			\$			
*7	) Annual Debt Service			\$			
		YES	N	0			
8)	ls (line 2a / line 3a) < 0.05?						
9)	ls (line 2b / line 3b) < 0.05?						
h							
10	0) ls (line 1 + line 4e) <= (line 3a x 0.43)?						
11	I) Is (line 5 / line 6) >= 0.05? I hereby certify that the wording of this lett						
of t Fac	I) ls (line 5 / line 6) >= 0.05?	Solid Waste	Disp	oosal, <sup>-</sup>	Transfei	r, and	
of 1 Fac	<ul> <li>I) Is (line 5 / line 6) &gt;= 0.05?</li> <li>I hereby certify that the wording of this lett the Financial Assurance Regulations for cilities as such regulations were constituted (Signature) (Name of person signing) (Title of person signing) (Date)</li> </ul>	Solid Waste on the dates ON OF FUNI e current plar	Disp shown	oosal, <sup>-</sup> n imme	Transfer diately l	r, and below.	Treatment
11 of t Fac	<ul> <li>I) Is (line 5 / line 6) &gt;= 0.05?</li> <li>I hereby certify that the wording of this lett the Financial Assurance Regulations for cilities as such regulations were constituted (Signature) (Name of person signing) (Title of person signing) (Date)</li> <li>H. Certification of funding.</li> <li>CERTIFICATI I certify the following information details the the solid waste management facilities listed acility Permit # Source</li> </ul>	Solid Waste on the dates ON OF FUNI e current plar	Disp shown DING n for f	oosal, n imme unding	Closure	r, and below.	Treatment
11 of t Fac	1) Is (line 5 / line 6) >= 0.05? I hereby certify that the wording of this lett the Financial Assurance Regulations for cilities as such regulations were constituted (Signature) (Name of person signing) (Title of person signing) (Date) H. Certification of funding. CERTIFICATI I certify the following information details the solid waste management facilities listed acility Permit # Source ame of Locality or Corporation:	Solid Waste on the date s ON OF FUNI e current plan below.	Disp shown DING n for f	oosal, n imme unding	Closure	r, and below.	Treatment
11 of t Fac	1) Is (line 5 / line 6) >= 0.05?         I hereby certify that the wording of this lett the Financial Assurance Regulations for cilities as such regulations were constituted (Signature) (Name of person signing) (Title of person signing) (Date)         H. Certification of funding.         CERTIFICATI         I certify the following information details the solid waste management facilities listed acility Permit # Source         ame of Locality or Corporation:         gnature       Printed	Solid Waste on the date s ON OF FUNI e current plan below.	Disp shown DING n for f	oosal, n imme unding	Closure	r, and below.	Treatment

771

#### CORPORATE GUARANTEE

772 Guarantee made this (date) by (name of guaranteeing entity), a business corporation organized under the laws of the state of (insert name of state), herein referred to as guarantor. 773 774 This guarantee is made on behalf of the (owner or operator) of (business address), which is (one of the following: "our subsidiary"; "a subsidiary of (name and address of common parent 775 corporation) of which guarantor is a subsidiary"; or "an entity with which the guarantor has a 776 777 substantial business relationship, as defined in Part I of the Virginia Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment Facilities (9VAC20-70)") to the 778 779 Virginia Department of Environmental Quality ("Department"), obligee, on behalf of our subsidiary (owner or operator) of (business address). 780

- 781 Recitals
- 782 1. Guarantor meets or exceeds the financial test criteria in 9VAC20-70-200 and agrees to comply with the reporting requirements for guarantors as specified in 9VAC20-70-220 of the Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment Facilities ("Regulations").
- 786 2. (Owner or operator) owns or operates the following (solid, regulated medical, yard)
  787 waste management facility(ies) covered by this guarantee: (List for each facility: name, address, and permit number, if any. Indicate for each whether guarantee is for closure, post-closure care, corrective action or other environmental obligations.)
- 790 3. "Closure plans", "post-closure care plans" and "corrective action plans" as used below
  791 refer to the plans maintained as required by the Solid Waste Management Regulations
  792 (9VAC20-81), or the Regulated Medical Waste Management Regulations (9VAC20793 120)9VAC20-121.
- 4. For value received from (owner or operator), guarantor guarantees to the Department
  that in the event that (owner or operator) fails to perform (insert "closure," "post-closure
  care," or "corrective action") of the above facility(ies) in accordance with the closure or
  post-closure care plans and other (requirements of the) permit or (the order) whenever
  required to do so, the guarantor shall do so or establish a trust fund as specified in
  9VAC20-70-140 in the name of (owner or operator) in the amount of the current cost
  estimates.
- 5. Guarantor agrees that if, at the end of any fiscal year before termination of this guarantee, the guarantor fails to meet the financial test criteria, guarantor shall send within 90 days, by certified mail, notice to the director and to (owner or operator) that he intends to provide alternate financial assurance as specified in Article 4 of Part III of the Regulations, in the name of (owner or operator). Within 120 days after the end of such fiscal year, the guarantor shall establish such financial assurance unless (owner or operator) has done so.
- 808 6. The guarantor agrees to notify the director by certified mail, of a voluntary or involuntary
  809 proceeding under Title 11 (Bankruptcy), U.S. Code, naming guarantor as debtor, within
  810 10 days after commencement of the proceeding.
- 811 7. Guarantor agrees that within 30 days after being notified by the director of a
  812 determination that guarantor no longer meets the financial test criteria or that he is
  813 disallowed from continuing as a guarantor of closure, post-closure care, or corrective
  814 action, he shall establish alternate financial assurance as specified in Article 4 of Part III
  815 of the Regulations, in the name of (owner or operator) unless (owner or operator) has
  816 done so.
- 817 8. Guarantor agrees to remain bound under this guarantee notwithstanding any or all of818 the following: amendment or modification of the closure, post-closure or corrective action

- plan, amendment or modification of the permit, amendment or modification of the order,
  the extension or reduction of the time of performance of closure, post-closure, or corrective
  action or any other modification or alteration of an obligation of the owner or operator
  pursuant to the (Solid Waste Management Regulations or Regulated Medical Waste
  Management Regulations or § 10.1-1454.1 of the Code of Virginia).
- 824 9. Guarantor agrees to remain bound under this guarantee for so long as (owner or operator) shall comply with the applicable financial assurance requirements of Article 4 of Part III of the Regulations for the above-listed facilities, except as provided in paragraph 10 of this agreement.
- 828 10. (Insert the following language if the guarantor is (a) a direct or higher-tier corporate parent, or (b) a firm whose parent corporation is also the parent corporation of the owner 829 or operator:) Guarantor may terminate this guarantee by sending notice by certified mail 830 831 to the Director of the Department of Environmental Quality and to the (owner or operator), provided that this guarantee may not be terminated unless and until (the owner or 832 operator) obtains and the director approves, alternate (closure, post-closure, corrective 833 action) coverage complying with the requirements of 9VAC20-70. (Insert the following 834 language if the guarantor is a firm gualifying as a guarantor due to its "substantial business 835 relationship" with the owner or operator:) Guarantor may terminate this guarantee 120 836 837 days following the receipt of notification, through certified mail, by the director and by (the owner or operator). 838
- 839 11. Guarantor agrees that if (owner or operator) fails to provide alternate financial
  840 assurance as specified in Article 4 of Part III of the Regulations, and obtain written
  841 approval of such assurance from the director within 90 days after a notice of cancellation
  842 by the guarantor is received by the director from guarantor, guarantor shall provide such
  843 alternate financial assurance in the name of (owner or operator).
- 844 12. Guarantor expressly waives notice of acceptance of this guarantee by the Department
  845 or by (owner or operator). Guarantor also expressly waives notice of amendments or
  846 modifications of the closure and/or post-closure plan and of amendments or modifications
  847 of the facility permit(s).

848 I hereby certify that the wording of this guarantee is identical to the wording in 9VAC20-70849 290 I of the Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment
850 Facilities as such regulations were constituted on the date shown immediately below.

- 851 (Name of guarantor)
- 852 Effective date:
- 853 (Authorized signature for guarantor)
- 854 (Name of person signing)
- 855 (Title of person signing)
- 856 Signature of witness or notary:
- **857** J. Wording of local government guarantee.
- 858 (NOTE: Instructions in parentheses are to be replaced with the relevant information and the859 parentheses removed.)
- LOCAL GOVERNMENT GUARANTEE
   Guarantee made this (date) by (name of guaranteeing entity), a local government created
   under the laws of the state of Virginia, herein referred to as guarantor. This guarantee is made on
   behalf of the (owner or operator) of (address), to the Virginia Department of Environmental Quality
   ("Department"), obligee.

#### 865 Recitals

866 1. Guarantor meets or exceeds the financial test criteria in 9VAC20-70-210 and agrees to
867 comply with the reporting requirements for guarantors as specified in 9VAC20-70-230 of
868 the Financial Assurance Regulations for Solid Waste Disposal, Treatment and Transfer
869 Facilities ("Regulations").

870 2. (Owner or operator) owns or operates the following (solid, regulated medical, yard)
871 waste management facility(ies) covered by this guarantee: (List for each facility: name, address, and permit number, if any. Indicate for each whether guarantee is for closure, post-closure care, corrective action or other environmental obligations.)

- 874 3. "Closure plans" and "post-closure care plans" as used below refer to the plans875 maintained as required by the Solid Waste Management Regulations (9VAC20-81).
- 4. For value received from (owner or operator), guarantor guarantees to the Department
  that in the event that (owner or operator) fails to perform (insert "closure," "post-closure
  care," or "corrective action") of the above facility(ies) in accordance with the closure or
  post-closure care plans and other (requirements of the) permit or (the order) whenever
  required to do so, the guarantor shall do so or establish a trust fund as specified in
  9VAC20-70-150 in the name of (owner or operator) in the amount of the current cost
  estimates.
- 5. Guarantor agrees that if, at the end of any fiscal year before termination of this guarantee, the guarantor fails to meet the financial test criteria, guarantor shall send within 90 days, by certified mail, notice to the director and to (owner or operator) that he intends to provide alternate financial assurance as specified in Article 4 of Part III of the Regulations, in the name of (owner or operator). Within 120 days after the end of such fiscal year, the guarantor shall establish such financial assurance unless (owner or operator) has done so.
- 890 6. The guarantor agrees to notify the director by certified mail, of a voluntary or involuntary
  891 proceeding under Title 11 (bankruptcy), U.S. Code, naming guarantor as debtor, within 10
  892 days after commencement of the proceeding.
- 893 7. Guarantor agrees that within 30 days after being notified by the director of a determination that guarantor no longer meets the financial test criteria or that he is disallowed from continuing as a guarantor of closure, post-closure care, or corrective action, he shall establish alternate financial assurance as specified in Article 4 of Part III of the Regulations in the name of (owner or operator) unless (owner or operator) has done so.
- 899 8. Guarantor agrees to remain bound under this guarantee notwithstanding any or all of
  900 the following: amendment or modification of the closure or post-closure plan, amendment
  901 or modification of the closure or post-closure plan, amendment or modification of the
  902 permit, amendment or modification of the order, the extension or reduction of the time of
  903 performance of the closure or post-closure, or any other modification or alteration of an
  904 obligation of the owner or operator pursuant to the Virginia (Solid Waste Management or
  905 Regulated Medical Waste Management) Regulations.
- 906 9. Guarantor agrees to remain bound under this guarantee for so long as (owner or operator) shall comply with the applicable financial assurance requirements of Article 4 of Part III of the Regulations for the above-listed facilities, except as provided in paragraph 10 of this agreement.
- 910 10. Guarantor may terminate this guarantee by sending notice by certified mail to the
  911 Director of the Department of Environmental Quality and to the (owner or operator),
  912 provided that this guarantee may not be terminated unless and until (the owner or

- 913 operator) obtains and the director approves, alternate (closure, post-closure, corrective action,) coverage complying with the requirements of 9VAC20-70.
- 915 11. Guarantor agrees that if (owner or operator) fails to provide alternate financial assurance as specified in Article 4 of Part III of the Regulations, and obtain written approval of such assurance from the director with 90 days after a notice of cancellation by the guarantor is received by the director from guarantor, guarantor shall provide such alternate financial assurance in the name of (owner or operator).
- 920 12. Guarantor expressly waives notice of acceptance of this guarantee by the Department
  921 or by (owner or operator). Guarantor also expressly waives notice of amendments or
  922 modifications of the closure and/or post-closure plan and of amendments or modifications
  923 of the facility permit(s).
- 924 I hereby certify that the wording of this guarantee is identical to the wording specified in
   925 9VAC20-70-290 J of the Financial Assurance Regulations for Solid Waste Disposal, Transfer and
   926 Treatment Facilities as such regulations were constituted on the date shown immediately below.
- 927 (Name of guarantor)
- 928 Effective date: \_\_\_\_\_
- 929 (Authorized signature for guarantor)
- 930 (Name of person signing) \_\_\_\_\_
- 931 (Title of person signing)
- 932 Signature of witness or notary: \_\_\_\_\_

# 933 9VAC20-90-10. Definitions.

- Chapter 14 (§ 10.1-1400 et seq.) of Title 10.1 of the Code of Virginia defines words and terms that supplement those in this chapter. The Solid Waste Management Regulations, 9VAC20-81, and the Regulated Medical Waste Management Regulations, <del>9VAC20-1209VAC20-121</del>, define additional words and terms that supplement those in the statute and this chapter. When the statute, as cited, and the solid waste management regulations, as cited, define a word or term differently, the definition of the statute is controlling. The following words and terms when used in this chapter shall have the following meanings unless the context clearly indicates otherwise:
- 941 "Department" means the Virginia Department of Environmental Quality.
- 942 "Director" means the director of the Department of Environmental Quality.
- "Operating" means actively managing solid waste, or conducting closure or post closure activities. A facility will begin operating on the date of the approval of the certificate to operate (CTO) or the approval of the permit-by-rule (PBR) as applicable. The facility will no longer be considered operating upon certification of completion of closure activities or in the case of a disposal facility upon release from post closure responsibility.
- 948 "Permit-by-rule" means provisions of the chapter stating that a facility or activity is deemed to949 have a permit if it meets the requirements of the provision.
- 950 "Permitted facility" means a facility holding the written permission of the director to conduct951 solid waste management activities; this includes facilities operating under permit-by-rule.

# 952 9VAC20-90-50. Applicability of regulations.

- A. These regulations apply to all persons operating or proposing to operate a permitted facilityfor the management of solid waste under the provisions of:
- 9551. Part V (9VAC20-81-400 through 9VAC20-81-600) of the Solid Waste Management956Regulations;
- 9572. Part X (9VAC20-120-680 through 9VAC20-120-830)V (9VAC20-121-300 through9589VAC20-121-340) of the Regulated Medical Waste Management Regulations; or

# 959 3. Part V (9VAC20-85-170 through 9VAC20-85-180) of the Coal Combustion Byproduct960 Regulations.

The fees shall be assessed in accordance with Part III (9VAC20-90-70 through 9VAC20-90-120) of this chapter.

B. When the director finds it necessary to amend or modify any permit in accordance with §
10.1-1408.1 E or § 10.1-1409 of the Code of Virginia, 9VAC20-81-600 of the Solid Waste
Management Regulations or Part X (9VAC20-120-680 through 9VAC20-120-830)V (9VAC20121-300 through 9VAC20-121-340) of the Regulated Medical Waste Management Regulations, as applicable, the holder of that permit shall be assessed a fee in accordance with 9VAC20-9090 even if the director has initiated the amendment or modification action.

C. When the director finds it necessary to revoke and reissue any permit in accordance with
 § 10.1-1408.1 E or § 10.1-1409 of the Code of Virginia, 9VAC20-81-570 B 1 of the Solid Waste
 Management Regulations, or Part X (9VAC20-120-680 through 9VAC20-120-830)V (9VAC20 <u>121-300 through 9VAC20-121-340</u>) of the Regulated Medical Waste Management Regulations, as applicable, the holder of that permit shall be assessed a fee in accordance with 9VAC20-90-80.

D. If the director finds it necessary either to revoke and reissue a permit in accordance with §
10.1-1408.1 E or § 10.1-1409 of the Code of Virginia, or 9VAC20-81-570 B 2 of the Solid Waste
Management Regulations, the holder of that permit shall be assessed a fee in accordance with
9VAC20-90-100.

#### 979 9VAC20-90-70. General.

A. Each application for a new permit, each application for a modification or amendment to a
permit, and each revocation and issuance of a permit is a separate action and shall be assessed
a separate fee. The amount of such fees is determined on the basis of this Part III (9VAC20-9070 through 9VAC20-90-120).

B. Right of entry, inspection and audit. Upon presentation of appropriate credentials and upon 984 consent of the owner or operator of the facility, the director of the Virginia Department of 985 Environmental Quality or his designee, in addition to the routine inspection of the facility provided 986 987 in 9VAC20-81-50 or 9VAC20-120-7409VAC20-121-320 shall have the right to enter, inspect, and audit the records of the facility consistent with § 10.1-1456 of the Code of Virginia. The director 988 may designate rights of entry, inspection, and audit to any department personnel or contractors 989 990 to the department. The owner of operator of the facility shall provide complete and timely access during business hours to all equipment and facility records. The director shall have the right to 991 992 require an audit of the facility's records related to the payment of annual fees.

993 C. In addition to permit action fees listed in Tables 3.1-1, 3.1-2, and 3.1-3 of 9VAC20-90-120, 994 the applicant for a permit action shall arrange for the newspaper publication and radio broadcast and bear the cost of the publication and broadcast if required. The department shall send 995 notification to the applicant that the publication and broadcast are required, and the notification 996 shall include the text of the notice, dates of publication and broadcast, and the acceptable 997 newspapers and radio stations wherein the notice may be published. The department shall also 998 999 require the petitioner for a variance from any regulation to arrange for any newspaper publication and radio broadcast required under the Solid Waste Management Regulations (9VAC20-81) or 1000 1001 the Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121) and to bear the cost of such publication and broadcast. The department may arrange for the newspaper 1002 1003 publication and radio broadcast listed in this subsection and require the applicant to remit the cost 1004 of such publication and broadcast.

#### 1005 9VAC20-90-90. Applications for permit actions, amendment or modification.

A. General. Facility permits issued by the director are typically based on the modular concept
 to assure completeness and consistency of the documents. Each facility permit may consist of
 several modules dealing with the requirements addressing separate topics pertinent to the
 specific facility. The modules used in the solid and regulated medical waste program are:

10101. The general permit conditions module (Module I) that contains the general conditions1011required for all solid or regulated medical waste facility permits and includes documents1012to be submitted prior to operation, documents that must be maintained at the facility, and1013a compliance schedule, if any.

- 1014
  2. The general facility requirements module (Module II) that contains the listing of wastes
  1015
  1016
  1017
  1017
  1018
  1018
  1019
  2. The general facility requirements module (Module II) that contains the listing of wastes
  1019
  2. The general facility requirements module (Module II) that contains the listing of wastes
  1016
  1017
  1018
  1018
  1019
  2. The general facility requirements module (Module II) that contains the listing of wastes
  1018
  1019
  1019
- 10203. The separate facility modules, one for each of the different type of facility provided for1021in Parts III and IV of the Solid Waste Management Regulations, containing design1022requirements (e.g., liners, leachate management systems, aeration systems, wastewater1023collection systems), specific operating requirements (e.g., compaction and cover1024requirements, equipment, monitoring), and recordkeeping requirements. The following1025modules have been developed:
- a. Module III—Sanitary landfills;
- b. Module IV—Construction/demolition/debris landfill;
- 1028 c. Module V—Industrial landfill;
- d. Module VI—Compost facility;
- **1030** e. Module VII—Transfer station;
- 1031 f. Module VIII—Materials recovery facility; and
- **1032** g. Module IX—Energy recovery and incineration facility.
- 10334. All gas management plans submitted for review (Module III, IV, or V) will be assessed1034a fee as listed in Table 3.1-2 of 9VAC20-90-120.
- 1035 5. The groundwater monitoring modules contain requirements for well location, 1036 installation, and construction, listing of monitoring parameters and constituents, sampling and analysis procedures, statistical procedures, data evaluation, recordkeeping and 1037 reporting, and special requirements when significant increases occur in monitoring 1038 1039 parameters. Module X is designed specifically for Phase I or detection monitoring and 1040 Module XI for Phase II or assessment monitoring. If groundwater protection standards are being established for facilities without Modules X and XI, then both Modules X and XI will 1041 be issued for the major modification fee. However, for facilities with Module X already 1042 included in their permit, the major modification fee will be assessed to add Module XI. 1043
- 1044
  6. The closure module (Module XII), included in all permits, contains requirements for actions during the active life of the facility (updating plan), during the closure process, and after the closure has been performed. Facilities required to submit a closure plan in accordance with §§ 10.1-1410.1 and 10.1-1410.2 A 1 of the Code of Virginia will be assessed a fee for Module XII as listed in Table 3.1-2 of 9VAC20-90-120.
- 7. The post-closure module (Module XIII), included in solid waste disposal facility permits, contains requirements during the post-closure period and for periodic updating of the post-closure plan. Facilities required to submit a post-closure plan in accordance with § 10.1-

10521410.2 of the Code of Virginia will be assessed a fee for Module XIII as listed in Table 3.1-10532 of 9VAC20-90-120.

- 1054 8. The schedule for compliance for corrective action (Module XIV) is used when facility
  1055 groundwater monitoring results indicate groundwater protection standards have been
  1056 statistically exceeded.
- 1057 9. The leachate handling module (Module XV), included in solid waste disposal facility
  1058 permits, contains requirements for storage, treatment and disposal of leachate generated
  1059 by the facility.
- 1060 10. The regulated medical waste storage <u>or transfer module</u> (Module XVI) and regulated
   1061 medical waste treatment module (Module XVII) have been developed for facilities storing.
   1062 transferring and/or treating regulated medical waste.
- B. Applicants for a modification or amendment of an existing permit will be assessed a fee
  associated with only those modules that will require changes. In situations where the modular
  concept is not employed (for example, changes incorporated directly into a nonmodular permit),
  fees will be assessed as appropriate for the requirements stipulated for modules in subsection A
  of this section had they been used.
- 1068 C. Applicants for a modification or amendment or subject to revocation and reissuance of an
   1069 existing permit will be assessed a separate public participation fee whenever the modification or
   1070 amendment requires a public hearing.
- 1071 D. The fee schedules for major permit actions, amendments, or modifications are shown in1072 Table 3.1-2 of 9VAC20-90-120.

1073 E. In no case will the fee for a modification, amendment or revocation and reissuance of a 1074 permit be higher than that for a new facility of the same type.

#### 1075 9VAC20-90-110. Review of variance requests.

Applicants requesting variances from the Solid Waste Management Regulations (9VAC20-1077 81), the Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121), or the Coal Combustion Byproduct Regulations (9VAC20-85) will be assessed a fee as shown in Table 3.1-3 of 9VAC20-90-120. All variance requests are subject to base fees. Additional fees are listed for reviews of specific types of variance requests and are to be submitted in addition to base fees. Variance requests are not subject to public participation fees listed in Table 3.1-2 of 9VAC20-90-120.

#### 1083 9VAC20-90-120. Permit application fee schedules.

TABLE 3.1–1. NEW OR INITIAL ISSUANCE OR ACTION.	
TYPE OF FACILITY	FEE
All landfills:	
Part A application	\$4,180
Part B application	\$18,680
Incineration/Energy Recovery Facility	\$5,880
Transfer Station, Materials Recovery Facility, Regulated Medical Waste Storage <u>or Transfer Facility</u> , or Regulated Medical Waste Treatment Facility	\$4,310
Compost Facility	
Facilities Processing Category I Waste	\$6,850

Facilities Processing Waste Categories I, II, or III, or Categories III and Lower	\$10,550
Facilities Processing Waste Categories I, II, III, or IV, or Categories IV and Lower	\$12,670
Experimental Solid Waste Facility	\$2,090
Permit-by-rule Initial Review and Confirmation	\$390
Emergency Permit	\$2,310
TABLE 3.1-2. MAJOR PERMIT ACTIONS, AMENDMENTS, OR MODIFICAT	IONS.
TYPE OF PERMIT MODULE	FEE
Landfill Part A	\$4,180
General - Module I	\$390
Facility - Module II	\$1,310
Landfill - Module III, IV, or V	\$7,050
Design plan review	\$910
Liner design review	\$1,960
Leachate system review	\$1,310
Gas management plan review	\$1,700
Drainage plan review	\$910
Cover design review	\$1,830
Equipment	\$390
Compost facility - Module VI	\$3,660
Design plan review	\$650
Liner design review	\$1,310
Leachate system review	\$910
Drainage plan review	\$650
Equipment	\$390
Transfer station - Module VII	\$1,180
Material recovery facility - Module VIII	\$1,570
Waste supply analysis	\$650
Waste management areas	\$520
Wastewater management areas	\$390
Incinerator/Energy recovery facility - Module IX	\$3,000

Waste and residue storage	\$910
Operational requirements	\$1,570
Waste control procedures	\$520
Groundwater monitoring - Module X or XI	\$3,260
Well placement	\$1,310
Materials and specifications	\$390
Sampling plan	\$1,570
Closure - Module XII	\$390
Post-closure - Module XIII	\$390
Corrective action - Module XIV	\$3,000
Leachate handling Module XV	\$1,310
Regulated medical waste storage <u>or transfer facility</u> - Module XVI	\$390
Regulated medical waste treatment facility - Module XVII	\$390
Permit-by-rule Modification Review and Confirmation	\$390
Public participation (does not include costs of newspaper advertisements or radio broadcasts)	\$1,040
TABLE 3.1-3. VARIANCE REQUESTS.	
TYPE OF VARIANCE	FEE
Base fee for all variances	\$390
Supplemental fees based on variance type	
Exemption from classification as a solid waste	\$520
Variance to permitting requirements	
Siting requirements	\$520
Facility design (other than alternate liner design)	\$520
Operational requirements	
Groundwater monitoring (other than groundwater protection standards and location of monitoring system)	\$920
Closure requirements	
Post-closure requirements	
Groundwater Protection Standards	
Alternate liner system design	\$1,570
Location of groundwater monitoring system	\$920

#### 1086 **9VAC20-130-10**. Definitions.

1087 The following words and terms when used in this chapter shall have the following meanings1088 unless the context clearly indicates otherwise:

**1089** "Board" means the Virginia Waste Management Board.

1090 "Commercial waste" means all solid waste generated by establishments engaged in business
 1091 operations other than manufacturing or construction. This category includes solid waste resulting
 1092 from the operation of stores, markets, office buildings, restaurants, and shopping centers.

1093 "Compost" means a stabilized organic product produced by a controlled aerobic
1094 decomposition process in such a manner that the product can be handled, stored, or applied to
1095 the land without adversely affecting public health or the environment.

1096 "Composting" means the manipulation of the natural process of decomposition of organic1097 materials to increase the rate of decomposition.

"Construction waste" means solid waste that is produced or generated during construction,
remodeling, or repair of pavements, houses, commercial buildings, and other structures.
Construction wastes include lumber, wire, sheetrock, broken brick, shingles, glass, pipes,
concrete, paving materials, and metal and plastics if the metal or plastics are a part of the
materials of construction or empty containers for such materials. Paints, coatings, solvents,
asbestos-containing material, any liquid, compressed gases, or semi-liquids and garbage are not
construction wastes.

"Debris waste" means solid waste resulting from land clearing operations. Debris wastesinclude stumps, wood, brush, leaves, soil, and road spoils.

"Demolition waste" means solid waste produced by the destruction of structures and theirfoundations and includes the same materials as construction wastes.

**1109** "Department" means the Department of Environmental Quality.

"Director" means the Director of the Department of Environmental Quality or his designee. For
purposes of submissions to the director as specified in the Waste Management Act, submissions
may be made to the department.

"Disposal" means the discharge, deposit, injection, dumping, spilling, leaking or placing of any
solid waste into or on any land or water so that such solid waste or any constituent of it may enter
the environment or be emitted into the air or discharged into any waters.

1116 "Facility" means solid waste management facility unless the context clearly indicates1117 otherwise.

"Hazardous waste" means a "hazardous waste" as defined by the Virginia Hazardous WasteManagement Regulations, 9VAC20-60.

**1120** "Incineration" means the controlled combustion of solid waste for disposal.

"Industrial waste" means any solid waste generated by manufacturing or industrial process 1121 1122 that is not a regulated hazardous waste. Such waste may include waste resulting from the following manufacturing processes: electric power generation; fertilizer/agricultural chemicals; 1123 1124 food and related products/byproducts; inorganic chemicals; iron and steel manufacturing; leather 1125 and leather products; nonferrous metals manufacturing/foundries; organic chemicals; plastics and resins manufacturing; pulp and paper industry; rubber and miscellaneous plastic products; stone, 1126 1127 glass, clay, and concrete products; textile manufacturing; transportation equipment; and water treatment. This term does not include mining waste or oil and gas waste. 1128

"Institutional waste" means all solid waste emanating from institutions such as, but not limited
to, hospitals, nursing homes, orphanages, and public or private schools. It can include regulated
medical waste from health care facilities and research facilities that must be managed as a
regulated medical waste.

"Integrated waste management plan" means a governmental plan that considers all elements
of waste management during generation, collection, transportation, treatment, storage, disposal,
and litter control and selects the appropriate methods of providing necessary control and services
for effective and efficient management of all wastes. An "integrated waste management plan"
must provide for source reduction, reuse and recycling within the jurisdiction and the proper
funding and management of waste management programs.

"Jurisdiction" means a local governing body; city, county or town; or any independent entity,
such as a federal or state agency, which join with local governing bodies to develop a waste
management plan.

1142 "Landfill" means а sanitary landfill, an industrial waste landfill, or а construction/demolition/debris landfill (as these terms are defined in the Solid Waste Management 1143 Regulations (9VAC20-81)). 1144

"Litter" means all waste material disposable packages or containers, but not including thewastes of the primary processes of mining, logging, farming, or manufacturing.

"Market" means interim or end destinations for the recyclable materials, including a materialsrecovery facility.

"Market conditions" means business and system related issues used to determine if materials
can be targeted, collected, and delivered to an interim or end market in an efficient manner. Issues
may include the cost of collection, storage and preparation or both; the cost of transportation;
accessible volumes of materials targeted for recycling; market value of materials targeted for
collection/recycling; and distance to viable markets.

"Materials recovery facility" means, for the purpose of this regulation, a facility for the
 collection, processing, and marketing of recyclable materials including metal, paper, plastics, and
 glass.

"Mulch" means woody waste consisting of stumps, trees, limbs, branches, bark, leaves, and
other clean wood waste that has undergone size reduction by grinding, shredding, or chipping,
and is distributed to the general public for landscaping purposes or other horticultural uses, except
composting as defined and regulated under the Solid Waste Management Regulations (9VAC2081).

"Municipal solid waste" or "MSW" means waste that is normally composed of residential,
 commercial, and institutional solid waste and residues derived from the combustion of these
 wastes.

"Nonmunicipal solid waste material" means waste that is not normally composed of
 residential, commercial, and institutional solid waste and residues derived from the combustion
 of these wastes.

"Permit" means the written permission of the director to own, operate, or construct a solidwaste management facility.

"Person" means an individual, corporation, partnership, association, a governmental body, amunicipal corporation, or any other legal entity.

"Principal recyclable materials" or "PRMs" means paper, metal, plastic, glass, commingled,
yard waste, wood, textiles, tires, used oil, used oil filters, used antifreeze, batteries, electronics,
or material as may be approved by the director. Commingled materials refers to single stream
collections of recyclables where sorting is done at a materials recovery facility.

"Recycling" means the process of separating a given waste material from the waste stream
and processing it so that it may be used again as a raw material for a product, which may or may
not be similar to the original product. For the purpose of this chapter, recycling shall not include
processes that only involve size reduction.

"Recycling residue" means the (i) nonmetallic substances, including plastic, rubber, and
insulation, which remain after a shredder has separated for purposes of recycling the ferrous and
nonferrous metal from a motor vehicle, appliance, or other discarded metallic item and (ii) organic
waste remaining after removal of metals, glass, plastics, and paper that are to be recycled as part
of a resource recovery process for municipal solid waste resulting in the production of a refuse
derived fuel.

"Regional boundary" means the boundary defining an area of land that will be a unit for the
 purpose of developing a waste management plan and is established in accordance with 9VAC20 130-92 through 9VAC20-130-100.

"Regulated medical waste" means solid wastes so defined by the Regulated Medical Waste
 Management Regulations (9VAC20-120)(9VAC20-121) as promulgated by the Virginia Waste
 Management Board.

"Residential waste" means any waste material, including garbage, trash, and refuse, derived
from households. Households include single and multiple residences, hotels and motels,
bunkhouses, ranger stations, crew quarters, campgrounds, picnic grounds, and day-use
recreation areas. Residential wastes do not include sanitary waste in septic tanks (septage) that
is regulated by other state agencies.

"Resource recovery system" means a solid waste management system that provides for
 collection, separation, recycling, and recovery of energy or solid wastes, including disposal of
 nonrecoverable waste residues.

1200 "Reuse" means the process of separating a given solid waste material from the waste stream1201 and using it, without processing or changing its form, other than size reduction, for the same or1202 another end use.

"Sanitary landfill" means an engineered land burial facility for the disposal of household waste,
which is so located, designed, constructed, and operated to contain and isolate the waste so that
it does not pose a substantial present or potential hazard to human health or the environment. A
sanitary landfill also may receive other types of solid wastes, such as commercial solid waste,
nonhazardous sludge, hazardous waste from very small quantity generators, construction
demolition debris, and nonhazardous industrial solid waste.

"Site" means all land and structures, other appurtenances, and improvements on them used
for treating, storing, and disposing of solid waste. This term includes adjacent land within the
facility boundary used for the utility systems such as repair, storage, shipping or processing areas,
or other areas incident to the management of solid waste. (Note: This term includes all sites
whether they are planned and managed facilities or open dumps.)

"Sludge" means any solid, semisolid, or liquid waste generated from a public, municipal,
 commercial, or industrial wastewater treatment plant, water supply treatment plant, or air pollution
 control facility.

"Solid waste" means any of those materials defined as "solid waste" in the Solid WasteManagement Regulations (9VAC20-81).

"Solid waste management plan" means a plan submitted by a solid waste planning unit inaccordance with the requirements of this chapter.

"Solid waste planning unit" means each region or locality that submits a solid wastemanagement plan.

"Solid waste management facility" means a site used for planned treating, storing, or disposingof solid waste. A facility may consist of several treatment, storage, or disposal units.

"Source reduction" means any action that reduces or eliminates the generation of waste at
 the source, usually within a process. Source reduction measures include process modifications,
 feedstock substitutions, improvements in feedstock purity, improvements in housekeeping and

management practices, increases in the efficiency of machinery, and recycling within a process.
Source reduction minimizes the material that must be managed by waste disposal or nondisposal
options by creating less waste. "Source reduction" is also called "waste prevention," "waste
minimization," or "waste reduction."

"Source separation" means separation of recyclable materials by the waste generator ofmaterials that are collected for use, reuse, reclamation, or recycling.

1234 "Tons" means 2,000 pounds.

1235 "Transfer station" means any solid waste storage or collection facility at which solid waste is
 1236 transferred from collection vehicles to haulage vehicles for transportation to a central solid waste
 1237 management facility for disposal, incineration, or resource recovery.

"Vegetative waste" means decomposable materials generated by yard and lawn care or landclearing activities and includes, but is not limited to, leaves, grass trimmings, and woody wastes
such as shrub and tree prunings, bark, limbs, roots, and stumps. For more detail see the Solid
Waste Management Regulations (9VAC20-81).

"Waste exchange" means any system to identify sources of wastes with potential for use,
reuse, recycling, or reclamation and to facilitate its acquisition by persons who reuse, recycle, or
reclaim it, with a provision for maintaining confidentiality of trade secrets.

"Yard waste" means decomposable waste materials generated by yard and lawn care and
includes leaves, grass trimmings, brush, wood chips, and shrub and tree trimmings. Yard waste
shall not include roots or stumps that exceed six inches in diameter.

#### 1248 9VAC20-170-10. Definitions.

1249 The following words and terms when used in this chapter shall have the following meanings 1250 unless the context clearly indicates otherwise:

"Affiliated company" means (i) any company that directly or indirectly owns, controls, or holds,
with power to vote, 10% or more of the outstanding voting securities of a pure captive insurer or
(ii) any company of which 10% or more of the voting securities are directly or indirectly owned,
controlled, or held, with power to vote, by a parent, subsidiary, or associated company.

- 1255 "Anniversary date" means the date of issuance of a financial mechanism.
- 1256 "Applicant" means any and all persons seeking or holding a permit required under this chapter.
- 1257 "Associated company" means any company in the same corporate system with a pure captive1258 insurer.

1259 "Association captive insurer" means any insurer transacting the business of insurance and reinsurance only on risks, hazards, and liabilities of the members of an insurance association.

"Beneficial use" means both instream and offstream uses of state waters. Instream beneficial
uses include, but are not limited to, the protection of fish and wildlife habitat, maintenance of waste
assimilation, recreation, navigation, and cultural and aesthetic values. Offstream beneficial uses
include, but are not limited to, domestic (including public water supply), agricultural, electric power
generation, commercial and industrial uses. Public water supply uses for human consumption
shall be considered the highest priority.

**1267** "Board" means the Virginia Waste Management Board.

"Bodily injury" means the death or injury of any person incident to a waste deposit from a vessel, but not including any death, disablement, or injuries covered by workers' compensation, disability benefits or unemployment compensation law or other similar law. Bodily injury may include payment of medical, hospital, surgical, and funeral expenses arising out of the death or injury of any person. This term shall not include those liabilities that, consistent with standard insurance industry practices, are excluded from coverage in liability insurance policies for bodily injury.

**1275** "Captive insurer" means any pure captive insurer or any association captive insurer.

"Certificant" means an owner or operator who has been issued a Certificate of FinancialResponsibility under this chapter.

"Certificate applicant" means an owner or operator who has applied for a Certificate of
 Financial Responsibility or for the renewal of a Certificate of Financial Responsibility under this
 chapter.

"Certificate of Financial Responsibility" or "certificate" means a Certificate of Financial
 Responsibility issued under Part VI (9VAC20-170-270 et seq.) of this chapter, unless otherwise
 indicated.

1284 "Certified copy" means a legible copy certified as accurate by a notary public or other person1285 authorized to take oaths in the United States.

1286 "CFR" means Code of Federal Regulations.

**1287** "Charter by demise" means to hire for exclusive use through a lease.

1288 "Closure" means the act of securing a solid waste management facility pursuant to the 1289 requirements of this chapter.

"Commercial transport" means transportation for the purposes of commercial carriage of solidwastes or regulated medical wastes as cargo.

"Commercial transporter" means any person who transports for the purposes of commercialcarriage of solid wastes or regulated medical wastes as cargo.

1294 "Construction demolition debris waste" or "CDD waste" means solid waste that is produced or generated during construction or destruction, remodeling, or repair of pavements, houses, 1295 commercial buildings, their foundations and other structures. Construction demolition debris 1296 wastes include, but are not limited to lumber, wire, sheetrock, broken brick, shingles, glass, pipes, 1297 concrete, paving materials, and metal and plastics if the metal or plastics are a part of the 1298 materials of construction or empty containers for such materials. Paints, coatings, solvents, 1299 asbestos, any liquid, compressed gases or semi-liquids and garbage are not construction 1300 demolition debris wastes. 1301

**1302** "Container" means any watertight structure that meets the provisions of this chapter.

"Containment and cleanup" means abatement, containment, removal and disposal of solid
wastes or regulated medical wastes that have been deposited to state waters or adjoining
shorelines, and the restoration of the environment to its existing state prior to a deposit of the
wastes.

"Demise charterer" means a person with whom the owner of the vessel enters into a demise
charter. The charterer takes over all possession and control of the vessel from the owner of the
vessel and becomes subject to the duties and responsibilities of ownership. The charterer is also
responsible for directing the operations of the vessel and providing the master and crew.

**1311** "Department" means the Virginia Department of Environmental Quality.

"Destination facility" means a facility that treats, disposes of, or recycles solid wastes orregulated medical wastes in accordance with applicable federal and state regulations.

"Director" means the Director of the Virginia Department of Environmental Quality or anauthorized representative.

"Disclosure statement" means a sworn statement or affirmation, in such form as may berequired by the director, which includes:

1318 1. The full name and business address of all key personnel;

1319
2. The full name and business address of any entity, other than a natural person, that collects, transports, treats, stores, or disposes of solid waste or hazardous waste in which any key personnel holds an equity interest of 5.0% or more;

- 1322 3. A description of the business experience of all key personnel listed in the disclosure statement;
- 4. A listing of all permits or licenses required for the collection, transportation, treatment,
  storage or disposal of solid waste or hazardous waste issued to or held by any key
  personnel within the past 10 years;
- 5. A listing and explanation of any notices of violation, prosecutions, administrative orders 1327 (whether by consent or otherwise), license or permit suspensions or revocations, or 1328 1329 enforcement actions of any sort by any state, federal or local authority, within the past 10 years, that are pending or have concluded with a finding of violation or entry of a consent 1330 agreement, regarding an allegation of civil or criminal violation of any law, regulation or 1331 requirement relating to the collection, transportation, treatment, storage or disposal of solid 1332 waste or hazardous waste by any key personnel, and an itemized list of all convictions 1333 1334 within 10 years of key personnel of any of the following crimes punishable as felonies under the laws of the Commonwealth or the equivalent thereof under the laws of any other 1335 jurisdiction: murder; kidnapping; gambling; robbery; bribery; extortion; criminal usury; 1336 1337 arson; burglary; theft and related crimes; forgery and fraudulent practices; fraud in the offering, sale, or purchase of securities; alteration of motor vehicle identification numbers; 1338 unlawful manufacture, purchase, use or transfer of firearms; unlawful possession or use 1339 of destructive devices or explosives; violation of the Drug Control Act, Chapter 34 (§ 54.1-1340 3400 et seq.) of Title 54.1 of the Code of Virginia; racketeering; or violation of antitrust 1341 1342 laws;
- 6. A listing of all agencies outside the Commonwealth that have regulatory responsibility
  over the applicant or have issued any environmental permit or license to the applicant
  within the past 10 years in connection with the applicant's collection, transportation,
  treatment, storage, or disposal of solid waste or hazardous waste;
- 1347
   7. Any other information about the applicant and the key personnel that the director may require that reasonably relates to the qualifications and abilities of the key personnel or the applicant to lawfully and competently operate a solid waste management facility in Virginia; and
- 1351 8. The full name and business address of any member of the local governing body or planning commission in which the solid waste management facility is located or proposed to be located, who holds an equity interest in the facility.
- **1354** "Existing facility" means any receiving facility that is constructed prior to July 2, 2003.
- "Generator" means any person, by site, whose act or process produces solid wastes or
  regulated medical wastes, or whose act first causes solid wastes or regulated medical wastes to
  become subject to this chapter.
- 1358 "Insurance association" means any group of individuals, corporations, partnerships,
  1359 associations, or governmental units or agencies whose members collectively own, control, or hold
  1360 with power to vote all of the outstanding voting securities of an association captive insurer.
- "Key personnel" means the applicant itself and any person employed by the applicant in a
  managerial capacity, or empowered to make discretionary decisions, with respect to the solid
  waste or hazardous waste operations of the applicant in Virginia, but shall not include employees
  exclusively engaged in the physical or mechanical collection, transportation, treatment, storage,
  or disposal of solid or hazardous waste and such other employees as the director may designate
  by regulation. If the applicant has not previously conducted solid waste or hazardous waste

1367 operations in Virginia, the term also includes any officer, director, partner of the applicant, or any 1368 holder of 5.0% or more of the equity or debt of the applicant. If any holder of 5.0% or more of the 1369 equity or debt of the applicant or of any key personnel is not a natural person, the term includes 1370 all key personnel of that entity, provided that where such entity is a chartered lending institution or a reporting company under the Federal Security and Exchange Act of 1934, the term does not 1371 include key personnel of such entity. Provided further that the term means the chief executive 1372 officer of any agency of the United States or of any agency or political subdivision of the 1373 Commonwealth, and all key personnel of any person, other than a natural person, that operates 1374 1375 a landfill or other facility for the disposal, treatment or storage of nonhazardous solid waste under contract with or for one of those governmental entities. 1376

"Leachate" means a liquid that has passed through or emerged from solid waste or regulated
medical waste and contains soluble, suspended, or miscible materials from such waste. Leachate
and any material with which it is mixed is solid waste; except that leachate that is pumped from a
collection tank for transportation to disposal in an off-site facility is regulated as septage, and
leachate discharged into a wastewater collection system is regulated as industrial wastewater.

"Load Line Certificate" means a certificate issued by the American Bureau of Shipping (ABS)
or other similarly qualified organizations authorized by the Secretary of Transportation (U.S.
Department of Transportation) to the owner of the vessel, in accordance with 46 USC Chapter
51.

"Manifest" means the shipping document originated and signed by the generator in
accordance with the provisions of this chapter. For transportation of regulated medical wastes,
the hazardous materials shipping paper requirements under 49 CFR Part 172 Subpart C may be
reflected in the manifest.

"Medical waste" or "regulated medical waste" means solid wastes defined to be regulated
medical wastes by Part-IIIPart II of the Regulated Medical Waste Management Regulations
(9VAC20-120)(9VAC20-121). Solid waste packaged as regulated medical waste is regulated
medical waste. Medical wastes that have been sterilized, treated or incinerated in accordance
with the Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121) are no
longer considered as regulated medical waste.

1396 "Navigable waters of the Commonwealth" means state water being used or susceptible of
1397 being used, in its natural and ordinary condition, as a highway for commerce, on which trade and
1398 travel are or may be conducted in the customary modes of trade and travel on water.

**1399** "New facility" means any receiving facility that is constructed on or after July 2, 2003.

"Odors" means any emissions that cause an odor objectionable to individuals of ordinarysensibility.

"Operator" means, in the case of a receiving facility, any person responsible for the overall
operation of a receiving facility that handles solid wastes or regulated medical wastes. In the case
of a vessel, it means any person who operates, charters by demise, rents or otherwise exercises
control over or responsibility for a vessel.

"Owner" means, in the case of a receiving facility, any person who owns a receiving facility or
part of a receiving facility that handles solid wastes or regulated medical wastes as cargo for hire.
In the case of a vessel, it means any person who owns a vessel or a part of a vessel that transports
solid wastes or regulated medical wastes as cargo for hire.

1410 "Parent" means a corporation, partnership, governmental unit or agency, or individual who
1411 directly or indirectly owns, controls or holds, with power to vote, more than 50% of the outstanding
1412 voting securities of a pure captive insurer.

1413 "Permit by rule" means provisions including public participation of this chapter stating that a1414 facility or activity is deemed to have a permit if it meets the requirements of the provision.

1415 "Person" means an individual, trust, firm, joint stock company, corporation including a
1416 government corporation, partnership, association, any state or agency thereof, municipality,
1417 county, town, commission, political subdivision of a state, any interstate body, consortium, joint
1418 venture, commercial entity, the government of the United States or any unit or agency thereof.

1419 "Property damage" means the loss or destruction of, or damage to, the property of any third
1420 party including any loss, damage or expense incident to a waste deposit from a vessel. This term
1421 shall not include those liabilities that, consistent with standard insurance industry practices, are
1422 excluded from coverage in liability insurance policies for property damage.

"Provider of financial responsibility" means an entity that provides financial responsibility to an
owner and operator of a vessel transporting solid wastes or regulated medical wastes through
one of the mechanisms listed in 9VAC20-170-310, including a financial institution, surety, or
issuer of a letter of credit.

1427 "Public vessel" means a vessel that is owned or demise chartered and operated by the United
1428 States government or a government of a foreign country and that is not engaged in commercial
1429 service.

1430 "Pure captive insurer" means any insurer transacting the business of insurance and
1431 reinsurance only on risks, hazards, and liabilities of its parent, subsidiary companies of its parent,
1432 and associated and affiliated companies.

1433 "Receiving facility" means a facility, vessel or operation that loads or off-loads solid wastes or
 1434 regulated medical wastes transported upon the navigable waters of the Commonwealth by a
 1435 commercial transporter.

1436 "Solid waste" means any garbage, refuse, sludge and other discarded material, including solid, liquid, semisolid or contained gaseous material, resulting from industrial, commercial, 1437 1438 mining and agricultural operations, or community activities but does not include (i) materials regulated as hazardous wastes under the Virginia Hazardous Waste Management Regulations 1439 1440 (9VAC20-60); (ii) scrap metal, dredged material, recyclable construction demolition debris being 1441 transported directly to a processing facility for recycling or reuse and source-separated recyclables; (iii) solid or dissolved material in domestic sewage; (iv) solid or dissolved material in 1442 1443 irrigation return flows or in industrial discharges that are sources subject to a permit from the State Water Control Board; or (v) source, special nuclear, or byproduct material as defined by the 1444 1445 Federal Atomic Energy Act of 1954, as amended.

1446 "State waters" means all water, on the surface and under the ground, wholly or partially within1447 or bordering the Commonwealth or within its jurisdiction.

1448 "Subsidiary company" means any corporation of which 50% or more of the outstanding voting
1449 securities are directly or indirectly owned, controlled, or held, with power to vote, by a parent or
1450 by a company that is a subsidiary of the parent.

1451 "Surface water" means any water in the Commonwealth, except ground water as defined in §1452 62.1-255 of the Code of Virginia.

1453 "Transport" or "transportation" means any movement of solid wastes or regulated medical1454 wastes, and any packing, loading, unloading or storage incidental thereto.

1455 "USC" means the U.S. Code.

1456 "Vehicle" means any motor vehicle, rolling stock or other artificial contrivance for transport1457 whether self-propelled or otherwise, except vessels.

1458 "Vessel" includes every description of watercraft or other contrivance used as a means of1459 transporting on water, whether self-propelled or otherwise, and shall include barges and tugs.

1460 "Waste deposit" or "deposit of waste" means any solid waste or regulated medical waste from
1461 a vessel or a receiving facility that is placed, discharged, spilled, dropped, or leaked into state
1462 waters or adjoining shorelines.

#### 1463 9VAC20-170-40. Relationship to other regulations.

A. The Solid Waste Management Regulations (9VAC20-81) prescribe requirements for the solid waste management facilities in general. While a facility utilized to receive solid wastes or regulated medical wastes transported, loaded, or unloaded upon the navigable waters of the Commonwealth, to the extent allowable under state law, by a commercial transporter is a solid waste management facility, this chapter herein prescribes specific requirements, including siting, design/construction, operation, and permitting, for this type of facilities. If there is any overlapping requirement between these two regulations, whichever is more stringent shall apply.

B. The Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121) address special needs for regulated medical waste management. A facility utilized to receive regulated medical waste transported, loaded, or unloaded upon the navigable waters of the Commonwealth, to the extent allowable under state law, by a commercial transporter is a regulated medical waste facility and it must conform to any applicable sections of the Regulated Medical Waste Management Regulations adopted by the board. If there is any overlapping requirement between these two regulations, whichever is more stringent shall apply.

1478 C. This chapter does not exempt any receiving facility from obtaining a Virginia Water
1479 Protection Permit as required by the Virginia Water Protection Permit Program Regulation
1480 (9VAC25-210), whenever it is applicable.

# Tab D



# Commonwealth of Virginia

# VIRGINIA DEPARTMENT OF ENVIRONMENTAL QUALITY

1111 E. Main Street, Suite 1400, Richmond, Virginia 23219
 P.O. Box 1105, Richmond, Virginia 23218
 (800) 592-5482 FAX (804) 698-4178

www.deq.virginia.gov

Travis A. Voyles Secretary of Natural and Historic Resources Michael S. Rolband, PE, PWD, PWS Emeritus Director (804) 698-4020

#### Memorandum

To:	Members of the Virginia Waste Management Board
From:	Kathryn Perszyk, Director, Division of Land Protection and Revitalization
Date:	June 24, 2023
Subject:	Virginia Solid Waste Management Regulations, 9VAC 20-81 Amendment in response to Chapter 503 of the 2023 Virginia Acts of Assembly and Citation Update

The attached regulatory amendment is presented to the Board for your consideration for adoption. This final exempt regulatory action is necessary to implement Chapter 503 of the 2023 Acts of Assembly. Chapter 503 of the 2023 Acts of Assembly requires the owner or operator of a proposed coal ash landfill in Planning District 8, if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, to offer to provide, at its expense, municipal water supply service for such residential areas and any requested service connections for residential properties in existence at the time of permit application. Chapter 503 of the 2023 Acts of Assembly also dictates that DEQ cannot approve the landfill permit application if the owner or operator does not provide written offers and coordinate with the municipal water authority. This action will add a definition for Planning District 8 and amend Section 460 of the Solid Waste Management Regulations (9VAC20-81 et seq.) to include these new statutory requirements as part of the permit application process for such proposed landfills.

Additionally, Amendment 3 to the Regulated Medical Waste Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This regulatory action also makes appropriate citation changes within the Solid Waste Management Regulations.

Section 2.2-4006 (A)(4)(a) and Section 2.2-4006 (A)(3) of the Code of Virginia allows the Board to adopt this regulatory amendment to 9VAC20-81 as a final exempt regulatory action as the changes are necessary to conform to changes in state law and consist only of changes in style or form or corrections of technical errors. This regulatory amendment will be effective 30 days after

publication in the *Virginia Register*. A draft Virginia Regulatory Town Hall document and regulatory text are attached for your information.

At your Board meeting on September 6, 2023, the DEQ will request that the Board adopt Amendment in response to Chapter 503 of the 2023 Virginia Acts of Assembly and Citation Update to 9VAC20-81 authorize its publication, and affirm that the Board will receive, consider and respond to requests by any interested person at any time with respect to reconsideration or revision.

cc: Jill Hrynciw, DEQ – Policy Division

# **ATTACHMENTS:**

- Attachment A Draft Virginia Regulatory Town Hall Document (TH-09)
- Attachment B Economic Review Form
- Attachment C Chapter 503 of the 2023 Virginia Acts of Assembly
- Attachment D Amendment in response to Chapter 503 of the 2023 Virginia Acts of Assembly and Citation Update Regulatory Text



townhall.virginia.gov

# Exempt Action: Final Regulation Agency Background Document

Agency name	Virginia Waste Management Board
Virginia Administrative Code (VAC) Chapter citation(s)	9VAC20-81
VAC Chapter title(s)	Solid Waste Management Regulations (primary)
Action title	Amendment in response to Chapter 503 of the 2023 Virginia Acts of Assembly and Citation Update
Final agency action date	September 6, 2023
Date this document prepared	July 26, 2023

This information is required for executive branch review pursuant to Executive Order 19 (2022) (EO 19), any instructions or procedures issued by the Office of Regulatory Management (ORM) or the Department of Planning and Budget (DPB) pursuant to EO 19. In addition, this information is required by the Virginia Registrar of Regulations pursuant to the Virginia Register Act (§ 2.2-4100 et seq. of the Code of Virginia). Regulations must conform to the Regulations for Filing and Publishing Agency Regulations (1 VAC 7-10), and the *Form and Style Requirements for the Virginia Register of Regulations and Virginia Administrative Code*.

# **Brief Summary**

Provide a brief summary (preferably no more than 2 or 3 paragraphs) of this regulatory change (i.e., new regulation, amendments to an existing regulation, or repeal of an existing regulation). Alert the reader to all substantive matters. If applicable, generally describe the existing regulation.

This final exempt regulatory action is necessary to implement Chapter 503 of the 2023 Acts of Assembly (SB 1050). Chapter 503 of the 2023 Acts of Assembly requires the owner or operator of a proposed coal ash landfill in Planning District 8, if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, to offer to provide, at its expense, municipal water supply service for such residential areas and any requested service connections for residential properties in existence at the time of permit application. Chapter 503 of the 2023 Acts of Assembly also dictates that DEQ cannot approve the landfill permit application if the owner or operator does not provide written offers and coordinate with the municipal water authority. This action will add a definition for Planning District 8 and amend Section 460 of the Solid Waste Management Regulations (9VAC20-81 et seq.) to

include these new statutory requirements as part of the permit application process for such proposed landfills.

Additionally, Amendment 3 to the Regulated Medical Waste (RMW) Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This regulatory action also makes appropriate citation changes within the Solid Waste Management Regulations.

These regulatory amendments are exempt from the state administrative procedures for adoption of regulations because they are necessary to conform to Virginia statutory law ( $\S$  2.2-4006(A)(4)(a) of the Code of Virginia) and include corrections of technical errors ( $\S$  2.2-4006(A)(3) of the Code of Virginia).

# Mandate and Impetus

Identify the mandate for this regulatory change and any other impetus that specifically prompted its initiation (e.g., new or modified mandate, internal staff review, petition for rulemaking, periodic review, or board decision). For purposes of executive branch review, "mandate" has the same meaning as defined in the ORM procedures, "a directive from the General Assembly, the federal government, or a court that requires that a regulation be promulgated, amended, or repealed in whole or part."

SB 1050 was passed during the 2023 Session of the General Assembly. The bill prohibits DEQ from approving a solid waste permit application for a new coal ash landfill in Planning District 8 if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, unless the owner or operator has offered to provide, at its expense, municipal water supply and residential connections. The Governor signed the bill into law on March 24, 2023 (SB1050 – Chapter 503 of the 2023 Acts of Assembly) and these changes became effective July 1, 2023. This regulatory action is required to conform the existing regulation to changes in the Code.

Additionally, Amendment 3 to the Regulated Medical Waste Management Regulations, effective March 15, 2023, recodified those regulations from Chapter 120 to Chapter 121. This regulatory action also makes appropriate citation changes within the Solid Waste Management Regulations.

# **Acronyms and Definitions**

Define all acronyms used in this form, and any technical terms that are not also defined in the "Definitions" section of the regulation.

Board – Virginia Waste Management Board CCR – Coal Combustion Residuals CFR – Code of Federal Regulations FR – Federal Register RMW – Regulated Medical Waste VAC – Virginia Administrative Code VSWMR – Virginia Solid Waste Management Regulations

# **Statement of Final Agency Action**

Provide a statement of the final action taken by the agency including: 1) the date the action was taken; 2) the name of the agency taking the action; and 3) the title of the regulation.

The Virginia Waste Management Board adopted the amendments at its meeting on September 6, 2023.

The regulation amendments are exempt from the state administrative procedures for adoption of regulations contained in Article 2 of the Administrative Process Act by the provisions of § 2.2-4006(A)(3) as they are changes in form, style, and technical corrections and are necessary to conform to Virginia statutory law (§ 2.2-4006(A)(4)(a) to conform to Virginia statutory law.

# Legal Basis

Identify (1) the agency or other promulgating entity, and (2) the state and/or federal legal authority for the regulatory change, including the most relevant citations to the Code of Virginia or Acts of Assembly chapter number(s), if applicable. Your citation must include a specific provision, if any, authorizing the promulgating entity to regulate this specific subject or program, as well as a reference to the agency or promulgating entity's overall regulatory authority.

The statutory authority for these regulations is under § 10.1-1402 of the Code of Virginia and the new criteria applicable to siting a coal combustion residual landfill in Planning District 8 is mandated by § 10.1-1402.05 of the Code of Virginia.

Changes to this chapter of the Virginia Administrative Code are exempt from Article 2 of the Administrative Process Act [2.2-4006(A)(3) and 2.2-4006(A)(4)(a)].

#### Purpose

Explain the need for the regulatory change, including a description of: (1) the rationale or justification, (2) the specific reasons the regulatory change is essential to protect the health, safety or welfare of citizens, and (3) the goals of the regulatory change and the problems it's intended to solve.

The purpose of this regulatory action is to amend the VSWMR to incorporate changes mandated by the 2023 General Assembly under Chapter 503 of the 2023 Acts of Assembly.

Additionally, this regulatory action includes corrections to the VSWMR to correct citations referencing the RMW Regulations which were recodified from Chapter 120 to Chapter 121 effective March 15, 2023.

# Substance

Briefly identify and explain the new substantive provisions, the substantive changes to existing sections, or both. A more detailed discussion is provided in the "Detail of Changes" section below.

This regulatory action will add a definition and amend Section 460 of the Virginia Solid Waste Management Regulations to comport with Chapter 503 of the 2023 Acts of Assembly by adding requirements under § 10.1-1402.05 of the Code of Virginia to the solid waste permit application process. The action requires the owner or operator of a proposed coal ash landfill in Planning District 8, if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, to offer to provide, at its expense, municipal water supply service for such residential areas and any requested service connections for residential properties in existence at the time of permit application. Chapter 503 of the 2023 Acts of Assembly also dictates that DEQ cannot approve the landfill permit application if the owner or operator does not provide written offers and coordinate with the municipal water authority.

# Issues

Identify the issues associated with the regulatory change, including: 1) the primary advantages and disadvantages to the public, such as individual private citizens or businesses, of implementing the new or amended provisions; 2) the primary advantages and disadvantages to the agency or the Commonwealth; and 3) other pertinent matters of interest to the regulated community, government officials, and the public. If there are no disadvantages to the public or the Commonwealth, include a specific statement to that effect.

Implementation of Chapter 503 of the 2023 Acts of Assembly may provide advantages to residents within one mile of any proposed facility boundary of a new coal combustion residuals landfill within Planning District 8 that is not currently served by municipal water supply. The statute requires that the owner or operator of such a proposed facility must offer to provide, at its expense, municipal water service and connections for residential properties in existence at the time of permit application.

There are no disadvantages to the public or the Commonwealth associated with the proposed regulatory changes to correct regulatory citations associated with the recodification of the RMW regulations.

# **Requirements More Restrictive than Federal**

Identify and describe any requirement of the regulatory change that is more restrictive than applicable federal requirements. Include a specific citation for each applicable federal requirement, and a rationale for the need for the more restrictive requirements. If there are no applicable federal requirements, or no requirements that exceed applicable federal requirements, include a specific statement to that effect.

In 2015 EPA promulgated a new rule titled, "Disposal of Coal Combustion Residuals From Electric Utilities" establishing, for the first time, national requirements for the location, design, operation, monitoring, and closure of coal combustion residuals (CCR) landfills and surface impoundments (80 FR 21302). The rule has been subsequently amended and currently includes location criteria for new CCR landfills, requiring that they "must be constructed with a base that is located no less than 1.52 meters (five feet) above the upper limit of the uppermost aquifer" (40 CFR 257.60(a)). Additionally, the rule requires routine groundwater monitoring of the uppermost aquifer and initiation of corrective action(s) if concentrations of constituents are found above established groundwater protection standards (set at drinking water maximum contaminant levels (MCLs), facility background concentration, or approved alternate risk-based standard) within the groundwater monitoring network (40 CFR 257.90 through 257.98).

The 2015 federal CCR rule and 2016 amendment were previously incorporated by reference into Virginia's Solid Waste Management Regulations to address solid waste permitting of CCR landfills and CCR surface impoundments as defined by the rule. This final exempt regulatory action is necessary to conform to changes in Virginia statutory law. Thus, in addition to the federal requirements outlined above, the owner or operator of a proposed CCR landfill in Planning District 8, if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, is required to offer to provide, at its expense, municipal water supply service for such residential areas and any requested service connections for residential properties in existence at the time of permit application. The law states that DEQ cannot approve a landfill permit application for such a CCR landfill if the owner or operator does not provide written offers and coordinate with the municipal water authority regarding connections to the municipal water supply. These requirements are in addition to the above federal requirements and being incorporated into the solid waste permit process with this regulatory action.

# Agencies, Localities, and Other Entities Particularly Affected

Identify any other state agencies, localities, or other entities particularly affected by the regulatory change. "Particularly affected" are those that are likely to bear any identified disproportionate material impact, which would not be experienced by other agencies, localities, or entities. "Locality" can refer to either local governments or the locations in the Commonwealth where the activities relevant to the regulation or regulatory change are most likely to occur. If no agency, locality, or entity is particularly affected, include a specific statement to that effect.

#### Other State Agencies Particularly Affected:

There are no other state agencies particularly affected by this regulatory amendment.

#### Localities Particularly Affected:

Chapter 503 of the 2023 Acts of Assembly only impacts Planning District 8 which consists of the Counties of Arlington, Fairfax, Loudoun, and Prince William; Cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park; and Town of Dumfries, Herndon, Leesburg, and Vienna.

#### **Other Entities Particularly Affected:**

Chapter 503 of the 2023 Acts of Assembly only impacts the owner or operator of a proposed new coal combustion residuals landfill within Planning District 8.

# **Details of All Changes Proposed in this Regulatory Action**

List all changes proposed in this action and the rationale for the changes. For example, describe the intent of the language and the expected impact. Describe the difference between existing requirement(s) and/or agency practice(s) and what is being proposed in this regulatory change. Explain the new requirements and what they mean rather than merely quoting the text of the regulation. <u>\* Put an asterisk</u> next to any substantive changes.

Current section number	New section number, if applicable	Current requirements in VAC	Change, intent, rationale, and likely impact of new requirements
9VAC20- 81-10	N/A	Definitions	Add a definition for Planning District 8 to correspond with new requirement incorporating Chapter 503 of the 2023 Acts of Assembly: "Planning district 8" means the contiguous area within the boundaries of region 8 established by the Department of Housing and Community Development pursuant to the Regional Cooperation Act (Code of Virginia, Title 15.2, Chapter 42). Update reference to the Regulated Medical Waste Management Regulations from 9VAC20-120 to 9VAC20-121
9VAC20- 81-90	N/A	Relationship with other regulations promulgated by the Virginia Waste Management Board	Update reference to the Regulated Medical Waste Management Regulations from 9VAC20-120 to 9VAC20-121
9VAC20- 81-140	N/A	Operation requirements	Update reference to the Regulated Medical Waste Management Regulations from 9VAC20-120 to 9VAC20-121

Current section number	New section number, if applicable	Current requirements in VAC	Change, intent, rationale, and likely impact of new requirements
9VAC20- 81-460	9VAC20-81- 460.M.	N/A (NEW)	Add new requirement incorporating Chapter 503 of the 2023 Acts of Assembly: <i>M. For new CCR landfills to</i> <i>be located in Planning District 8, a map</i> <i>identifying existing residential area and</i> <i>properties located within one mile of the</i> <i>facility boundary that are not served by</i> <i>municipal water supply and copies of</i> <i>documentation to satisfy the conditions</i> <i>of § 10.1- 1402.05.</i>

# **Regulatory Flexibility Analysis**

Pursuant to § 2.2-4007.1B of the Code of Virginia, please describe the agency's analysis of alternative regulatory methods, consistent with health, safety, environmental, and economic welfare, that will accomplish the objectives of applicable law while minimizing the adverse impact on small business. Alternative regulatory methods include, at a minimum: 1) establishing less stringent compliance or reporting requirements; 2) establishing less stringent schedules or deadlines for compliance or reporting requirements; 3) consolidation or simplification of compliance or reporting requirements; 4) establishing performance standards for small businesses to replace design or operational standards required in the proposed regulation; and 5) the exemption of small businesses from all or any part of the requirements contained in the regulatory change.

This is an amendment to conform to new statutory requirements and correct regulatory citations only. There are no alternative regulatory methods for incorporating the mandated amendments adopted by the General Assembly.

# **Family Impact**

In accordance with § 2.2-606 of the Code of Virginia, please assess the potential impact of the proposed regulatory action on the institution of the family and family stability including to what extent the regulatory action will: 1) strengthen or erode the authority and rights of parents in the education, nurturing, and supervision of their children; 2) encourage or discourage economic self-sufficiency, self-pride, and the assumption of responsibility for oneself, one's spouse, and one's children and/or elderly parents; 3) strengthen or erode the marital commitment; and 4) increase or decrease disposable family income.

There is no impact on the institution of the family or family stability.

# Office of Regulatory Management

# Economic Review Form

Agency name	Virginia Waste Management Board
Virginia Administrative Code (VAC) Chapter citation(s)	9 VAC 20-81
VAC Chapter title(s)	Solid Waste Management Regulations
Action title	Amendment in response to Chapter 503 of the 2023 Virginia Acts of Assembly and Citation Update
Date this document prepared	July 3, 2023
Regulatory Stage (including Issuance of Guidance Documents)	Final Exempt Action

# Cost Benefit Analysis

Complete Tables 1a and 1b for all regulatory actions. You do not need to complete Table 1c if the regulatory action is required by state statute or federal statute or regulation and leaves no discretion in its implementation.

Table 1a should provide analysis for the regulatory approach you are taking. Table 1b should provide analysis for the approach of leaving the current regulations intact (i.e., no further change is implemented). Table 1c should provide analysis for at least one alternative approach. You should not limit yourself to one alternative, however, and can add additional charts as needed.

Report both direct and indirect costs and benefits that can be monetized in Boxes 1 and 2. Report direct and indirect costs and benefits that cannot be monetized in Box 4. See the ORM Regulatory Economic Analysis Manual for additional guidance.

	This is a final exampt regulatory action. No shanges are proposed
<ul><li>(1) Direct &amp; Indirect Costs &amp; Benefits</li><li>(Monetized)</li></ul>	This is a final exempt regulatory action. No changes are proposed other than incorporation of requirements in response to Chapter 503 of the 2023 Virginia Acts of Assembly (SB1050) and corrections of technical errors (updating citation references) as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121, effective March 15, 2023.
	Direct Costs: Specifically, the law requires, as a condition of DEQ issuing a solid waste permit for a new coal ash landfill in Planning District 8 (Northern Virginia), that the applicant provide municipal water supply service and any requested service connections, at its expense, to any residence located within one mile of the proposed facility boundary. At present, the law only impacts one proposed coal ash landfill; however, any future coal ash landfill proposed within Planning District 8 may also be subject such requirements. Costs associated with such activities for the one affected facility include:
	<ul> <li>Survey of residential areas within one mile that are not served by municipal water (The affected applicant previously completed a survey of water supply wells within 1.5 miles of a facility in Planning District 8 in compliance with Chapter 625 of the 2020 Acts of Assembly, identifying 57 residential wells; however, some additional work and unknown costs may be necessary).</li> <li>Printing, envelopes, and stamps to mail correspondence to notify residents of an offer to connect to municipal water supply.</li> <li>Engineering, survey, and construction work to extend municipal water lines to affected residential areas and residents. This is difficult to estimate without having information about the length of waterline extensions required and area conditions. Based on work in DEQ's petroleum remediation tanks program, an approximate estimate for such work is around \$2 million per mile of water line extension.</li> <li>Locality-based developer connection rates and fees for municipal water line extension and residential connections. An estimate based on fee schedules is included below, but actual costs are difficult to accurately estimate without specific project details.</li> </ul>
	There are no new direct costs associated with the corrections of the technical errors addressed in this action.
	Indirect Costs: Residents with a non-municipal water supply are not currently subject to public utility water rates. Use of municipal water supply following

# Table 1a: Costs and Benefits of the Proposed Changes (Primary Option)

	<ul> <li>connection will subject such residents to local water usage rates. Costs will be subject to each resident's usage. The industry standard average daily usage per residential unit is 250 gallons per day (7,500 gallons per month).</li> <li>Direct Benefits: <ul> <li>No direct benefits were identified as a result of the final exempt regulatory change required by the statute. As explained in Table 1b, existing federal and state requirements ensure protection of human health and the environment.</li> <li>Indirect Benefits:</li> <li>Residents with private wells constructed in a shallow aquifer or experiencing low flow may see improved water flow and/or quality following connection to the municipal water supply. No conclusive statements can be made about specific, indirect monetary benefits of this regulation.</li> </ul> </li> </ul>		
(2) Present Monetized Values	Direct & Indirect Costs(a) Residential Water Well Survey: \$0(previously completed)Residential Notification: Printing: \$0.68/page, Envelopes: \$0.15 each Stamps: \$0.63 each $\approx$ \$83.22 for 57 previously identified residential propertiesEngineering, Survey, and Construction: 	Direct & Indirect Benefits (b) N/A	

	Residential User Costs: \$7.10 (Monthly         Service Fee); \$3.60 per 1000 gallons         (Volume Charge – Water, avg monthly         7,500/month) ≈ \$410 per year         Total: \$3.5 million		
(3) Net Monetized Benefit	\$0		
(4) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated as a result of the final exempt regulatory change.		
(5) Information Sources	<ul> <li>September 2020 HB1641 Well Survey Report by AECOM for Dominion Energy. Report identified 68 residential wells within one- half (1.5) miles of Possum Point; reduced to 57 upon further investigation.</li> <li>Printing (www.office.fedex.com); Envelopes (www.envelopes.com); Mailing (www.usps.com)</li> <li>Prince William County Service Authority Developer Rates &amp; Fees: <u>https://www.pwcsa.org/sites/default/files/Developer%20Rates%20%2</u> <u>0Fees_April%202023.pdf</u></li> <li>Prince William County Service Authority Residential Water Rates: <u>https://pwcsa.dcatalog.com/v/CustomerHandbook</u></li> <li>Regulated Medical Waste Management Regulations, 9VAC20-121</li> </ul>		

# Table 1b: Costs and Benefits under the Status Quo (No change to the regulation)

Table 15: Costs and	Denents under the Status Quo (No change to the regulation)
(1) Direct &	Direct Costs:
Indirect Costs &	The final Coal Combustion Residuals (CCR) rule established national
Benefits	criteria to ensure the safe disposal of CCR in landfills by subjecting such
(Monetized)	units to location standards; composite liner requirements; fugitive dust
	control; stormwater run-on/run-off controls; groundwater monitoring and
	corrective action standards; closure and post-closure care requirements;
	and recordkeeping and reporting requirements. Based on the U.S.
	Environmental Protection Agency's (EPA's) Regulatory Impact Analysis
	(RIA), the present value cost for a single CCR landfill to comply with
	these requirements is estimated to be \$270.8 million.
	In addition to complying with the CCR rule, CCR landfills must have a
	solid waste permit. Current permit application fees include a Part A
	Application Fee of \$4,180, and Part B Application Fee of \$18,680. A
	public comment period is also required and the cost of publication in a
	newspaper of local circulation is also associated with permit costs in the
	existing regulation (estimated at \$200). In addition, an annual fee is also
	required for CCR landfills (a type of captive industrial landfill) which is a
	flat fee based on whether the landfill disposes of more or less than
	100,000 tons per year. The small captive industrial landfill annual fee is

\$3,315 and the fee for a large captive industrial landfill is \$9,946 (CY2022 fee). The annual fee is adjusted annually by the Consumer Price Index. Most permit applications also require the cost of a topographic survey at the time of application (estimated between \$5,000 to \$16,000 depending on landfill size).
The CCR Rule also imposes requirements on state agencies, including a paperwork review of impoundment structural integrity inspections (performed by Virginia's Department of Conservation and Recreation's Dam Safety Program); groundwater corrective action; and reporting and recordkeeping. EPA's RIA indicates a present value of such state costs, which when scaled to Virginia's universe of CCR units, is about \$935,000.
Indirect Costs: Pursuant to § 10.1-1402.03 of the Code of Virginia, all costs associated with required closure of CCR units at the four facilities in the Chesapeake Bay watershed (which includes Planning District 8) are recoverable through a rate adjustment clause authorized by the State Corporation Commission, capped at \$225 million in any 12-month period. Thus, these costs are passed onto the consumer, but are not included in the cells that follow as it would be double counting costs associated with complying with the CCR Rule and existing state statutes.
Residents with a non-municipal water supply well likely have minimal costs associated with periodic maintenance and water testing of their private well. These costs are subject to the type of water supply and preferences of the resident and are unable to be calculated.
Direct Benefits: The regulation's primary direct benefit is ensuring that the location, design, operation, monitoring, and closure of these facilities meet federal and state requirements though a state permit program with direct DEQ oversight of facility compliance to ensure the protection of human health and the environment.
EPA's RIA for the CCR Rule monetized several human health, environmental, and economic benefit categories, including reduced future CCR impoundment releases and groundwater contamination; increased CCR beneficial use; reduced cancer and avoided IQ losses; along with air and water quality benefits. Present value environmental and human health benefits of the CCR final rule were estimated at \$11.2 billion (adjusted to 2023 dollars), resulting in approximately \$10.7 million in estimated monetized benefits per CCR unit.
Indirect Benefits:

	The regulation's primary, indirect benefit is the protection of public health, safety and welfare of the citizens of the Commonwealth and to protect the Commonwealth's environment and natural resources from pollution, impairment or destruction.		
(2) Present			
Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits	
	<ul> <li>(a) CCR Landfill to</li> <li>comply with CCR Rule</li> <li>Requirements: \$270.8</li> <li>million; Part A Permit:</li> <li>\$4,180; Part B Permit:</li> <li>\$18,680; Annual Fee:</li> <li>\$9,946 (CY2022 Annual</li> <li>fee for large captive</li> <li>industrial landfill, includes</li> <li>CCR landfill);</li> <li>Public Notice: \$200</li> <li>(average publication cost);</li> <li>Topo Survey: \$16,000;</li> <li>State Cost: \$935,000</li> <li>Total Direct: \$271.7</li> <li>million</li> </ul>	(b) \$10.7 million	
(3) Net Monetized Benefit	(\$261.0 million)		
(4) Other Costs & Benefits (Non- Monetized)	EPA's RIA for the CCR Rule identified non-monetized benefits including reduced investment risk, reduced fear of citizens residing near CCR impoundments, reduced community nuisance due to dust, reduced cancer and non-cancer health effects, reduced sediment contamination and water treatment costs, improvement in property values, among.		
(5) Information Sources	Economic Review Form for Amendment 9 of the Solid Waste Management Regulations (9VAC20-81), August 31, 2022 Regulatory Impact Analysis for EPA's Final Coal Combustion Residuals Rule, December 2014: <u>https://www.regulations.gov/document/EPA-HQ-RCRA-2009-0640-12034</u>		

Agency Note: This is a final exempt regulatory action necessary only to conform to changes in Virginia statutory law and to correct technical errors (updating citation references ) as a result of the recodification of the Regulated Medical Waste Management Regulations, 9 VAC20-121, effective March 15, 2023. Therefore, Table 1c is not required and has been removed.

# **Impact on Local Partners**

Use this chart to describe impacts on local partners. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

Agency Note: Chapter 503 of the 2023 Acts of Assembly only impacts Planning District 8 which consists of the Counties of Arlington, Fairfax, Loudoun, and Prince William; the Cities of Alexandria, Fairfax, Falls Church, Manassas, and Manassas Park; and the Towns of Dumfries, Herndon, Leesburg, and Vienna.

(1) <b>D</b> :	This is a final anon-the second stars of the	No shangag and provided the state	
(1) Direct	This is a final exempt regulatory action. No changes are proposed other than		
& Indirect	to conform to Virginia statutory law and to correct technical errors		
Costs &	(updating citation references) as a result of the recodification of the		
Benefits	Regulated Medical Waste Management Regulations, 9VAC20-121, effective		
(Monetize	March 15, 2023.		
d)			
	<ul> <li>Direct Costs: The municipal water authority for the one currently affected facility within Planning District 8 will have costs associated with working with the owner or operator of the proposed landfill to extend the municipal water line as required. As outlined in Table 1a, the water authority has a fee structure to cover and/or recoup a portion of their costs associated with working the owner/operator. Actual costs are unable to be determined.</li> <li>Indirect Costs: N/A. There are no new indirect costs associated with conformance to the statute and corrections of technical errors.</li> <li>Direct Benefits: N/A. There are no new direct benefits associated with conformance to the statute and corrections of technical errors.</li> </ul>		
	Indirect Benefits: N/A. There are no new indirect benefits associated with conformance to the statute and corrections of technical errors.		
(2)			
Present			
Monetize			
d Values	Direct & Indirect Costs	Direct & Indirect Benefits	
	(a) 0	(b) 0	
$(2) \cap 1$			
(3) Other	N/A. There are no other costs and benefits associated with conformance to the		
Costs &	statute and corrections of technical errors.		
Benefits			
(Non-			
Monetize			
d)			

(4)	N/A
Assistanc	
e	
(5)	Prince William County Service Authority Developer Rates & Fees:
Informati	https://www.pwcsa.org/sites/default/files/Developer%20Rates%20%20Fees_Apri
on	<u>1%202023.pdf</u>
Sources	

## **Impacts on Families**

Use this chart to describe impacts on families. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

## **Table 3: Impact on Families**

Table 5: Impact on			
<ul><li>(1) Direct &amp;</li><li>Indirect Costs &amp;</li><li>Benefits</li><li>(Monetized)</li></ul>	This is a final exempt regulatory action. No changes are proposed other than to conform to Virginia statutory law and to correct technical errors (updating citation references) as a result of the recodification of the Regulated Medical Waste Management Regulations, 9VAC20-121, effective March 15, 2023.		
	Direct Costs: N/A. There are no new direct costs associated with conformance to the statute and corrections of technical errors.		
	Indirect Costs: As described in Table 1b, pursuant to § 10.1-1402.03 of the Code of Virginia, all costs associated with required closure of CCR units at the four facilities in the Chesapeake Bay watershed (includes Planning District 8) are recoverable through a rate adjustment clause authorized by the State Corporation Commission, capped at \$225 million in any 12-month period. Thus, these costs are passed onto the consumer, but are not included in the cells that follow as it would be double counting costs associated with complying with the CCR Rule and existing state statutes included in Table 1b.		
	Direct Benefits: N/A. There are no n conformance to the statute and corre explained in Table 1b existing federa protection of human health and the e Indirect Benefits: N/A. There are no with conformance to the statute and	ctions of technical errors. As al and state requirements ensure nvironment. new indirect benefits associated	
(2) Present Monetized Values	Direct & Indirect Costs	Direct & Indirect Benefits	
withenzed values	(a) N/A	(b) N/A	
	(a) 1N/A	(0) IN/A	

(3) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits associated with conformance to the statute and corrections of technical errors.
(4) Information Sources	Subsection H of https://law.lis.virginia.gov/vacode/10.1-1402.03/

## **Impacts on Small Businesses**

Use this chart to describe impacts on small businesses. See Part 8 of the ORM Cost Impact Analysis Guidance for additional guidance.

(1) Direct & Indirect Costs & Benefits (Monetized)	<ul> <li>This is a final exempt regulatory a other than to conform to Virginia technical errors (updating citation recodification of the Regulated Me Regulations, 9VAC20-121, effective Direct Costs: N/A. There are no new associated with conformance to the serrors.</li> <li>Indirect Costs: N/A. There are no new associated with conformance to the serrors.</li> <li>Direct Benefits: N/A. There are no new associated with conformance to the serrors.</li> <li>Direct Benefits: N/A. There are no new associated with conformance to the serrors.</li> <li>Direct Benefits: N/A. There are no new associated with conformance to the serrors.</li> </ul>	statutory law and to correct a references) as a result of the edical Waste Management ve March 15, 2023. direct costs to small businesses statute and corrections of technical ew indirect costs to small businesses statute and corrections of technical new direct benefits to small ance to the statute and corrections of new indirect benefits to small
(2) Present Monetized Values	Direct & Indirect Costs (a) 0	Direct & Indirect Benefits (b) 0
(3) Other Costs & Benefits (Non- Monetized)	N/A. There are no other costs and benefits to small businesses associated with conformance to the statute and corrections of technical errors.	

 Table 4: Impact on Small Businesses

(4) Alternatives	N/A
(5) Information Sources	N/A

## **Changes to Number of Regulatory Requirements**

## Table 5: Regulatory Reduction

For each individual action, please fill out the appropriate chart to reflect any change in regulatory requirements, costs, regulatory stringency, or the overall length of any guidance documents.

Change in Regulatory Requirements

VAC Section(s) Involved	Initial Count	Additions	Subtractions	Net Change
N/A				

Agency Note: This is a final exempt regulatory action necessary only to conform to changes in Virginia statutory law and to correct technical errors (updating citation references) as a result of the recodification of the Regulated Medical Waste Management Regulations, 9 VAC20-121, effective March 15, 2023.

Cost Reductions or Increases (if applicable)

VAC Section(s) Involved	Description of Regulatory Requirement	Initial Cost	New Cost	Overall Cost Savings/Increases
N/A				

Other Decreases or Increases in Regulatory Stringency (if applicable)

VAC Section(s) Involved	Description of Regulatory Change	Overview of How It Reduces or Increases Regulatory Burden
N/A		

Length of Guidance Documents (only applicable if guidance document is being revised)

Title of Guidance	Original Length	New Length	Net Change in
Document			Length
N/A			

## VIRGINIA ACTS OF ASSEMBLY -- 2023 SESSION

#### CHAPTER 503

An Act to amend the Code of Virginia by adding a section numbered 10.1-1402.05, relating to permit for coal ash landfill storage; provision of public water supply.

[S 1050]

#### Approved March 24, 2023

### Be it enacted by the General Assembly of Virginia:

# 1. That the Code of Virginia is amended by adding a section numbered 10.1-1402.05 as follows: § 10.1-1402.05. Coal ash landfill storage; provision of public water supply.

A. No application for a new coal ash landfill permit for storing coal combustion residuals in Planning District 8 shall be approved by the Department if the facility boundary is located within one mile of an existing residential area that is not served by municipal water supply, unless the owner or operator of the coal ash landfill has offered to provide, at its expense, (i) municipal water supply service for such residential area and (ii) any requested service connections for residential properties in existence at the time such permit application is filed.

B. Any offer by the owner or operator of a coal ash landfill to provide municipal water supply service or requested service connections pursuant to subsection A shall be made (i) in writing to any resident located within one mile of the facility boundary and (ii) in coordination with the municipal water supply service authority in which the coal ash landfill will be located, notwithstanding the water supply service authority's final schedule for installation.

1	Project 7627 - Exempt Final
2	Virginia Waste Management Board
3	Incorporation of Chapter 503 of the 2023 Acts of Assembly, Citation Update
4	9VAC20-81-10. Definitions.
5 6	The following words and terms when used in this chapter shall have the following meanings unless the context clearly indicates otherwise:
7 8	"Active life" means the period of operation beginning with the initial receipt of solid waste and ending at completion of closure activities required by this chapter.
9 10	"Active portion" means that part of a facility or unit that has received or is receiving wastes and that has not been closed in accordance with this chapter.
11	"Agricultural waste" means all solid waste produced from farming operations.
12 13 14	"Airport" means, for the purpose of this chapter, a military airfield or a public-use airport open to the public without prior permission and without restrictions within the physical capacities of available facilities.
15 16	"Aquifer" means a geologic formation, group of formations, or a portion of a formation capable of yielding significant quantities of groundwater to wells or springs.
17 18	"Ash" means the fly ash or bottom ash residual waste material produced from incineration or burning of solid waste or from any fuel combustion.
19	"Base flood" see "Hundred-year flood."
20	"Bedrock" means the rock that underlies soil or other unconsolidated, superficial material at a
21	site.
22 23 24 25	"Benchmark" means a permanent monument constructed of concrete and set in the ground surface below the frostline with identifying information clearly affixed to it. Identifying information will include the designation of the benchmark as well as the elevation and coordinates on the local or Virginia state grid system.
26 27	"Beneficial use" means a use that is of benefit as a substitute for natural or commercial products and does not contribute to adverse effects on health or environment.
28	"Beneficial use of CCR" means the CCR meet all of the following conditions:
29	1. The CCR must provide a functional benefit;
30 31	2. The CCR must substitute for the use of a virgin material, conserving natural resources that would otherwise need to be obtained through practices, such as extraction;
32 33 34	3. The use of the CCR must meet relevant product specifications, regulatory standards, or design standards when available, and when such standards are not available, the CCR is not used in excess quantities; and
35 36 37 38 39 40 41	4. When unencapsulated use of CCR involving placement on the land of 12,400 tons or more in nonroadway applications, the user must demonstrate and keep records, and provide such documentation upon request, that environmental releases to groundwater, surface water, soil, and air are comparable to or lower than those from analogous products made without CCR, or that environmental releases to groundwater, surface water, soil, and air will be at or below relevant regulatory and health-based benchmarks for human and ecological receptors during use.
42 43	"Bioremediation" means remediation of contaminated media by the manipulation of biological organisms to enhance the degradation of contaminants.

"Bird hazard" means an increase in the likelihood of bird/aircraft collisions that may causedamage to the aircraft or injury to its occupants.

46 "Board" means the Virginia Waste Management Board.

47 "Bottom ash" means ash or slag that has been discharged from the bottom of the combustion48 unit after combustion.

49 "Capacity" means the maximum permitted volume of solid waste, inclusive of daily and50 intermediate cover, that can be disposed in a landfill. This volume is measured in cubic yards.

51 "Captive industrial landfill" means an industrial landfill that is located on property owned or 52 controlled by the generator of the waste disposed of in that landfill.

53 "CCR landfill" means an area of land or an excavation that receives CCR and that is not a 54 surface impoundment, an underground injection well, a salt dome formation, a salt bed formation, 55 an underground or surface coal mine, or a cave. For purposes of this chapter, a CCR landfill also 56 includes sand and gravel pits and quarries that receive CCR, CCR piles, and any practice that 57 does not meet the definition of a beneficial use of CCR.

58 "CCR surface impoundment" means a natural topographic depression, man-made 59 excavation, or diked area that is designed to hold an accumulation of CCR and liquids, and the 60 unit treats, stores, or disposes of CCR.

"Clean wood" means solid waste consisting of untreated wood pieces and particles that do
 not contain paint, laminate, bonding agents, or chemical preservatives or are otherwise
 unadulterated.

64 "Closed facility" means a solid waste management facility that has been properly secured in 65 accordance with the requirements of this chapter.

"Closure" means that point in time when a permitted landfill has been capped, certified as
 properly closed by a professional engineer, inspected by the department, and closure notification
 is performed by the department in accordance with 9VAC20-81-160 D.

"Coal combustion byproducts" or "CCB" means residuals, including fly ash, bottom ash, boiler
 slag, and flue gas emission control waste produced by burning coal. CCB includes both CCR and
 other non-CCR wastes identified in this definition.

"Coal combustion residuals" or "CCR" means fly ash, bottom ash, boiler slag, and flue gas
 desulfurization materials generated from burning coal for the purpose of generating electricity by
 electric utilities and independent power producers. CCR is a specific type of CCB.

75 "Combustion unit" means an incinerator, waste heat recovery unit, or boiler.

76 "Commercial waste" means all solid waste generated by establishments engaged in business 77 operations other than manufacturing or construction. This category includes, but is not limited to, 78 solid waste resulting from the operation of stores, markets, office buildings, restaurants, and 79 shopping centers.

"Compliance schedule" means a time schedule for measures to be employed on a solid waste
 management facility that will ultimately upgrade it to conform to this chapter.

"Compost" means a stabilized organic product produced by a controlled aerobic
 decomposition process in such a manner that the product can be handled, stored, or applied to
 the land without adversely affecting public health or the environment.

85 "Composting" means the manipulation of the natural process of decomposition of organic 86 materials to increase the rate of decomposition.

87 "Construction" means the initiation of permanent physical change at a property with the intent
 88 of establishing a solid waste management unit. This does not include land-clearing activities,
 89 excavation for borrow purposes, activities intended for infrastructure purposes, or activities

necessary to obtain Part A siting approval (i.e., advancing of exploratory borings, digging of test
 pits, groundwater monitoring well installation, etc.).

"Construction/demolition/debris landfill" or "CDD landfill" means a land burial facility
engineered, constructed and operated to contain and isolate construction waste, demolition
waste, debris waste, split tires, and white goods or combinations of the above solid wastes.

"Construction waste" means solid waste that is produced or generated during construction,
remodeling, or repair of pavements, houses, commercial buildings, and other structures.
Construction wastes include, but are not limited to lumber, wire, sheetrock, broken brick, shingles,
glass, pipes, concrete, paving materials, and metal and plastics if the metal or plastics are a part
of the materials of construction or empty containers for such materials. Paints, coatings, solvents,
asbestos, any liquid, compressed gases or semi-liquids and garbage are not construction wastes.

"Contaminated soil" means, for the purposes of this chapter, a soil that, as a result of a release
 or human usage, has absorbed or adsorbed physical, chemical, or radiological substances at
 concentrations above those consistent with nearby undisturbed soil or natural earth materials.

"Container" means any portable device in which a material is stored, transported, treated, or
 otherwise handled and includes transport vehicles that are containers themselves (e.g., tank
 trucks) and containers placed on or in a transport vehicle.

107 "Containment structure" means a closed vessel such as a tank or cylinder.

108 "Convenience center" means a collection point for the temporary storage of solid waste 109 provided for individual solid waste generators who choose to transport solid waste generated on 110 their own premises to an established centralized point, rather than directly to a disposal facility. 111 To be classified as a convenience center, the collection point may not receive waste from 112 collection vehicles that have collected waste from more than one real property owner. A 113 convenience center shall be on a system of regularly scheduled collections.

114 "Cover material" means compactable soil or other approved material that is used to blanket 115 solid waste in a landfill.

"Daily disposal limit" means the amount of solid waste that is permitted to be disposed at the facility and shall be computed on the amount of waste disposed during any operating day.

"Debris waste" means wastes resulting from land-clearing operations. Debris wastes include,but are not limited to stumps, wood, brush, leaves, soil, and road spoils.

"Decomposed vegetative waste" means a stabilized organic product produced from vegetative waste by a controlled natural decay process in such a manner that the product can be handled, stored, or applied to the land without adversely affecting public health or the environment.

"Demolition waste" means that solid waste that is produced by the destruction of structures and their foundations and includes the same materials as construction wastes.

126 "Department" means the Virginia Department of Environmental Quality.

"Director" means the Director of the Department of Environmental Quality. For purposes of
 submissions to the director as specified in the Waste Management Act, submissions may be
 made to the department.

"Discard" means to abandon, dispose of, burn, incinerate, accumulate, store, or treat beforeor instead of being abandoned, disposed of, burned, or incinerated.

- 132 "Discarded material" means a material that is:
- 133 1. Abandoned by being:
- a. Disposed of;
- b. Burned or incinerated; or

136 137

138

c. Accumulated, stored, or treated (but not used, reused, or reclaimed) before or in lieu of being abandoned by being disposed of, burned, or incinerated; or

2. Recycled used, reused, or reclaimed material as defined in this part.

"Disclosure statement" means a sworn statement or affirmation as required by § 10.1-1400 of
 the Code of Virginia (see DEQ Form DISC-01 and 02 (Disclosure Statement)).

141 "Displacement" means the relative movement of any two sides of a fault measured in any 142 direction.

"Disposal" means the discharge, deposit, injection, dumping, spilling, leaking, or placing of
any solid waste into or on any land or water so that such solid waste or any constituent of it may
enter the environment or be emitted into the air or discharged into any waters.

"Disposal unit boundary" or "DUB" means the vertical plane located at the edge of the waste
 disposal unit. This vertical plane extends down into the uppermost aquifer. The DUB must be
 positioned within or coincident to the waste management boundary.

149 "EPA" means the U.S. Environmental Protection Agency.

"Exempt management facility" means a site used for activities that are conditionally exempt
 from management as a solid waste under this chapter. The facility remains exempt from solid
 waste management requirements provided it complies with the applicable conditions set forth in
 Parts II (9VAC20-81-20 et seq.) and IV (9VAC20-81-300 et seq.) of this chapter.

"Existing CCR landfill" means a CCR landfill that receives CCR both before and after October
19, 2015, or for which construction commenced prior to October 19, 2015, and receives CCR on
or after October 19, 2015. A CCR landfill has commenced construction if the owner or operator
has obtained the federal, state, and local approvals or permits necessary to begin physical
construction and a continuous onsite, physical construction program had begun prior to October
19, 2015.

"Existing CCR surface impoundment" means a CCR surface impoundment that receives CCR
 both before and after October 19, 2015, or for which construction commenced prior to October
 19, 2015, and receives CCR on or after October 19, 2015. A CCR surface impoundment has
 commenced construction if the owner or operator has obtained the federal, state, and local
 approvals or permits necessary to begin physical construction and a continuous onsite, physical
 construction program had begun prior to October 19, 2015.

"Expansion" means a horizontal expansion of the waste management boundary as identified
 in the Part A application. If a facility's permit was issued prior to the establishment of the Part A
 process, an expansion is a horizontal expansion of the disposal unit boundary.

169 "Facility" means solid waste management facility unless the context clearly indicates 170 otherwise.

171 "Facility boundary" means the boundary of the solid waste management facility. For landfills, 172 this boundary encompasses the waste management boundary and all ancillary activities 173 including, but not limited to scales, groundwater monitoring wells, gas monitoring probes, and 174 maintenance facilities as identified in the facility's permit application. For facilities with a permit-175 by-rule (PBR) the facility boundary is the boundary of the property where the permit-by-rule 176 activity occurs. For unpermitted solid waste management facilities, the facility boundary is the 177 boundary of the property line where the solid waste is located.

178 "Facility structure" means any building, shed, or utility or drainage line on the facility.

179 "Fault" means a fracture or a zone of fractures in any material along which strata on one side180 have been displaced with respect to that on the other side.

181 "Floodplain" means the lowland and relatively flat areas adjoining inland and coastal waters, 182 including low-lying areas of offshore islands where flooding occurs. 183 "Fly ash" means ash particulate collected from air pollution attenuation devices on combustion184 units.

185 "Food-chain crops" means crops grown for human consumption, tobacco, and crops grown 186 for pasture and forage or feed for animals whose products are consumed by humans.

"Fossil fuel combustion products" means coal combustion byproducts as defined in this 187 regulation, coal combustion byproducts generated at facilities with fluidized bed combustion 188 technology, petroleum coke combustion byproducts, byproducts from the combustion of oil, 189 byproducts from the combustion of natural gas, and byproducts from the combustion of mixtures 190 of coal and "other fuels" (i.e., co-burning of coal with "other fuels" where coal is at least 50% of 191 the total fuel). For purposes of this definition, "other fuels" means waste-derived fuel product, auto 192 shredder fluff, wood wastes, coal mill rejects, peat, tall oil, tire-derived fuel, deionizer resins, and 193 used oil. 194

"Free liquids" means liquids that readily separate from the solid portion of a waste under
 ambient temperature and pressure as determined by the Paint Filter Liquids Test, Method 9095,
 U.S. Environmental Protection Agency, Publication SW-846.

198 "Garbage" means readily putrescible discarded materials composed of animal, vegetable or 199 other organic matter.

"Gas condensate" means the liquid generated as a result of gas control or recovery processesat the solid waste management facility.

"Governmental unit" means any department, institution, or commission of the Commonwealth
 and any public corporate instrumentality thereof, and any district, and shall include local
 governments.

"Ground rubber" means material processed from waste tires that is no larger than 1/4 inch in
 any dimension. This includes crumb rubber that is measured in mesh sizes.

"Groundwater" means water below the land surface in a zone of saturation.

"Hazardous constituent" means a constituent of solid waste found listed in Appendix VIII of9VAC20-60-261.

"Hazardous waste" means a "hazardous waste" as described by the Virginia HazardousWaste Management Regulations (9VAC20-60).

"Holocene" means the most recent epoch of the Quaternary period, extending from the endof the Pleistocene Epoch to the present.

"Home use" means the use of compost for growing plants that is produced and used on aprivately owned residential site.

"Host agreement" means any lease, contract, agreement, or land use permit entered into or
issued by the locality in which the landfill is situated that includes terms or conditions governing
the operation of the landfill.

"Household hazardous waste" means any waste material derived from households (including
single and multiple residences, hotels, motels, bunkhouses, ranger stations, crew quarters,
campgrounds, picnic grounds, and day-use recreation areas) which, except for the fact that it is
derived from a household, would otherwise be classified as a hazardous waste in accordance
with 9VAC20-60.

"Household waste" means any waste material, including garbage, trash, and refuse, derived
from households. Households include single and multiple residences, hotels and motels,
bunkhouses, ranger stations, crew quarters, campgrounds, picnic grounds, and day-use
recreation areas. Household wastes do not include sanitary waste in septic tanks (septage) that
is regulated by other state agencies.

"Hundred-year flood" means a flood that has a 1.0% or greater chance of recurring in any
given year or a flood of magnitude equaled or exceeded on the average only once in a hundred
years on the average over a significantly long period.

"Inactive CCR surface impoundment" means a CCR surface impoundment that no longer
 receives CCR on or after October 19, 2015, and still contains both CCR and liquids on or after
 October 19, 2015.

"Incineration" means the controlled combustion of solid waste for disposal.

"Incinerator" means a facility or device designed for the treatment of solid waste bycombustion.

"Industrial waste" means any solid waste generated by manufacturing or industrial process 238 239 that is not a regulated hazardous waste. Such waste may include, but is not limited to, waste 240 resulting from the following manufacturing processes: electric power deneration: fertilizer/agricultural chemicals; food and related products/byproducts; inorganic chemicals; iron 241 products: 242 and steel manufacturing: leather and leather nonferrous metals manufacturing/foundries; organic chemicals; plastics and resins manufacturing; pulp and paper 243 industry; rubber and miscellaneous plastic products; stone, glass, clay, and concrete products; 244 245 textile manufacturing; transportation equipment; and water treatment. This term does not include mining waste or oil and gas waste. 246

247 "Industrial waste landfill" means a solid waste landfill used primarily for the disposal of a
248 specific industrial waste or a waste that is a byproduct of a production process.

249 "Injection well" means, for the purposes of this chapter, a well or bore hole into which fluids250 are injected into selected geological horizons.

"Institutional waste" means all solid waste emanating from institutions such as, but not limited
 to, hospitals, nursing homes, orphanages, and public or private schools. It can include regulated
 medical waste from health care facilities and research facilities that must be managed as a
 regulated medical waste.

"Interim cover systems" means temporary cover systems applied to a landfill area when
landfilling operations will be temporarily suspended for an extended period (typically, longer than
one year). At the conclusion of the interim period, the interim cover system may be removed and
landfilling operations resume or final cover is installed.

"Karst topography" means areas where karst terrane, with its characteristic surface and
subterranean features, is developed as the result of dissolution of limestone, dolomite, or other
soluble rock. Characteristic physiographic features present in karst terranes include, but are not
limited to, sinkholes, sinking streams, caves, large springs, and blind valleys.

263 "Key personnel" means the applicant itself and any person employed by the applicant in a managerial capacity, or empowered to make discretionary decisions, with respect to the solid 264 waste or hazardous waste operations of the applicant in Virginia, but shall not include employees 265 exclusively engaged in the physical or mechanical collection, transportation, treatment, storage, 266 267 or disposal of solid or hazardous waste and such other employees as the director may designate by regulation. If the applicant has not previously conducted solid waste or hazardous waste 268 operations in Virginia, the term also includes any officer, director, partner of the applicant, or any 269 270 holder of 5.0% or more of the equity or debt of the applicant. If any holder of 5.0% or more of the equity or debt of the applicant or of any key personnel is not a natural person, the term includes 271 272 all key personnel of that entity, provided that where such entity is a chartered lending institution or a reporting company under the Federal Security and Exchange Act of 1934, the term does not 273 include key personnel of such entity. Provided further that the term means the chief executive 274 officer of any agency of the United States or of any agency or political subdivision of the 275 276 Commonwealth, and all key personnel of any person, other than a natural person, that operates

a landfill or other facility for the disposal, treatment, or storage of nonhazardous solid waste under
 contract with or for one of those governmental entities.

"Lagoon" means a body of water or surface impoundment designed to manage or treat wastewater.

<sup>281</sup> "Land-clearing activities" means the removal of flora from a parcel of land.

<sup>282</sup> "Land-clearing debris" means vegetative waste resulting from land-clearing activities.

283 "Landfill" means a sanitary landfill, an industrial waste landfill, or a 284 construction/demolition/debris landfill.

"Landfill gas" means gas generated as a byproduct of the decomposition of organic materialsin a landfill. Landfill gas consists primarily of methane and carbon dioxide.

<sup>287</sup> "Landfill mining" means the process of excavating solid waste from an existing landfill.

288 "Leachate" means a liquid that has passed through or emerged from solid waste and contains 289 soluble, suspended, or miscible materials from such waste. Leachate and any material with which 290 it is mixed is solid waste; except that leachate that is pumped from a collection tank for 291 transportation to disposal in an offsite facility is regulated as septage, leachate discharged into a 292 waste water collection system is regulated as industrial waste water and leachate that has 293 contaminated groundwater is regulated as contaminated groundwater.

<sup>294</sup> "Lead acid battery" means, for the purposes of this chapter, any wet cell battery.

<sup>295</sup> "Lift" means the daily landfill layer of compacted solid waste plus the cover material.

"Liquid waste" means any waste material that is determined to contain "free liquids" as definedby this chapter.

"Lithified earth material" means all rock, including all naturally occurring and naturally formed
aggregates or masses of minerals or small particles of older rock, that formed by crystallization
of magma or by induration of loose sediments. This term does not include man-made materials,
such as fill, concrete, and asphalt, or unconsolidated earth materials, soil, or regolith lying at or
near the earth's surface.

303 "Litter" means, for purposes of this chapter, any solid waste that is discarded or scattered 304 about a solid waste management facility outside the immediate working area.

"Lower explosive limit" means the lowest concentration by volume of a mixture of explosive
 gases in air that will propagate a flame at 25°C and at atmospheric pressure.

"Materials recovery facility" means a solid waste management facility for the collection,
 processing, and recovery of material such as metals from solid waste or for the production of a
 fuel from solid waste. This does not include the production of a waste-derived fuel product.

"Maximum horizontal acceleration in lithified earth material" means the maximum expected horizontal acceleration depicted on a seismic hazard map, with a 90% or greater probability that the acceleration will not be exceeded in 250 years, or the maximum expected horizontal acceleration based on a site-specific seismic risk assessment.

"Monitoring" means all methods, procedures, and techniques used to systematically analyze,
 inspect, and collect data on operational parameters of the facility or on the quality of air,
 groundwater, surface water, and soils.

317 "Monitoring well" means a well point below the ground surface for the purpose of obtaining318 periodic water samples from groundwater for quantitative and qualitative analysis.

"Mulch" means woody waste consisting of stumps, trees, limbs, branches, bark, leaves and
other clean wood waste that has undergone size reduction by grinding, shredding, or chipping,
and is distributed to the general public for landscaping purposes or other horticultural uses except
composting as defined and regulated under this chapter.

323 "Municipal solid waste" means that waste that is normally composed of residential, 324 commercial, and institutional solid waste and residues derived from combustion of these wastes.

<sup>325</sup> "New CCR landfill" means a CCR landfill or lateral expansion of a CCR landfill that first <sup>326</sup> receives CCR or commences construction after October 19, 2015. A new CCR landfill has <sup>327</sup> commenced construction if the owner or operator has obtained the federal, state, and local <sup>328</sup> approvals or permits necessary to begin physical construction and a continuous onsite, physical <sup>329</sup> construction program had begun after October 19, 2015. Overfills are also considered new CCR <sup>330</sup> landfills.

331 "New CCR surface impoundment" means a CCR surface impoundment or lateral expansion 332 of an existing or new CCR surface impoundment that first receives CCR or commences 333 construction after October 19, 2015. A new CCR surface impoundment has commenced 334 construction if the owner or operator has obtained the federal, state, and local approvals or 335 permits necessary to begin physical construction and a continuous onsite, physical construction 336 program had begun after October 19, 2015.

"New solid waste management facility" means a facility or a portion of a facility that was not
 included in a previous determination of site suitability (Part A approval).

"Nuisance" means an activity that unreasonably interferes with an individual's or the public's
 comfort, convenience or enjoyment such that it interferes with the rights of others by causing
 damage, annoyance, or inconvenience.

"Offsite" means any site that does not meet the definition of onsite as defined in this part.

"Onsite" means the same or geographically contiguous property, which may be divided by public or private right-of-way, provided the entrance and exit to the facility are controlled by the owner or the operator of the facility. Noncontiguous properties owned by the same person, but connected by a right-of-way that he controls and to which the public does not have access, are also considered onsite property.

- <sup>348</sup> "Open burning" means the combustion of solid waste without:
- 349 1. Control of combustion air to maintain adequate temperature for efficient combustion;
- 2. Containment of the combustion reaction in an enclosed device to provide sufficient
   residence time and mixing for complete combustion; and
- 352 3. Control of the combustion products' emission.

"Open dump" means a site on which any solid waste is placed, discharged, deposited, injected, dumped, or spilled so as to present a threat of a release of harmful substances into the environment or present a hazard to human health. Such a site is subject to the Open Dump Criteria in 9VAC20-81-45.

357 "Operating record" means records required to be maintained in accordance with the facility 358 permit or this part (see 9VAC20-81-530).

"Operation" means all waste management activities at a solid waste management facility beginning with the initial receipt of solid waste for treatment, storage, disposal, or transfer and ceasing with the initiation of final closure activities at the solid waste management facility subsequent to the final receipt of waste.

363 "Operator" means the person responsible for the overall operation and site management of a 364 solid waste management facility.

365 "Owner" means the person who owns a solid waste management facility or part of a solid 366 waste management facility.

367 "PCB" means any chemical substance that is limited to the biphenyl molecule that has been
 368 chlorinated to varying degrees or any combination of substances that contain such substance
 369 (see 40 CFR 761.3, as amended).

"Perennial stream" means a well-defined channel that contains water year round during a year
of normal rainfall. Generally, the water table is located above the streambed for most of the year
and groundwater is the primary source for stream flow. A perennial stream exhibits the typical
biological, hydrological, and physical characteristics commonly associated with the continuous
conveyance of water.

375 "Permit" means the written permission of the director to own, operate, or construct a solid 376 waste management facility.

377 "Person" means an individual, corporation, partnership, association, a governmental body, a378 municipal corporation, or any other legal entity.

379 <u>"Planning district 8" means the contiguous area within the boundaries of region 8 established</u>
 380 by the Department of Housing and Community Development pursuant to the Regional
 381 Cooperation Act (Code of Virginia, Title 15.2, Chapter 42).

"Point source" means any discernible, confined, and discrete conveyance, including but not
limited to any pipe, ditch, channel, tunnel, conduit, well, discrete fissure, container, rolling stock,
vessel, or other floating craft, from which pollutants are or may be discharged. Return flows from
irrigated agriculture are not included.

"Pollutant" means any substance that causes or contributes to, or may cause or contribute to,environmental degradation when discharged into the environment.

"Poor foundation conditions" means those areas where features exist that indicate that a
 natural or man-induced event may result in inadequate foundation support for the structural
 components of a solid waste management facility.

"Postclosure" means the requirements placed upon solid waste disposal facilities after closure
 to ensure environmental and public health safety for a specified number of years after closure.

"Process rate" means the maximum rate of waste acceptance that a solid waste management
 facility can process for treatment and storage. This rate is limited by the capabilities of equipment,
 personnel, and infrastructure.

396 "Processing" means preparation, treatment, or conversion of waste by a series of actions,397 changes, or functions that bring about a desired end result.

"Professional engineer" means an engineer licensed to practice engineering in the
 Commonwealth as defined by the rules and regulations set forth by the Board for Architects,
 Professional Engineers, Land Surveyors, Certified Interior Designers and Landscape Architects
 (18VAC10-20).

402 "Professional geologist" means a geologist licensed to practice geology in the Commonwealth
403 as defined by the rules and regulations set forth by the Board for Professional Soil Scientists,
404 Wetland Professionals, and Geologists (18VAC145-40).

Progressive cover" means cover material placed over the working face of a solid waste
 disposal facility advancing over the deposited waste as new wastes are added keeping the
 exposed area to a minimum.

408 "Putrescible waste" means solid waste that contains organic material capable of being 409 decomposed by micro-organisms and cause odors.

"Qualified groundwater scientist" means a scientist or engineer who has received a baccalaureate or postgraduate degree in the natural sciences or engineering and has sufficient training and experience in groundwater hydrology and related fields as may be demonstrated by professional certifications or completion of accredited university programs that enable that individual to make sound professional judgments regarding groundwater monitoring, contaminant fate and transport, and corrective action. 416 "RCRA" means the Solid Waste Disposal Act. as amended by the Resource Conservation and Recovery Act of 1976 (42 USC § 6901 et seq.), the Hazardous and Solid Waste Amendments 417 418 of 1984, and any other applicable amendments to these laws.

419 "Reclaimed material" means a material that is processed or reprocessed to recover a usable 420 product or is regenerated to a usable form.

421 "Refuse" means all solid waste products having the character of solids rather than liquids and that are composed wholly or partially of materials such as garbage, trash, rubbish, litter, residues 422 from clean up of spills or contamination, or other discarded materials. 423

"Refuse-derived fuel (RDF)" means a type of municipal solid waste produced by processing 424 municipal solid waste through shredding and size classification. This includes all classes of 425 426 refuse-derived fuel including low-density fluff refuse-derived fuel through densified refuse-derived fuel and pelletized refuse-derived fuel. 427

428 "Regulated hazardous waste" means a solid waste that is a hazardous waste, as defined in 429 the Virginia Hazardous Waste Management Regulations (9VAC20-60), that is not excluded from 430 those regulations as a hazardous waste.

431 "Regulated medical waste" means solid wastes so defined by the Regulated Medical Waste 432 Management Regulations (9VAC20-120)(9VAC20-121) as promulgated by the Virginia Waste 433 Management Board.

"Release" means, for the purpose of this chapter, any spilling, leaking, pumping, pouring, 434 emitting, emptying, discharging, injection, escaping, leaching, dumping, or disposing into the 435 environment solid wastes or hazardous constituents of solid wastes (including the abandonment 436 437 or discarding of barrels, containers, and other closed receptacles containing solid waste). This 438 definition does not include any release that results in exposure to persons solely within a workplace; release of source, byproduct, or special nuclear material from a nuclear incident, as 439 those terms are defined in the Atomic Energy Act of 1954 (68 Stat. 923); and the normal 440 441 application of fertilizer. For the purpose of this chapter, release also means substantial threat of release. 442

"Remediation waste" means all solid waste, including all media (groundwater, surface water, 443 444 soils, and sediments) and debris, that are managed for the purpose of remediating a site in accordance with 9VAC20-81-45 or Part III (9VAC20-81-100 et seq.) of this chapter or under the 445 Voluntary Remediation Regulations (9VAC20-160) or other regulated remediation program under 446 447 DEQ oversight. For a given facility, remediation wastes may originate only from within the boundary of that facility, and may include wastes managed as a result of remediation beyond the 448 boundary of the facility. Hazardous wastes as defined in 9VAC20-60, as well as "new" or "as 449 generated" wastes, are excluded from this definition. 450

"Remediation waste management unit" or "RWMU" means an area within a facility that is 451 designated by the director for the purpose of implementing remedial activities required under this 452 chapter or otherwise approved by the director. An RWMU shall only be used for the management 453 of remediation wastes pursuant to implementing such remedial activities at the facility. 454

- 455 "Responsible official" means one of the following:
- 456 1. For a business entity, such as a corporation, association, limited liability company, or cooperative: a duly authorized representative of such business entity if the representative 457 is responsible for the overall operation of one or more operating facilities applying for or 458 subject to a permit. The authority to sign documents must be assigned or delegated to 459 such representative in accordance with procedures of the business entity; 460

2. For a partnership or sole proprietorship: a general partner or the proprietor, respectively; 461 or

462

463
464
464
464
465
465
466
466
466
467
467
3. For a municipality, state, federal, or other public agency: a duly authorized representative of the locality if the representative is responsible for the overall operation of one or more operating facilities applying for or subject to a permit. The authority to sign documents must be assigned or delegated to such representative in accordance with procedures of the locality.

"Rubbish" means combustible or slowly putrescible discarded materials that include but are
not limited to trees, wood, leaves, trimmings from shrubs or trees, printed matter, plastic and
paper products, grass, rags and other combustible or slowly putrescible materials not included
under the term "garbage."

472 "Runoff" means any rainwater, leachate, or other liquid that drains over land from any part of473 a solid waste management facility.

474 "Run-on" means any rainwater, wastewater, leachate, or other liquid that drains over land onto475 any part of the solid waste management facility.

476 "Salvage" means the authorized, controlled removal of waste materials from a solid waste477 management facility.

"Sanitary landfill" means an engineered land burial facility for the disposal of household waste
that is so located, designed, constructed, and operated to contain and isolate the waste so that it
does not pose a substantial present or potential hazard to human health or the environment. A
sanitary landfill also may receive other types of solid wastes, such as commercial solid waste,
nonhazardous sludge, hazardous waste from very small quantity generators, construction
demolition debris, and nonhazardous industrial solid waste.

484 "Saturated zone" means that part of the earth's crust in which all voids are filled with water.

485 "Scavenging" means the unauthorized or uncontrolled removal of waste materials from a solid486 waste management facility.

487 "Scrap metal" means metal parts such as bars, rods, wire, empty containers, or metal pieces
488 that are discarded material and can be used, reused, or reclaimed.

489 "Secondary containment" means an enclosure into which a container or tank is placed for the490 purpose of preventing discharge of wastes to the environment.

491 "Seismic impact zone" means an area with a 10% or greater probability that the maximum
492 horizontal acceleration in lithified earth material, expressed as a percentage of the earth's
493 gravitational pull (g), will exceed 0.10g in 250 years.

"Semiannual" means an interval corresponding to approximately 180 days. For the purposes
 of scheduling monitoring activities, sampling within 30 days of the 180-day interval will be
 considered semiannual.

"Site" means all land and structures, other appurtenances, and improvements on them used
for treating, storing, and disposing of solid waste. This term includes adjacent land within the
facility boundary used for the utility systems such as repair, storage, shipping or processing areas,
or other areas incident to the management of solid waste.

"Sludge" means any solid, semi-solid or liquid waste generated from a municipal, commercial
 or industrial wastewater treatment plant, water supply treatment plant, or air pollution control
 facility exclusive of treated effluent from a wastewater treatment plant.

"Small landfill" means a landfill that disposed of 100 tons/day or less of solid waste during a
representative period prior to October 9, 1993, and did not dispose of more than an average of
100 tons/day of solid waste each month between October 9, 1993, and April 9, 1994.

507 "Solid waste" means any of those materials defined as "solid waste" in 9VAC20-81-95.

508 "Solid waste disposal facility" means a solid waste management facility at which solid waste 509 will remain after closure. 510 "Solid waste management facility" or "SWMF" means a site used for planned treating, storing, 511 or disposing of solid waste. A facility may consist of several treatment, storage, or disposal units.

512 "Special wastes" means solid wastes that are difficult to handle, require special precautions
513 because of hazardous properties, or the nature of the waste creates waste management problems
514 in normal operations. (See Part VI (9VAC20-81-610 et seq.) of this chapter.)

515 "Speculatively accumulated material" means any material that is accumulated before being 516 used, reused, or reclaimed or in anticipation of potential use, reuse, or reclamation. Materials are 517 not being accumulated speculatively when they can be used, reused, or reclaimed, have a 518 feasible means of use, reuse, or reclamation available and 75% of the materials accumulated are 519 being removed from the facility annually.

520 "State waters" means all water, on the surface and under the ground, wholly or partially within, 521 or bordering the Commonwealth, or within its jurisdiction.

522 "Storage" means the holding of waste, at the end of which the waste is treated, disposed, or 523 stored elsewhere.

524 "Structural fill" means an engineered fill with a projected beneficial end use, constructed using 525 soil or fossil fuel combustion products, when done in accordance with this chapter, spread and 526 compacted with proper equipment, and covered with a vegetated soil cap.

527 "Sudden event" means a one-time, single event such as a sudden collapse or a sudden, quick
528 release of contaminants to the environment. An example would be the sudden loss of leachate
529 from an impoundment into a surface stream caused by failure of a containment structure.

530 "Surface impoundment" or "impoundment" means a facility or part of a facility that is a natural 531 topographic depression, man-made excavation, or diked area formed primarily of earthen 532 materials (although it may be lined with man-made materials), that is designed to hold an 533 accumulation of liquid wastes or wastes containing free liquids and that is not an injection well.

"Surface waters" means all state waters that are not groundwater as defined in § 62.1-255 of
the Code of Virginia.

"SW-846" means Test Methods for Evaluating Solid Waste, Physical/Chemical Methods, EPA
Publication SW-846, Second Edition, 1982 as amended by Update I (April, 1984), and Update II
(April, 1985) and the third edition, November, 1986, as amended.

Tank" means a stationary device, designed to contain an accumulation of liquid or semi-liquid
 components of solid waste that is constructed primarily of nonearthen materials that provide
 structural support.

TEF" or "Toxicity Equivalency Factor" means a factor developed to account for different
toxicities of structural isomers of polychlorinated dibenzodioxins and dibenzofurans and to relate
them to the toxicity of 2,3,7,8-tetrachloro dibenzo-p-dioxin.

Terminal" means the location of transportation facilities such as classification yards, docks,
airports, management offices, storage sheds, and freight or passenger stations, where solid waste
that is being transported may be loaded, unloaded, transferred, or temporarily stored.

548 "Thermal treatment" means the treatment of solid waste in a device that uses elevated 549 temperature as the primary means to change the chemical, physical, or biological character, or 550 composition of the solid waste.

551 "Tire chip" means a material processed from waste tires that is a nominal two square inches 552 in size, and ranges from 1/4 inch to four inches in any dimension. Tire chips contain no wire 553 protruding more than 1/4 inch.

554 "Tire shred" means a material processed from waste tires that is a nominal 40 square inches 555 in size, and ranges from four inches to 10 inches in any dimension. 556 "Transfer station" means any solid waste storage or collection facility at which solid waste is 557 transferred from collection vehicles to haulage vehicles for transportation to a central solid waste 558 management facility for disposal, incineration, or resource recovery.

559 "Trash" means combustible and noncombustible discarded materials and is used 560 interchangeably with the term rubbish.

<sup>561</sup> "Treatment" means, for the purpose of this chapter, any method, technique, or process, <sup>562</sup> including but not limited to incineration, designed to change the physical, chemical, or biological <sup>563</sup> character or composition of any waste to render it more stable, safer for transport, or more <sup>564</sup> amenable to use, reuse, reclamation, recovery, or disposal.

565 "Underground source of drinking water" means an aquifer or its portion:

566

Which contains water suitable for human consumption; or

2. In which the groundwater contains less than 10,000 mg/liter total dissolved solids.

<sup>568</sup> "Unit" means a discrete area of land used for the disposal of solid waste.

569 "Unstable area" means a location that is susceptible to natural or human-induced events or 570 forces capable of impairing the integrity of some or all of the landfill structural components 571 responsible for preventing releases from a landfill. Unstable areas can include poor foundation 572 conditions, areas susceptible to mass movements, and karst terranes.

573 "Uppermost aquifer" means the geologic formation nearest the natural ground surface that is 574 an aquifer, as well as, lower aquifers that are hydraulically interconnected with this aquifer within 575 the facility boundary.

576 "Used or reused material" means a material that is either:

577 1. Employed as an ingredient (including use as an intermediate) in a process to make a 578 product, excepting those materials possessing distinct components that are recovered as 579 separate end products; or

580 2. Employed in a particular function or application as an effective substitute for a 581 commercial product or natural resources.

582 "Vector" means a living animal, insect, or other arthropod that transmits an infectious disease 583 from one organism to another.

584 "Vegetative waste" means decomposable materials generated by yard and lawn care or land585 clearing activities and includes, but is not limited to, leaves, grass trimmings, woody wastes such
586 as shrub and tree prunings, bark, limbs, roots, and stumps.

587 "Vermicomposting" means the controlled and managed process by which live worms convert 588 organic residues into fertile excrement.

589 "Vertical design capacity" means the maximum design elevation specified in the facility's 590 permit or if none is specified in the permit, the maximum elevation based on a 3:1 slope from the 591 waste disposal unit boundary.

<sup>592</sup> "Very small quantity generator" means a generator of hazardous waste as defined in 40 CFR <sup>593</sup> 260.10 as incorporated by reference in 9VAC20-60-260 that generates less than or equal to the <sup>594</sup> following amounts in a calendar month: (i) 100 kilograms of nonacute hazardous waste; (ii) one <sup>595</sup> kilogram of acute hazardous waste; and (iii) 100 kilograms of any residue or contaminated soil, <sup>596</sup> water, or other debris resulting from the cleanup of a spill into or on any land or water of acute <sup>597</sup> hazardous waste.

"VPDES" (Virginia Pollutant Discharge Elimination System) means the Virginia system for the
issuance of permits pursuant to the Permit Regulation (9VAC25-31), the State Water Control Law
(§ 62.1-44.2 et seq. of the Code of Virginia), and § 402 of the Clean Water Act (33 USC § 1251
et seq.).

"Washout" means carrying away of solid waste by waters of the base flood.

<sup>603</sup> "Waste-derived fuel product" means a solid waste or combination of solid wastes that have <sup>604</sup> been treated (altered physically, chemically, or biologically) to produce a fuel product with a <sup>605</sup> minimum heating value of 5,000 BTU/lb. Solid wastes used to produce a waste-derived fuel <sup>606</sup> product must have a heating value, or act as binders, and may not be added to the fuel for the <sup>607</sup> purpose of disposal. Waste ingredients may not be listed or characteristic hazardous wastes. The <sup>608</sup> fuel product must be stable at ambient temperature, and not degraded by exposure to the <sup>609</sup> elements. This material may not be "refuse derived fuel (RDF)" as defined in 9VAC5-40-890.

"Waste management boundary" means the vertical plane located at the boundary line of the
 area approved in the Part A application for the disposal of solid waste and storage of leachate.
 This vertical plane extends down into the uppermost aquifer and is within the facility boundary.

613 "Waste pile" means any noncontainerized accumulation of nonflowing, solid waste that is used 614 for treatment or storage.

<sup>615</sup> "Waste tire" means a tire that has been discarded because it is no longer suitable for its <sup>616</sup> original intended purpose because of wear, damage or defect. (See 9VAC20-150 for other <sup>617</sup> definitions dealing with the waste tire program.)

<sup>618</sup> "Wastewaters" means, for the purpose of this chapter, wastes that contain less than 1.0% by <sup>619</sup> weight total organic carbon (TOC) and less than 1.0% by weight total suspended solids (TSS).

620 "Water pollution" means such alteration of the physical, chemical, or biological properties of 621 any state water as will or is likely to create a nuisance or render such waters:

- 6221. Harmful or detrimental or injurious to the public health, safety, or welfare, or to the health623of animals, fish, or aquatic life or plants;
- 624 2. Unsuitable, with reasonable treatment, for use as present or possible future sources of 625 public water supply; or
- 626 3. Unsuitable for recreational, commercial, industrial, agricultural, or other reasonable 627 uses, provided that:
- a. An alteration of the physical, chemical, or biological properties of state waters or a
  discharge or deposit of sewage, industrial wastes, or other wastes to state waters by
  any owner that by itself is not sufficient to cause pollution but which in combination
  with such alteration or discharge or deposit to state waters by other persons is
  sufficient to cause pollution;
- b. The discharge of untreated sewage by any person into state waters; and
- 634c. The contribution to the degradation of water quality standards duly established by635the State Water Control Board, are "pollution" for the terms and purposes of this636chapter.
- "Water table" means the upper surface of the zone of saturation in groundwaters in which thehydrostatic pressure is equal to the atmospheric pressure.
- "Waters of the United States" or "waters of the U.S." means:
- 640 1. All waters that are currently used, were used in the past, or may be susceptible to use
  641 in interstate or foreign commerce, including all waters that are subject to the ebb and flow
  642 of the tide;
- 643 2. All interstate waters, including interstate "wetlands";
- All other waters such as intrastate lakes, rivers, streams (including intermittent streams),
   mud flats, sand flats, "wetlands," sloughs, prairie potholes, wet meadows, playa lakes, or
   natural ponds the use, degradation, or destruction of which would affect or could affect
   interstate or foreign commerce including:

#### a. Any such waters that are or could be used by interstate or foreign travelers for 648 recreational or other purposes; 649

- b. Any such waters from which fish or shellfish are or could be taken and sold in 650 651 interstate or foreign commerce;
- c. Any such waters that are used or could be used for industrial purposes by industries 652 in interstate commerce: 653
- 654 d. All impoundments of waters otherwise defined as waters of the United States under this definition; 655
- e. Tributaries of waters identified in subdivisions 3 a through d of this definition; 656
- 657 f. The territorial sea; and
- g. Wetlands adjacent to waters (other than waters that are themselves wetlands) 658 659 identified in subdivisions 3 a through f of this definition.
- "Wetlands" means those areas that are defined by the federal regulations under 33 CFR Part 660 328, as amended. 661
- "White goods" means any stoves, washers, hot water heaters, and other large appliances. 662
- "Working face" means that area within a landfill that is actively receiving solid waste for 663 compaction and cover. 664
- "Yard waste" means a subset of vegetative waste and means decomposable waste materials 665 generated by yard and lawn care and includes leaves, grass trimmings, brush, wood chips, and 666 shrub and tree trimmings. Yard waste shall not include roots or stumps that exceed 12 inches in 667 668 diameter.
- 9VAC20-81-90. Relationship with other regulations promulgated by the Virginia Waste 669 670 Management Board.
- A. Virginia Hazardous Waste Management Regulations (9VAC20-60). 671
- 1. Solid wastes that have been declared hazardous or a universal waste by the generator 672 673 in accordance with 40 CFR 262.11, as amended, or that are regulated as hazardous wastes by the Commonwealth or another state, and will be treated, stored, or disposed of 674 in Virginia shall be managed in accordance with the requirements of 9VAC20-60 and not 675 9VAC20-81. 676
- 2. Any material from a state other than Virginia that is classified as a hazardous waste in 677 that state shall be managed in accordance with 9VAC20-60. 678
- 3. Wastes generated by generators who are conditionally exempt pursuant to 40 CFR 679 680 261.5 may be managed in solid waste management facilities provided that:
- 681 a. (i) A specific approval is obtained from the director for acceptance of the material at a facility with an approved liner and leachate collection system; or (ii) it is included in 682 the facility permit; and 683
- 684
  - b. Records are kept of the actual amount, type, and source of these wastes.

B. Regulated Medical Waste Management Regulations (9VAC20-120)(9VAC20-121). Solid 685 wastes that are defined as regulated medical wastes by the Regulated Medical Waste 686 687 Management Regulations shall be managed in accordance with those regulations. Regulated medical wastes that are excluded or exempt by <u>9VAC20-1209VAC20-121</u> shall be regulated by 688 this chapter. 689

C. Financial Assurance Regulations for Solid Waste Disposal, Transfer, and Treatment 690 Facilities (9VAC20-70). 9VAC20-70 specifies the requirements for financial assurance and 691 allowable financial assurance mechanisms. Solid waste management facilities shall provide 692 financial assurance in accordance with 9VAC20-70. 693

D. Solid Waste Management Facility Permit Action Fees and Annual Fees (9VAC20-90). All applicants for solid waste management facility permits are required to pay a fee in accordance with the schedule shown in 9VAC20-90. All solid waste management facilities shall pay annual fees in accordance with 9VAC20-90, as applicable.

E. Solid Waste Planning and Recycling Regulations (9VAC20-130). 9VAC20-130 establishes
 a framework for local governments to plan for solid waste management needs and a mechanism
 for tracking recycling rates and solid waste management plan contents.

F. Transportation of Solid and Medical Wastes on State Waters (9VAC20-170). 9VAC20-170 establishes the standards and procedures pertaining to the commercial transport, loading and offloading of solid wastes or regulated medical wastes upon the navigable waters of the Commonwealth.

G. Voluntary Remediation Regulations (9VAC20-160). 9VAC20-160 establishes standards and procedures for the Virginia Voluntary Remediation Program.

H. Coal Combustion Byproduct Regulations (9VAC20-85). 9VAC20-85 establishes standards for the use of fossil fuel combustion products, which are not subject to requirements of this chapter, and establishes standards for siting, design, construction, operation, and administrative procedures pertaining to their use, reuse, or reclamation other than in a manner addressed by this chapter.

## 712 **9VAC20-81-140. Operation requirements.**

713 The operation of all sanitary, CDD, and industrial landfills shall be governed by the standards set forth in this section. Landfill operations will be detailed in an operations manual that shall be 714 maintained in the operating record in accordance with 9VAC20-81-485. This operations manual 715 will include an operations plan, an inspection plan, a health and safety plan, an unauthorized 716 waste control plan, an emergency contingency plan, and a landscaping plan meeting the 717 requirements of this section and 9VAC20-81-485. This manual shall be made available to the 718 719 department when requested. If the applicable standards of this chapter and the landfill's 720 Operations Manual conflict, this chapter shall take precedence.

- A. Landfill operational performance standards.
- 1. Safety hazards to operating personnel shall be controlled through an active safety
   program consistent with the requirements of 29 CFR Part 1910, as amended.
- A groundwater monitoring program meeting the requirements of 9VAC20-81-250 shall
   be implemented, as applicable.
- A corrective action program meeting the requirements of 9VAC20-81-260 is required
   whenever the groundwater protection standard is exceeded at statistically significant
   levels.
- 729 4. Open burning at active landfills.
- 730a. Owners or operators shall ensure that the units do not violate any applicable731requirements developed by the State Air Pollution Control Board or promulgated by732the EPA administrator pursuant to § 110 of the Clean Air Act, as amended (42 USC733§§ 7401 to 7671q).
- b. Open burning of solid waste, except for infrequent burning of agricultural wastes,
  silvicultural wastes, land-clearing debris, diseased trees, or debris from emergency
  cleanup operations is prohibited. There shall be no open burning permitted on areas
  where solid waste has been disposed of or is being used for active disposal.
- c. The owner or operator shall be responsible for extinguishing any fires that may occur
  at the facility. A fire control plan will be developed that outlines the response of facility
  personnel to fires. The fire control plan will be provided as an attachment to the

741 emergency contingency plan required under the provisions of 9VAC20-81-485. The fire control plan will be available for review upon request by the public. There shall be 742 743 no open burning permitted on areas where solid waste has been disposed or is being used for active disposal. 744 5. Except as provided in 9VAC20-81-130 K, owners or operators shall implement a gas 745 management plan in accordance with 9VAC20-81-200 to control landfill gas such that: 746 a. The concentration of methane gas generated by the landfill does not exceed 25% 747 of the lower explosive limit for methane in landfill structures (excluding gas control or 748 recovery system components); and 749 b. The concentration of methane gas does not exceed the lower explosive limit for 750 methane at the facility boundary. 751 752 6. Landfills shall not: 753 a. Allow leachate from the landfill to drain or discharge into surface waters except 754 when treated onsite and discharged into surface water as authorized under a VPDES Permit (9VAC25-31). 755 b. Cause a discharge of pollutants into waters of the United States, including wetlands, 756 that violates any requirements of the Clean Water Act (33 USC § 1251 et seg.). 757 including, but not limited to, the VPDES requirements and Virginia Water Quality 758 759 Standards (9VAC25-260). c. Cause the discharge of a nonpoint source of pollution to waters of the United States, 760 761 including wetlands, that violates any requirement of an areawide or statewide water quality management plan that has been approved under § 208 or 319 of the Clean 762 763 Water Act (33 USC § 1251 et seq.), as amended or violates any requirement of the Virginia Water Quality Standards (9VAC25-260). 764 d. Allow solid waste to be deposited in or to enter any surface waters or groundwaters. 765 7. Owners or operators shall maintain the run-on/runoff control systems designed and 766 constructed in accordance with 9VAC20-81-130 H. 767 768 8. Access to sanitary, CDD, or noncaptive industrial landfills shall be permitted only when an attendant is on duty and only during daylight hours, unless otherwise specified in the 769 770 landfill permit. 771 9. Fencing or other suitable control means shall be used to control litter migration. All litter blown from the landfill operations shall be collected on a weekly basis. 772 10. Odors and vectors shall be effectively controlled so they do not constitute nuisances 773 or hazards. Odor hazard or nuisances shall be controlled in accordance with 9VAC20-81-774 200 D. Disease vectors shall be controlled using techniques for the protection of human 775 776 health and the environment. 11. If salvaging is allowed by a landfill, it shall not interfere with operation of the landfill 777 and shall not create hazards or nuisances. 778 12. Fugitive dust and mud deposits on main offsite roads and access roads shall be 779 minimized at all times to limit nuisances. Dust shall be controlled to meet the requirements 780 781 of Article 1 (9VAC5-40-60 et seq.) of Part II of 9VAC5-40. 782 13. Internal roads in the landfill shall be maintained to be passable in all weather by 783 ordinary vehicles. All operation areas and units shall be accessible. 784 14. All landfill appurtenances listed in 9VAC20-81-130 shall be properly maintained and operated as designed and approved in the facility's permit. 785 15. Adequate numbers and types of properly maintained equipment shall be available to 786 a landfill for operation. Provision shall be made for substitute equipment to be available or 787

- alternate means implemented to achieve compliance with subdivision B 1, C 1, or D 1 of
  this section, as applicable, within 24 hours should the former become inoperable or
  unavailable. Operators with training appropriate to the tasks they are expected to perform
  and in sufficient numbers for the complexity of the site shall be on the site whenever it is
  in operation.
- 16. Self-Inspection, Each landfill shall implement an inspection routine including a 793 794 schedule for inspecting all applicable major aspects of facility operations necessary to 795 ensure compliance with the requirements of this chapter. Records of these inspections 796 must be maintained in the operating record and available for review. At a minimum, the following aspects of the facility shall be inspected on a monthly basis: erosion and 797 798 sediment controls, storm water conveyance system, leachate collection system, safety and emergency equipment, internal roads, and operating equipment. The groundwater 799 monitoring system and gas management system shall be inspected at a rate consistent 800 801 with the system's monitoring frequency.
- 17. Records to include, at a minimum, date of receipt, quantity by weight or volume, and
  origin shall be maintained on solid waste received and processed to fulfill the applicable
  requirements of the Solid Waste Information and Assessment Program under 9VAC2081-80 and the Control Program for Unauthorized Waste under 9VAC20-81-100 E. Such
  records shall be made available to the department for examination or use when requested.
- B. In addition to the standards in subsection A of this section, sanitary landfills shall also comply with the following:
- 809 1. Compaction and cover requirements.
- 810a. Unless provided otherwise in the permit, solid waste shall be spread into two-foot811layers or less and compacted at the working face, which shall be confined to the812smallest area practicable.
- 813b. Lift heights shall be sized in accordance with daily waste volumes. Lift height is not814recommended to exceed 10 feet.
- c. Daily cover consisting of at least six inches of compacted soil or other approved 815 material shall be placed upon and maintained on all exposed solid waste prior to the 816 end of each operating day, or at more frequent intervals if necessary, to control 817 disease vectors, fires, odors, blowing litter, and scavenging. Alternate materials of an 818 alternate thickness may be approved by the department if it has been demonstrated 819 that the alternate material and thickness control disease vectors, fires, odors, blowing 820 litter, and scavenging without presenting a threat to human health and the 821 environment. At least three days of acceptable cover soil or approved material at the 822 average usage rate shall be maintained at the landfill or readily available at all times. 823
- 824d. Intermediate cover of at least six inches of additional compacted soil shall be applied825and maintained whenever an additional lift of refuse is not to be applied within 30 days.826Further, all areas with intermediate cover exposed shall be inspected as needed, but827not less than weekly. Additional cover material shall be placed on all cracked, eroded,828and uneven areas as required to maintain the integrity of the intermediate cover829system.
- e. Final cover construction will be initiated and maintained in accordance with the requirements of 9VAC20-81-160 D 2 when the following pertain:
- (1) An additional lift of solid waste is not to be applied within one year, or a longer
   period as required by the facility's phased development.
- (2) Any area of a landfill attains final elevation and within 90 days after such elevation
   is reached or longer if specified in the landfill's approved closure plan.

836 837	(3) An entire landfill's permit is terminated for any reason, and within 90 days of such denial or termination.		
838	f. Vegetation shall be established and maintained on all exposed final cover material		
839	within four months after placement, or as specified by the department when seasonal		
840	conditions do not permit. Mowing will be conducted a minimum of once a year or at a		
841	frequency suitable for the vegetation and climate.		
842	g. Areas where waste has been disposed that have not received waste within 30 days		
843	will not have slopes exceeding the final cover slopes specified in the permit or 33%		
844	unless steeper slopes are approved in the permit.		
845	2. The active working face of a sanitary landfill shall be kept as small as practicable,		
846	determined by the tipping demand for unloading.		
847	3. A sanitary landfill that is located within 10,000 feet of any airport runway used for turbojet		
848			
849	in such a manner that the landfill does not increase or pose additional bird hazards to		
850	aircraft.		
851	4. Sanitary landfills shall not dispose of the following wastes, except as specifically		
852	authorized by the landfill permit or by the department:		
853	a. Free liquids.		
854	(1) Bulk or noncontainerized liquid waste, unless:		
855	(a) The waste is household waste; or		
856	(b) The waste is gas condensate derived from that landfill;		
857	(c) The waste is leachate derived from that landfill and the landfill is designed with a		
858	composite liner and leachate collection system as described in 9VAC20-81-130 J 1 a		
859	and 9VAC20-81-130 L; or		
860	(2) Containers holding liquid waste, unless:		
861	(a) The container is a small container similar in size to that normally found in household		
862	waste;		
863	(b) The container is designed to hold liquids for use other than storage; or		
864	(c) The waste is household waste.		
865	b. Regulated hazardous wastes as defined by the Virginia Hazardous Waste		
866	Management Regulations (9VAC20-60).		
867	c. Solid wastes, residues, or soils containing more than 1.0 ppb (parts per billion) TEF		
868	(dioxins).		
869	d. Solid wastes, residues, or soils containing 50.0 ppm (parts per million) or more of		
870	PCB's except as allowed under the provisions of 9VAC20-81-630.		
871	e. Sludges that have not been dewatered.		
872	f. Contaminated soil unless approved by the department in accordance with the		
873	requirements of 9VAC20-81-610 or 9VAC20-81-660.		
874	g. Regulated medical waste as specified in the Regulated Medical Waste Management		
875	Regulations ( <del>9VAC20-120)(</del> 9VAC20-121).		
876	5. Chloroflourocarbons, hydrochlorofluorocarbons, and PCBs must be removed from		
877	white goods prior to placement on the working face.		
878	C. In addition to the standards in subsection A of this section, Construction/demolition/debris		
879	landfills shall also comply with the following:		
880	1. Compaction and cover requirements.		

880 1. Compaction and cover requirements.

- a. Waste materials shall be compacted in shallow layers during the placement of
  disposal lifts to minimize differential settlement.
- b. Compacted soil cover shall be applied as needed for safety and aesthetic purposes.
  A minimum one-foot thick progressive cover shall be maintained weekly such that the
  top of the lift is fully covered at the end of the work week. If the landfill accepts Category
  I or II nonfriable asbestos-containing material for disposal, daily soil cover shall be
  placed upon all exposed Category I or II nonfriable asbestos-containing material prior
  to the end of each operating day. The open working face of a landfill shall be kept as
  small as practicable, determined by the tipping demand for unloading.
- c. When waste deposits have reached final elevations, or disposal activities are interrupted for 15 days or more, waste deposits shall receive a one-foot thick intermediate cover unless soil has already been applied in accordance with subdivision 1 b of this subsection and be graded to prevent ponding and to accelerate surface run-off.
- 895d. Final cover construction will be initiated and maintained in accordance with the896requirements of 9VAC20-81-160 D 2 when the following pertain:
- 897 (1) An additional lift of solid waste is not to be applied within one year, or a longer
   898 period as required by the facility's phased development.
- (2) Any area of a landfill attains final elevation and within 90 days after such elevation
   is reached or longer if specified in the landfill's approved closure plan.
- 901 (3) An entire landfill's permit is terminated for any reason, and within 90 days of such 902 denial or termination.
- e. Vegetation shall be established and maintained on all exposed final cover material
  within four months after placement, or as specified by the department when seasonal
  conditions do not permit. Mowing will be conducted a minimum of once a year or at a
  frequency suitable for the vegetation and climate.
- 907f. Areas where waste has been disposed that have not received waste within 30 days908will not have slopes exceeding the final cover slopes specified in the permit or 33%.
- 2. Chloroflourocarbons, hydrochlorofluorocarbons, and PCBs must be removed fromwhite goods prior to placement on the working face.
- D. In addition to the standards in subsection A of this section, Industrial Landfills shall also comply with the following:
- 913 1. Compaction and cover requirements.
- 914a. Unless provided otherwise in the permit, solid waste shall be spread and compacted915at the working face, which shall be confined to the smallest area practicable.
- 916b. Lift heights shall be sized according to the volume of waste received daily and the917nature of the industrial waste. A lift height is not required for materials such as fly ash918that are not compactable.
- c. Where it is necessary for the specific waste, such as Category I or II nonfriable 919 asbestos-containing material, daily soil cover, or other suitable material shall be placed 920 921 upon all exposed solid waste prior to the end of each operating day. For wastes such as fly ash and bottom ash from burning of fossil fuels, periodic cover to minimize 922 923 exposure to precipitation and control dust or dust control measures such as surface wetting or crusting agents shall be applied. At least three days of acceptable cover soil 924 or approved material at the average usage rate shall be maintained at the fill at all 925 926 times at facilities where daily cover is required unless an offsite supply is readily available on a daily basis. 927

928 d. Intermediate cover of at least one foot of compacted soil shall be applied whenever an additional lift of refuse is not to be applied within 30 days unless the owner or 929 operator demonstrates to the satisfaction of the director that an alternate cover 930 material or an alternate schedule will be protective of public health and the 931 environment. In the case of facilities where fossil fuel combustion products are 932 removed for beneficial use, intermediate cover must be applied in any area where ash 933 has not been placed or removed for 30 days or more. Further, all areas with 934 intermediate cover exposed shall be inspected as needed but not less than weekly 935 936 and additional cover material shall be placed on all cracked, eroded, and uneven areas as required to maintain the integrity of the intermediate cover system. 937

- e. Final cover construction will be initiated in accordance with the requirements of
   9VAC20-81-160 D 2 when the following pertain:
- 940 (1) When an additional lift of solid waste is not to be applied within two years or a941 longer period as required by the facility's phased development.
- 942 (2) When any area of a landfill attains final elevation and within 90 days after such 943 elevation is reached or longer if specified in the landfill's approved closure plan.
- 944 (3) When a landfill's permit is terminated within 90 days of such denial or termination.
- 945f. Vegetation shall be established and maintained on all exposed final cover material946within four months after placement, or as otherwise specified by the department when947seasonal conditions do not otherwise permit. Mowing will be conducted a minimum of948once a year or at a frequency suitable for the vegetation and climate.
- 949
  950
  951
  2. Incinerator and air pollution control residues containing no free liquids shall be incorporated into the working face and covered at such intervals as necessary to minimize them from becoming airborne.

## 952 **9VAC20-81-460.** Part A permit application.

The following information shall be included in the Part A permit application for all solid waste management facilities unless otherwise specified in this section. All plans and drawings of the Part A application shall be certified by a professional engineer or professional geologist.

A. The Part A permit application consists of a letter stating the type of the facility for which the permit application is made and the certification required in subsection I of this section. The applicant shall submit the completed DEQ Form SW PTA (Part A Permit Application Form) and all required information and attachments as detailed in this section.

B. A key map of the Part A permit application, delineating the general location of the proposed facility, shall be prepared and attached as part of the application. The key map shall be plotted on a seven and one-half minute U.S. Geological Survey topographical quadrangle. The quadrangle shall be the most recent revision available, shall include the name of the quadrangle and shall delineate a minimum of one mile from the perimeter of the proposed facility boundaries. One or more maps may be utilized where necessary to insure clarity of the information submitted.

- 966 C. A vicinity map shall be prepared and attached as part of the application. This vicinity map shall have a minimum scale of one inch equals 200 feet (1" = 200') and shall delineate an area of 967 500 feet from the perimeter of the property line of the proposed facility. A vicinity map may be 968 prepared with a reduced scale if it does not fit in a sheet with the required minimum scale and 969 970 multiple sheets may be used to meet the requirement of minimum scale. The vicinity maps may be an enlargement of a U.S. Geological Survey topographical guadrangle or a recent aerial 971 photograph. Notes may be provided in the map if one or more of the following are not present 972 within the delineated area. The vicinity map shall depict the following: 973
- 974 1. All homes, buildings, or structures including the layout of the buildings that will compose
   975 the proposed facility;

976 2. The surveyed boundaries for the property boundary, facility boundary, and waste 977 management boundary, and the acreages within these boundaries;

- 978 3. The limits of the actual disposal operations within the boundaries of the proposed 979 facility;
- 980 4. Lots and blocks taken from the tax map for the site of the proposed facility and all 981 contiguous properties;
- 9825. The base floodplain, where it passes through the map area; or, otherwise, a note983indicating the expected flood occurrence period for the area;
- 984 6. Existing land uses and zoning classification;
- 985 7. All water supply wells, springs or intakes, both public and private;
- 986 8. All utility lines, pipelines or land-based facilities (including mines and wells); and
- 987 9. All parks, recreation areas, surface water bodies, dams, historic areas, wetlands areas, 988 monument areas, cemeteries, wildlife refuges, unique natural areas, or similar features.
- D. Any applicant must demonstrate legal control over the site for the permit life.

E. For solid waste disposal facilities regulated under Part III (9VAC20-81-100 et seq.), site hydrogeologic and geotechnical reports by professional geologist or professional engineer.

- 992 1. The site investigation for a proposed landfill facility shall provide information regarding 993 the geotechnical and hydrogeologic conditions at the site to allow a reasonable determination of the usefulness of the site for development as a landfill. The geotechnical 994 995 exploration efforts shall be designed to provide information regarding the availability and 996 suitability of onsite soils for use in the various construction phases of the landfill including liner, cover, drainage material, and cap. The hydrogeologic information shall be sufficient 997 to determine the characteristics of the uppermost aquifer underlying the facility. 998 Subsurface investigation programs conducted shall meet the minimum specifications 999 1000 here.
- 1001 a. Borings shall be located to identify the uppermost aquifer within the proposed facility boundary, determine the ability to perform groundwater monitoring at the site, and 1002 provide data for the evaluation of the physical properties of soils and soil availability. 1003 Borings completed for the proposed facility shall be sufficient in number and depth to 1004 1005 identify the thickness of the uppermost aquifer and the presence of any significant 1006 underlying impermeable zone in the waste management boundary. Impermeable zone shall not be fully penetrated within the anticipated fill areas, whenever possible. The 1007 1008 number of borings shall be at a minimum in accordance with Table 5.1 as follows:

Table 5.1	
Waste Management Boundary Acreage	Total Number of Borings
Less than 10	4
10 - 49	8
50 - 99	14
100 - 200	20
More than 200	24 + 1 boring for each additional 10 acres

b. The department reserves the right to require additional borings in areas in which the number of borings required by Table 5.1 is not sufficient to describe the geologic

1009 1010

- 1011formations and groundwater flow patterns below the proposed solid waste disposal1012facility.
- 1013c. In highly uniform geological formations, the number of borings may be reduced, as1014approved by the department.
- 1015d. The borings shall employ a grid pattern, wherever possible, such that there is, at a1016minimum, one boring in each major geomorphic feature. The borings pattern shall1017enable the development of detailed cross sections through the proposed landfill site.
- 1018 e. Subsurface data obtained by borings shall be collected by standard soil sampling techniques. Diamond bit coring, air rotary drilling, or other appropriate methods, or a 1019 combination of methods shall be used as appropriate to characterize competent 1020 1021 bedrock. The borings shall be logged from the surface to the lowest elevation (base grade) or to bedrock, whichever is shallower, according to standard practices and 1022 procedures. In addition, the borings required by Table 5.1 shall be performed on a 1023 continuous basis for the first 20 feet below the lowest elevation of the solid waste 1024 disposal facility or to the bed rock. Additional samples as determined by the 1025 1026 professional geologist or professional engineer shall be collected at five-foot intervals thereafter. 1027
- 1028f. Excavations, test pits, and geophysical methods may be employed to supplement1029the soil boring investigation.
- 1030g. At a minimum, four of the borings shall be converted to water level observations1031wells, well nests, piezometers, or piezometer nests to allow determination of the rate1032and direction of groundwater flow across the site. All groundwater monitoring points or1033water level measurement points shall be designed to allow proper abandonment by1034backfilling with an impermeable material. The total number of wells or well nests shall1035be based on the complexity of the geology of the site.
- 1036h. Field analyses shall be performed in representative borings to determine the in situ1037hydraulic conductivity of the uppermost aquifer.
- i. All borings not to be utilized as permanent monitoring wells, and wells within the
   active solid waste disposal area, shall be sealed and excavations and test pits shall
   be backfilled and properly compacted to prevent possible paths of leachate migration.
   Boring sealing procedures shall be documented in the hydrogeologic report.

1042 1043

- 2. The geotechnical and hydrogeologic reports shall at least include the following principal sections:
- a. Field procedures. Boring records and analyses from properly spaced borings in the 1044 facility portion of the site. Final boring logs shall be submitted for each boring, 1045 recording soils or rock conditions encountered. Each log shall include the type of 1046 drilling and sampling equipment, date the boring was started, date the boring was 1047 1048 finished, a soil or rock description in accordance with the United Soil Classification System or the Rock Quality Designation, the method of sampling, the depth of sample 1049 1050 collection, the water levels encountered, and the Standard Penetration Test blow counts, if applicable. Boring locations and elevations shall be surveyed with a precision 1051 of 0.01 foot. At least one surveyed point shall be indelibly marked by the surveyor on 1052 each well. All depths of soil and rock as described within the boring log shall be 1053 corrected to National Geodetic Vertical Datum, if available. 1054
- 1055b. Geotechnical interpretations and report including complete engineering description1056of the soil units underlying the site.

- 1057(1) Soil unit descriptions shall include estimates of soil unit thickness, continuity across1058the site, and genesis. Laboratory determination of the soil unit's physical properties1059shall be discussed.
- 1060 (2) Soil units that are proposed for use as a drainage layer, impermeable cap, or impermeable liner material shall be supported by laboratory determinations of the 1061 remolded permeability. Remolded hydraulic conductivity tests require a Proctor 1062 1063 compaction test (ASTM D698) soil classification liquid limit, plastic limit, particle size distribution, specific gravity, percent compaction of the test sample, remolded density 1064 1065 and remolded moisture content, and the percent saturation of the test sample. Proctor compaction test data and hydraulic conductivity test sample data shall be plotted on 1066 1067 standard moisture-density test graphs.
- 1068(3) The geotechnical report shall provide an estimate of the available volume of1069materials suitable for use as liner, cap, and drainage layer. It shall also discuss the1070anticipated uses of the onsite materials, if known.
- 1071 c. Hydrogeologic report.
- 1072(1) The report shall include water table elevations, direction, and calculated rate of1073groundwater flow and similar information on the hydrogeology of the site. All raw data1074shall be submitted with calculations.
- 1075(2) The report shall contain a discussion of field test procedures and results, laboratory1076determinations made on undisturbed samples, recharge areas, discharge areas,1077adjacent or areal usage, and typical radii of influence of pumping wells.
- (3) The report shall also contain a discussion of the regional geologic setting, the site 1078 geology, and a cataloging and description of the uppermost aguifer from the site 1079 investigation and from referenced literature. The geologic description shall include a 1080 discussion of the prevalence and orientation of fractures, faults, and other structural 1081 1082 discontinuities, and presence of any other significant geologic features. The aquifer description shall address homogeneity, horizontal and vertical extent, isotropy, the 1083 potential for groundwater remediation, if required, and the factors influencing the 1084 proper placement of a groundwater monitoring network. 1085
- 1086(4) The report shall include a geologic map of the site prepared from one of the<br/>following sources as available, in order of preference:
- 1088 (a) Site specific mapping prepared from data collected during the site investigation;
- 1089 (b) Published geologic mapping at a scale of 1:24,000 or larger;
- 1090 (c) Published regional geologic mapping at a scale of 1:250,000 or larger; or
- 1091 (d) Other published mapping.
- 1092(5) At least two generally orthogonal, detailed site specific cross sections, which shall1093describe the geologic formations identified by the geologic maps prepared in1094accordance with subdivision 2 c (4) of this subsection at a scale that clearly illustrates1095the geologic formations, shall be included in the hydrogeologic report. Cross sections1096shall show the geologic units, approximate construction of existing landfill cells base1097grades, water table, surficial features, and bedrock along the line of the cross section.1098Cross section locations shall be shown on an overall facility map.
- 1099(6) Potentiometric surface maps for the uppermost aquifer that define the groundwater1100conditions encountered below the proposed solid waste disposal facility area based1101upon stabilized groundwater elevations. Potentiometric surface maps shall be1102prepared for each set of groundwater elevation data available. The applicant shall1103include a discussion of the effects of site modifications, seasonal variations in

- 1104 precipitation, and existing and future land uses of the site on the potentiometric surface. 1105
- (7) If a geological map or report from either the Department of Mines, Minerals, and 1106 1107 Energy or the U.S. Geological Survey is published, it shall be included.

1108 F. For solid waste management facilities regulated under Part IV (9VAC20-81-300 et seg.) of 1109 this chapter:

1110

1. A cataloging and description of aguifers, geological features or any similar characteristic of the site that might affect the operation of the facility or be affected by that operation.

1111

1112 2. If a geological map or report from either the Department of Mines, Minerals, and Energy or the U.S. Geological Survey is published, it shall be included. 1113

G. For a new sanitary landfill or for an increase in daily disposal limit, an adequacy report 1114 1115 prepared by the Virginia Department of Transportation or other responsible agency. As required under § 10.1-1408.4 A 1 of the Code of Virginia, the report will address the adequacy of 1116 transportation facilities that will be available to serve the landfill, including daily travel routes and 1117 traffic volumes that correlate with the daily disposal limit, road congestion, and highway safety. 1118 The department may determine an adequacy report is not required for small increases in the daily 1119 1120 disposal limit.

- 1121 H. For a new sanitary landfill or an expansion of an existing sanitary landfill or an increase in capacity by expanding an existing facility vertically upward, a Landfill Impact Statement (LIS). 1122
- 1. A report must be provided to the department that addresses the potential impact of the 1123 landfill on parks, recreational areas, wildlife management areas, critical habitat areas of 1124 endangered species as designated by applicable local, state, or federal agencies, public 1125 water supplies, marine resources, wetlands, historic sites, fish and wildlife, water quality, 1126 and tourism. This report shall comply with the statutory requirements for siting landfills in 1127 the vicinity of public water supplies or wetlands as set forth in §§ 10.1-1408.4 and 10.1-1128 1129 1408.5 of the Code of Virginia.
- 1130 2. The report will include a discussion of the landfill configuration and how the facility 1131 design addresses any impacts identified in the report required under subdivision 1 of this subsection. 1132
- 1133 3. The report will identify all of the areas identified under subdivision 1 of this subsection that are within five miles of the facility. 1134

I. For a new facility or an expansion of an existing facility, or an increase in capacity by 1135 expanding an existing facility vertically upward, a signed statement by the applicant that he has 1136 1137 sent written notice to all adjacent property owners or occupants that he intends to develop a SWMF or expand laterally or vertically upward of an existing facility on the site, a copy of the 1138 notice and the names and addresses of those to whom the notices were sent. 1139

- 1140 J. The total capacity of the solid waste management facility.
- 1141 K. One or more of the following indicating that the public interest would be served by a new 1142 facility or a facility expansion, which includes:
- 1. Cost effective waste management for the public within the service area comparing the 1143 1144 costs of a new facility or facility expansion to waste transfer, or other disposal options;
- 2. The facility provides protection of human health and safety and the environment; 1145
- 3. The facility provides alternatives to disposal including reuse or reclamation; 1146
- 4. The facility allows for the increased recycling opportunities for solid waste; 1147
- 1148 5. The facility provides for energy recovery or the subsequent use of solid waste, or both,
- thereby reducing the quantity of solid waste disposed; 1149

1150 6. The facility will support the waste management needs expressed by the host 1151 community; or

1152 7. Any additional factors that indicate that the public interest would be served by the facility.

L. For CCR surface impoundments regulated under Part VIII (9VAC20-81-800 et seq.) of this chapter, site hydrogeologic and geotechnical reports by a professional geologist or professional engineer that meet the requirements of 9VAC20-81-800.

1156 M. For new <u>CCR landfills to be located in Planning District 8, a map identifying existing</u>

1157 residential area and properties located within one mile of the facility boundary that are not served

1158 <u>by municipal water supply and copies of documentation to satisfy the conditions of § 10.1-</u> 1159 1402.05.